



2022-23 City of Happy Valley Adopted Budget



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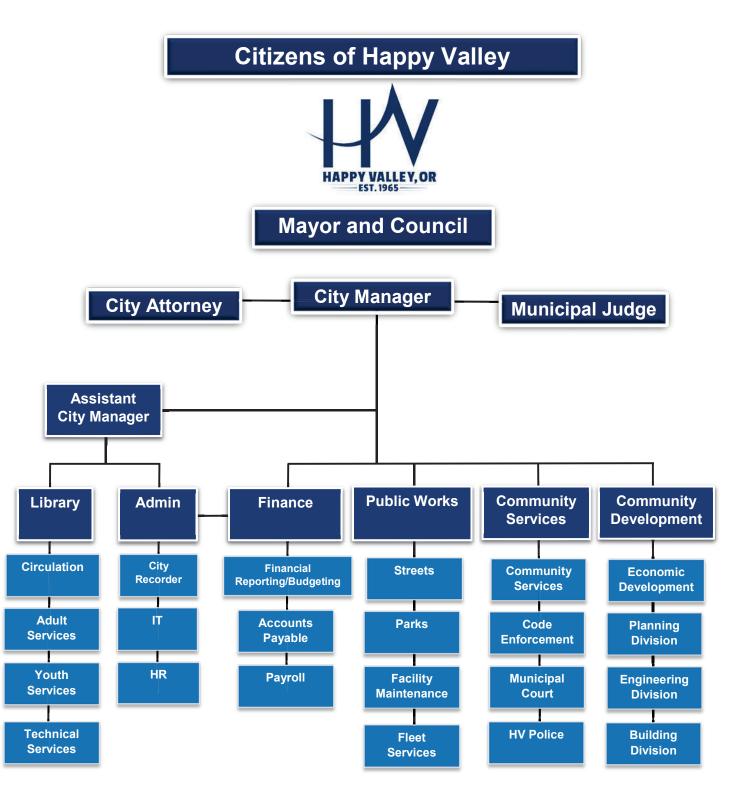
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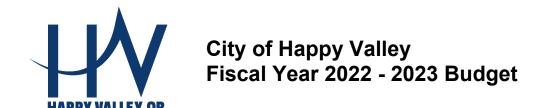


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# City of Happy Valley Organization Chart Population 25,738





# **Budget Committee**

# Council Members

Tom Ellis – Mayor
David Golobay – Council President
Brett Sherman – Councilor
Markley Drake – Councilor
David Emami – Councilor

# Citizen Members

Avi Patel John Shepherd Grant Roper Ana Sarish Anh Lê



#### **GOVERNMENT FINANCE OFFICERS ASSOCIATION**

# Distinguished Budget Presentation Award

PRESENTED TO

City of Happy Valley Oregon

For the Fiscal Year Beginning

July 01, 2021

Christopher P. Morrill

**Executive Director** 



#### **Mission Statement**

Preserve and enhance the safety, livability, and character of our community.

# Citywide goals:

Goal 1	Managed growth and economic development
Goal 2	Employee development in a quality work environment
Goal 3	A safe, livable community with a sense of pride and strong identity
Goal 4	Effective relationships with local, regional and state partners
Goal 5	Fiscal accountability
Goal 6	Environmentally sensible practices
Goal 7	Effective and efficient services



### **City Manager's Budget Message**

#### To The Budget Committee:

I am pleased to present the 2022-23 fiscal year budget. The total for this budget is \$105 million and includes \$98 million of resources excluding transfers between funds and \$81 million of expenditures excluding transfers, contingency, and reserves for future expenditures. This budget increased overall by 16% from the 2022-23 budget of \$90 million. This change is due to increases in capital outlay expenditures and reserves as the City collect systems development charges. There were no major SDC projects completed during the 2020-21 fiscal year which resulted in increased beginning fund balance and capital outlay appropriations in the SDC funds. The General Fund is set to receive nearly \$2.5 million in American Rescue Plan dollars which will boost intergovernmental revenue significantly. Additionally, through General Fund savings over the past several years and including this proposed budget, the City has transferred \$12.7 million to the Facilities Capital Projects Fund, all of which was appropriated as contract services and capital outlay expenditures.

#### **Economic Outlook**

The 2022-23 fiscal year has been a robust year when it comes to economic development and building activity. While the COVID pandemic has changed the way we work, it has not slowed down our progress or list of priority projects. This year, we have weathered the storms both literally and figuratively and remain well positioned going forward. While our volatile revenue streams related to development can be challenging to project, especially during times of uncertainty, we are more fortunate now than ever that the City has used prudent and conservative financial planning over the last decade so that we are in a solid position to move forward without cutbacks to service levels. The combination of well-funded reserves and zero debt provide us financial flexibility on large crucial projects and allow us to think big when planning for the future.

Development activity has continued to increase population which will increase revenues received on a per capita basis such as state shared revenues. Development will also increase assessed value which will increase property tax revenues. Revenues associated with higher population and assessed value are much more predictable than revenue associated with development activity. Given these predictable and unpredictable revenue streams, our goal is to budget ongoing operations based on predictable revenue streams and use unpredictable revenue for one-time type expenditures such as a new facility. This proactive method of setting aside funds for large one-time purchases will allow the City to provide a constant level of service even when development activity fluctuates.

One ongoing concern regarding expenditures, is the Public Employee Retirement System (PERS) and its associated employer rate increases. Legislative changes to PERS are required otherwise it is likely the city will see continued increases in employer rates for the foreseeable future. This budget includes PERS rates for Tier1/Tier 2 at 24.26 and OPSRP rates at 18.53 up from 20.07% and 14.02% respectively in the previous biennium. The rates for the 2021-23 biennium will be 21.02% for Tier1/Tier 2 and 17.52% for OPSRP. Due to the statewide unfunded actuarial liability, we can almost guarantee further rate increases for each biennium for the foreseeable future. However,





the City's impact will be reduced as a result of funding a PERS side account in 2019 which will lessen the increased costs or hold steady over the next several decades. As the City has diligently built reserve funds for general operations and replacement of capital assets and has been cautious when adding personnel, each fund with PERS employees, will be in a position to absorb these cost increases.

#### Challenges

In March, the entire world was affected by the COVID-19 pandemic. In compliance with Governor's Orders and Centers for Disease Control guidelines, the City closed all city facilities. However, the City's work continued. In many ways, several employees took on additional responsibilities. While the Annual Report typically begins with an overview on the status of City Council goals and priorities, it's important to acknowledge the elephant in the room. For several months, the work of the City was dominated by our response to COVID-19. Below are just some of the programs, tasks, and duties that the City completed in response to the global pandemic.

- Established an Emergency Operations Center.
- Declared a State of Emergency.
- Created a Business Task Force and Recreation Task Force consisting of business leaders, city councilors, and city staff members.
- Provided three rounds of business assistance grants offering over \$600,000 in funding.
- Established a list of businesses that remained open during the pandemic and maintained status on the City's website.
- Conducted regular business and construction site checks related to COVID-19 compliance.
- Developed a list of recreation activities for residents to keep them engaged in the community.
- Closed, modified, and re-opened park facilities in compliance with guidance from the Oregon Health Authority.
- Created a park ambassador position to seek compliance with guidelines from the Oregon Health Authority.
- Communicated extensively with the public to provide update on city facilities, activities, programs available, etc.
- Provided resources to the public on ways to protect themselves.
- Transitioned library services to virtual programs and curbside pickups.
- Established a Wi-Fi network at Village Green Park so that community members still had public internet access while the library is closed.
- Established new workplace policies in compliance with new federal leave laws regarding COVID-19.
- Processed numerous leave requests for employees to care for children while schools were/are closed.
- Supported IT needs for a newly remote workforce, including virtual City Council and advisory committee meetings.
- Tracked expenses related to COVID resulting in over \$1M in reimbursement.
- Developed a Re-Entry Plan for the various stages of opening city facilities.
- Implemented phase I of the Re-Entry Plan within each building occupied by staff.
- Provided permanent cubicle modifications within Happy Valley City Hall that will be used as a long-range approach to better health and safety.
- Developed workplace safety protocols in compliance with new OR-OSHA rules.
- Tracked over 30 League of Oregon Cities disaster conference calls, 19 Metro Economic Response Team calls, 10 Clackamas County Listening Sessions, and 2 Business Oregon Emergency Business Relief Grants.



#### **Urban Renewal**

In July of 2019, City Council approved the City's first ever Urban Renewal District to fund much needed infrastructure projects in the East Happy Valley area. The District is expected to generate nearly \$150 million in Tax Increment Revenues over a 25-year period. See the attached appendix for further details on the Happy Valley Urban Renewal District.

#### **Parks and Recreation**

Now that the Parks litigation is behind us, we have turned our full attention towards building a successful Parks and Recreation program. We have funding in place through our parks operating levy that will enabled us to hit the ground running from a parks maintenance prospective and recreation programming. On the capital side, we are building up our Parks SDC balance which will enable the City to begin acquiring land for new parks, open spaces, and facilities.

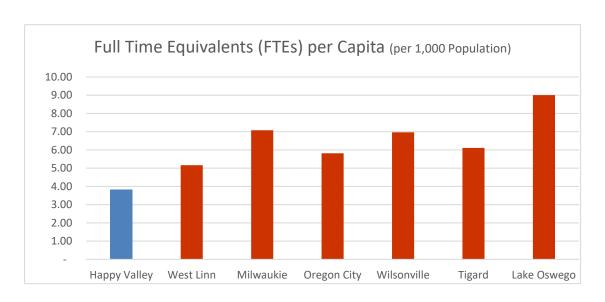
#### Reserves

This budget, like past budgets, contains transfers to reserve funds. We use reserve funds to prepare for the foreseeable replacement of capital assets and to provide necessary operations during periods of revenue declines. Reserving money for the future is an essential component of any long-term financial plan and aids in the achievement of our longterm strategic goals. As with past budgets, we strive to strike the right balance between how much we spend on current requirements and how much we reserve for known and unknown long-term requirements.

#### Personnel expenditures

Happy Valley continues to grow with annexations, new housing developments, and commercial/industrial projects. This development activity is beneficial long term for our City but makes it difficult to determine when to add employees rather than use contracted services. In this budget, we increase full time equivalent (FTE) staff by 1.0 overall from the previous budget. This increase consists of 1.0 FTE in General Fund – Administration, a 1.0 FTE increase in the General Fund – Economic and Community Development, and a 1.0 FTE decrease in the Library Fund.

The City continues to maintain a lean and efficient staff of 4 FTE (including contracted police officers) per 1,000 of population which is the lowest rate compared with other similar sized Portland Metro cities.





Personnel costs also include contributions to PERS. PERS rates are expected to rise over the next two biennia based on information we received from PERS staff.

#### **Goals and Initiatives**

The City hears from residents all over town about projects and ideas that could make the City a better place. As tempting as it is to try and do everything, we recognize that most of the City's resources and staff time are spent providing day-to-day services such as road maintenance, public safety, permitting, etc. To make the most of our limited resources, it's important for us to prioritize and establish a cohesive set of goals for our team to accomplish.

Below is a recap of the some of the major projects underway, as well as the new priorities the City Council identified.

- 1. **Downtown** / Plan for a downtown core that will provide the future Happy Valley community with opportunities to gather, recreate, and support local business.
- 2. **City Facilities** / Evaluate and plan for future city facilities to meet growing service demands.
- 3. **Public Safety** / Collaborate with community and regional partners to ensure a safe community.
- 4. **Smart Growth** / Be forward-thinking in how we manage and plan for growth and ensure our policies and plans align with community needs and values.
- 5. **Park System Development + Programming** / Provide excellent park and recreation facilities and programs for the Happy Valley community.
- 6. **Transportation / Plan** and provide varying modes of transportation to keep Happy Valley moving as we continue to grow.
- 7. **Diversity, Equity, and Inclusion (DEI)** / Support and foster a community and organizational culture that embraces and supports DEI.

Of course, these projects are in addition to the critical tasks of keeping our City clean, well-run, fiscally responsible, and family oriented. We have big dreams for Happy Valley. The first step is to identify and set priorities and we are excited to get to work on this list.

While we have accomplished a lot this past year, there is much work ahead. Indeed, many of the highlights from this past year are on-going efforts that will be prioritized based on City Council direction.

#### Conclusion

While economic uncertainty is at the forefront of our minds, we must still concentrate on long term strategies. We can contemplate the important questions about the City: What will the City look like 10 or 20 years from now? What services and amenities will be provided to our citizens and who is best suited to provide them? Do our policies attract the businesses and citizens we hope to attract? How do we maintain the look and feel of the community as we grow our city to 30,000 or 40,000 residents? These are the questions we continue to discuss as decisions are made regarding ongoing development, annexations, service model changes, and infrastructure requirements. These big questions and answers will have lasting implications for this City.



We use our five-year projection process to address these questions and look beyond the next fiscal year. The process helps us better understand the longer-term ramifications of decisions we make today. We then integrate that knowledge into the budget process each year, so our short-term plan is in alignment with our long-term plan. Given what we know and what we project for the coming fiscal year, this budget positions us to evaluate and address issues as well as provide adequate funding for operations.

Each year we strive to improve our budget and make it a document useful to those both inside and outside the organization. We believe our budget conveys the spirit of our City and translates our goals into a spending plan for the upcoming fiscal year. I want to thank everyone who participates in this budget process for their commitment to the success of the budget which aides in the success of the City. I also want to thank Travis Warneke and the Finance staff for the preparation of this budget.

Respectfully submitted,

Jason Tuck, ICMA-CM City Manager and Budget Officer



#### **Happy Valley Overview**

Happy Valley, Oregon is located in Clackamas County and is in the northwest corner of the state of Oregon. The city has a total area of approximately 11.6 square miles. It is a member of the Portland, Oregon metropolitan area bordering Portland on the southeast. The city is located within Clackamas County which is governed by a five-member board of commissioners. The city is included in several special districts governed by the Clackamas County Board of Commissioners. The city is also part of Metro, the regional government for the Portland metropolitan area. The city's interaction with Metro is in the areas of land use planning including the urban growth boundary, management of regional parks and natural area systems, and regional transportation systems.



Happy Valley includes beautiful parks, meandering trails, well maintained streets, safe neighborhoods, and attractive commercial centers, Happy Valley is a wonderful place to call home. Much of the look and feel of the city took decades of thoughtful planning and steadfast leadership to instill development standards that reflect the community values. Since its incorporation as a city, Happy Valley has grown from a rural area with a population of approximately 300 people to a thriving city of over 21,000 residents. Happy Valley is one of the fastest growing cities and has one of the highest median family incomes in Oregon. We are proud of our heritage and excited for the future ahead.

Happy Valley was organized in November of 1965, as a Council-Mayor form of government. From January 1991 to December 2000 the City operated under Ordinance 105 that created the position of City Administrator and operated under the Council-Administrator form of government. On November 7, 2000 voters approved a new charter now referred to as the 2000 Happy Valley Charter. The new charter created the position of City Manager and new form of government, Council-Manager. The City Manager is the administrative head of the city government.

Happy Valley is governed by the City Council, which is comprised of three City councilors, one Council president, and the Mayor. All councilors and the mayor serve four-year terms and are elected by the voters of Happy Valley in the general election in November. The City Manager is appointed by, reports to, and is responsible to the Mayor and City Council.

Councilor terms are staggered so term expiration occurs every two years. This assures the city has at least two experienced Council members at all times. The Happy Valley Council serves on a voluntary basis, and dedicates a considerable amount of time in their involvement not only at Council meetings but also as representatives of the City in regional and statewide capacities. Council meets the first and third Tuesday of each month at City Hall. Council meetings are recorded and available for replay on the city's website: <a href="https://www.happyvalleyor.gov">www.happyvalleyor.gov</a>

The administration is committed to customer service, efficiency, and transparency. The City operates its own municipal court and provides street maintenance and operations, planning, engineering, building inspections, transportation planning, library, code enforcement, parks and recreation and community events. The City contracts with Clackamas County to provide police services funded by a local option levy first approved by the citizens in 2002 and passed again in 2006, 2010, and 2015. Sewer, storm water management, water, K12 and community college, and fire and emergency services are provided by separate districts overlaying the city.



The City received the Distinguished Budget Presentation Award for its 2021 annual budget from the GFOA, making this the 4<sup>nd</sup> consecutive City budget document to receive this award. This award is the highest form of recognition in governmental budgeting. Its attainment represents a significant accomplishment by a governmental entity, its finance staff, and its management. This international award program was first established in 1984 to encourage exemplary budgetary practices and to provide peer recognition for government finance officers who prepare budget documents. Budget proficiency is rated in four major categories: as a policy document, an operations guide, a financial plan, and a communications device.

We believe this budget document continues to conform to program requirements, and we are submitting it to GFOA to determine its eligibility for another award. In addition to the budget award, the City received awards for its Comprehensive Annual Financial Reports (CAFR) in each of the previous three fiscal years.

#### **Budget Process**

Happy Valley prepares and adopts an annual budget in accordance with ORS 294.305 through 294.565. The budget is presented in fund and department categories for the fiscal year. Over-expenditures in any category are a violation of local budget law. Any unexpended budget appropriations lapse at the end of the fiscal year because the city does not employ an encumbrance system to encumber funds from one budget year to the next.

The Budget Committee for Happy Valley consists of the Council plus an equal number of legal voters who have resided in the city for at least a year. The citizen members are appointed by Council. Since Happy Valley has five councilors the Budget Committee consists of ten members, with the vote of each member being equal.



This committee is established in accordance with the provisions of Oregon Revised Statutes to review the City Manager's Proposed Budget document as prepared by the budget officer and to recommend a budget they approve to the Council for adoption. Terms for citizen members on the budget committee are three years. The City Recorder is the official record keeper for the committee and the Finance Director is the staff liaison.

Budgeted appropriations may be transferred after adoption of the budget document using a budget resolution passed by Council. The budget may be amended during the fiscal year using a supplemental budget process as outlined in Oregon Revised Statutes governing local budget law. Supplemental budgets are adopted during a public hearing at a Council meeting and do not extend beyond the end of the fiscal year.

The City Manager is responsible for management of the overall budget and for maintaining budgetary control at the adopted appropriation level including any budget resolutions and supplemental budgets passed by Council. Ongoing review and monitoring of revenues and expenditures is performed by the Finance Department in collaboration with the respective department directors.



#### **Budget Phases and Calendar**

Pre-budget – Long Term Planning December – February

Update the five-year financial projection. This process is completed each year prior to the beginning of the budget process. Long term issues and ideas are discussed and reviewed during the five-year projection process.

The projection is prepared by the Finance Department under the guidance of the City Manager. Projection assumptions are reviewed, updated and then applied to the current year forecast. The updated projection is reviewed by the management team.

After adjustments are made, the draft projection is presented to the Council at a work session. Changes from the Council are incorporated into the projection and a final version is then presented at the next available regular session for acceptance of the projection. The first year of the finalized projection is used as the basis for the annual budget. See excerpt from five-year projection after personnel overview.

#### Phase 1 February – April

Review and further refine numbers from the five-year projection based on the current year forecast and other available pertinent information. The management team meets to discuss and review all funds, programs, and services. During this timeframe, Budget Buddy meetings are held to educate the citizen volunteers on the Budget Committee about the budget process as well as city departments and services. The Proposed Budget is created based on programs and services planned for the upcoming budget period as well as information from the five-year projection to incorporate a longer-term vision.

#### Phase 2 April – May

The Budget Committee Meeting is held at City Hall. This public meeting requires public notices set out in statute. The entire Budget Committee is in attendance along with the city manager, department directors and other staff. City staff is in attendance to present the Proposed Budget and Budget Message as well as answer any questions the Budget Committee members may have regarding the Proposed Budget.

The Budget Committee Meeting allows in-depth review and discussion of the Proposed Budget. After discussion and review of the Proposed Budget is complete, the Budget Committee members vote on the budget. The budget and tax levies are approved if a majority of the committee votes in favor of the Proposed Budget including changes voted on and passed by the committee during the meeting. This vote of approval by the Budget Committee allows the Finance Department to convert the Proposed Budget into the Approved Budget. The Approved Budget is then sent to the Council for the Budget Hearing and adoption.

#### Phase 3 June – July

The Approved Budget is presented to City Council during a public meeting for adoption. Council holds a hearing to discuss the use of state shared revenues and passes resolutions to certify provision of city services and the election to receive state shared revenues. The Council holds the budget hearing to review and deliberate the Approved Budget. Council passes a resolution to adopt the budget, make appropriations, and impose taxes. If necessary, resolutions to create new reserve funds are also passed during this meeting.



Adoption of the budget by the Council allows the Finance Department to update the budget document to the Adopted version. The Adopted Budget is effective beginning July 1 of the fiscal year. The budget resolutions and property tax certification are submitted to the County before July 15 in order for the property taxes to be assessed.

#### Phase 4 July – June

If during the fiscal year a transfer of appropriation becomes necessary, the Finance Director and City Manager submit a resolution to the Council for approval. An increase in appropriation or creation of a new appropriation category or fund requires the Council to adopt a supplemental budget. A supplemental budget modifies the adopted budget and is effective through the end of the fiscal year.

#### Basis of Budgeting

All funds are budgeted using the modified accrual basis of accounting in accordance with budgetary accounting practices. In the modified accrual basis of accounting, revenues are recognized when they become available and measureable. Measurable means the amount is known and available means it is collectible within the current period or soon enough after the end of the current period to pay liabilities of the current period. Major revenues considered measurable and available under the modified accrual basis of accounting are property taxes, franchise fees, and intergovernmental revenues received within 60 days of the end of the fiscal year. Expenditures are recognized when the liability is incurred, except for interest on general long-term obligations which is recorded when due.

The following governmental funds are included in this budget: General, Street, Library, Parks, Storm Utility SDC, Transportation SDC, Parks SDC, Pedestrian Improvement Projects (PIP), Public Safety, Facility Capital Projects and Parks Capital Projects funds. Also, included in the budget are the following reserve funds which are budgeted per Oregon local budget law but are combined into one of the governmental funds in the Comprehensive Annual Financial Report: General Operations Reserve, General Reserve for Replacement, Library Reserve for Replacement, Parks Reserve for Replacement and Street Reserve for Replacement.

#### **Basis of Auditing**

In the Comprehensive Annual Financial Report (CAFR), governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government.

#### **Net Assets**

The comprehensive annual financial report includes information about the City as a whole using accounting methods similar to those used by private-sector companies. The government-wide statements report the City's net position and how it has changed. Net position is the difference between the City's assets, deferred outflows of resources, liabilities



and deferred inflows of resources and are a way to measure the City's financial health. Over time, increases or decreases in the City's net position are indicators of whether its financial health is improving or deteriorating, respectively. To assess the overall health of the City, one must consider additional non-financial factors such as the City's tax base, local and statewide economic and legislative climate, as well as many other factors.

#### **Fund Balance**

In the budget each fund shows a beginning and ending fund balance. Fund balance refers to the excess of the assets of a fund over its liabilities and reserves. Budgeted beginning fund balance in a fund is an estimate of where that fund will be at the end of the preceding fiscal year. This amount is used in the budget process as part of the estimate of total resources for a fund. Ending fund balance is calculated based on the expenditures and resources estimated for the fiscal year in the current year.



#### **Financial Policies**

The City of Happy Valley has a responsibility to its citizens to carefully account for public funds and to manage municipal finances wisely. The City Council is ultimately responsible for decisions concerning the City Charter, ordinances, and all applicable state and federal laws in its decision making. These policies are designed to establish guidelines for the fiscal stability of Happy Valley and to provide guidance for the city manager.

#### **Budget**

The City shall prepare, adopt and amend its annual budget in accordance with Oregon Revised Statutes governing local budget law.

A balanced budget is a budget where revenues are equal to expenditures and neither a budget deficit nor a budget surplus exits. In the case of the city budget, it refers to a budget that does not have a budget deficit, but could possibly have a budget surplus. The budget surplus could be in the form of an unappropriated ending fund balance, a contingency amount, or an amount reserved for future expenditures. These categories allow amounts to be set aside and not expended in the current fiscal year.

The Finance Director will be responsible for maintaining a budgetary control system to ensure adherence to the adopted budget. The budget will support the Council's goals, long-range plans, as well as the needs of the community.

#### Asset Investment

Management responsibility for the asset investment program is delegated to the Finance Director with oversight by the City Manager. The Finance Director shall adhere to the Oregon Revised Statutes regarding managing the investment program for the city.

The Finance Director will invest the city's surplus funds only in those investments authorized by Oregon Revised Statutes. The city will not invest in stocks and it will not speculate or deal in futures or options.



The city will conduct business only with financial institutions (banks investment brokers, investment bankers, trustees, paying agents, registrants, etc.) deemed to be credit worthy. Safety of principal is the foremost objective of the city. Each investment transaction shall be undertaken in a manner that seeks to ensure preservation of capital and avoidance of capital losses through securities defaults, erosion of market value or other risks.

The Finance Director shall match the city's investment portfolio with its cash flow requirement. Due to the changing requirements of cash flow caused by factors not totally within the control of the Finance Director, the ability to convert a security into cash must be considered.

Investments of the city shall be acquired in a manner designed to attain the maximum rate of return through all budget and economic cycles, taking into account constraints on investment instruments, cash flow characteristics of transactions and safety of principal.

Finance Director will maintain a capital asset record keeping system, to record capital asset values as support for amounts recorded in the financial statements, as well as establish specific procedures to ensure both the acquisition and retirement of capital assets are recorded on an ongoing basis.

#### Revenue

Dedicated revenue sources shall only be used for the purpose for which they are collected. One-time revenue sources will not be used to fund ongoing activities of the city. The city will closely manage the collection of revenues and when necessary, discontinuing service, collection agencies, liens, and other collection methods may be used.

The city shall endeavor to diversity its revenue system so as to shelter operations from over reliance on any specific revenue source. Interest earned shall be distributed to the appropriate fund in accordance with the equity balance of the particular fund from which the money was provided for investment.

#### Debt

Debt shall not be used for operational expenditures. No debt shall be in existence for longer than the useful life of the capital investment for which the debt was incurred.

The city will examine financial alternatives in addition to long-term debt. These alternatives include pay-as-you-go, joint financing, reserve funds, lease-purchase, local improvement districts, special assessments, borrowing from other funds, system development charges, and developer contributions. A cost benefit analysis will be performed for any alternative being considered with the goal of minimizing the cost of financing.

The city shall ensure its debt margins are within the 3 percent limitation as set forth in the Oregon Revised Statutes. The city will be actively involved in the selection of all financial advisors, underwriters, paying agents and bond counsel. Costs associated with the issuance of debt will be kept to a minimum while maintaining the goal of conducting business with stable, low risk, credit worthy firms.

#### Accounting

The city shall establish and maintain its accounting systems in accordance with Generally Accepted Accounting Principles (GAAP) and shall adhere to the principles and standards promulgated by the Government Accounting Standards Board (GASB) and the Financial Accounting Standards Board (FASB) using guidance suggested by the Government Finance Officers Association (GFOA). The city shall maintain an accurate and current record of its capital assets in order to factor its investment in these capital assets into the fees the city charges for services.



An annual audit shall be performed by an independent public accounting firm, which will issue an official opinion on the annual financial statements, as well as identify areas needing improvement, if required. A Comprehensive Annual Financial Report shall be to present the results, financial position and operations of the city for the prior fiscal year.

#### Reserve and Contingency

The city shall maintain a contingency plan in order to respond to significant shortfalls in the budget. The plan shall outline an appropriate course of action that management should take in response to significant gaps between revenues and expenditures. Policy 13-04 Budget Reserves & Contingency covers this issue.

The Council policy is to budget 20% of total expenditures to mitigate short term volatility of revenues, mitigate short term economic downturns, absorb unanticipated operating needs, and meet operating cash flow requirement prior to collection of property taxes and other operating revenues.



#### **Long Term Debt**

In August 2007, Happy Valley issued \$5,000,000 of full faith and credit obligation bonds to provide funds for the construction of a new city hall building. Interest coupon rates range from 4% to 4.25%. The bonds are direct obligations and pledge the full faith and credit of the City. They were issued as 20-year serial bonds with increasing principal amounts due each year. During the 2016-17 budget period, the City paid off the remaining callable principal balance of \$3,530,000. Paying off the balance 10 years early saved the City nearly \$900,000 in interest payments. As there is no remaining long term debt, the Reserve for Debt Service Fund is shown in this budget for historical purposes only.

In the budget, debt payments are classified as expenditures for the fiscal year. In the CAFR, long-term debt is reported as a liability and payments are a reduction of that liability and not an expenditure. In the Reserve for Debt Service Fund financial statement in the CAFR, bond premiums and discounts and bond issuance costs, are recognized when incurred. The face amount of the debt issued and premiums received on debt issuances are reported as other financing sources while discounts are reported as other financing uses. Issuance costs whether or not withheld from the actual debt proceeds received are reported as debt service expenditures.

Pursuant to Oregon Revised Statute 287.004, outstanding general obligation debt for cities in Oregon cannot exceed three percent of the real market value of all properties within the city limits. For Happy Valley, this maximum is \$102 million as of June 2017. The city has not issued debt subject to this limitation.

Currently the city has no plan to issue any debt however, we are in the midst of long range planning for priority infrastructure projects, some of which will likely require some level of debt funding.

Residents of Happy Valley are subject to debt outside of that issued by the City. Debt issued by overlapping districts becomes part of the debt burden if residents are within those overlapping districts. Happy Valley residents may be part of various overlapping districts including school, community college, sewer, and fire, as well as county and regional government districts.



#### Goals

The Council has established the following seven goals:

Goal 1 - Managed growth and economic development

Goal 2 – Employee development in a quality work environment

Goal 3 - A safe, livable community with a sense of pride and strong identity

Goal 4 – Effective relationships with local, regional, and state partners

Goal 5 - Fiscal responsibility

Goal 6 - Environmentally-sensible practices

Goal 7 - Effective and efficient services

#### **Summary of 2022-23 Fiscal Year Budget**

Happy Valley budgets at the fund level. A fund is a fiscal and accounting entity with self-balancing accounts to record cash and other financial resources, related liabilities, and balances and changes, which are segregated for specific activities and objectives. Happy Valley uses only governmental fund types. Governmental funds are used to account for most of the city's functions and include general, special revenue, debt service, and capital projects funds.

#### **Description of Funds**

General Fund – accounts for all financial resources and expenditures of the City, except those required to be accounted for in another fund. The principal revenue sources are property taxes, intergovernmental revenues, various fees for provided services, and interest income.

Street Fund – accounts for shared state highway revenues and expenditures authorized by the Oregon Constitution to be made from those revenues. This fund also accounts for other revenue sources so expenditures are also made from this fund based on those revenue sources.

Library Fund – accounts for operations and maintenance of library services within the area designated by the Library District. Revenues are primarily from the Library District calculated distribution based on an intergovernmental agreement.

Parks Fund – accounts for maintenance of Happy Valley parks, city trail systems, and the recreation program. Revenues are from the Parks 5-year operating levy (current levy runs through June 30, 2023), event sponsorships, vendor fees, and user fees.

Storm Utility Systems Development Charge (SDC) Fund – accounts for City's development of storm drain infrastructure and improvements. Expenditures include credits to developers and capital outlay for items on the capital improvement plan. Revenues are primarily fees collected from developers.

Transportation Systems Development Charge (SDC) Fund – accounts for City's development of transportation infrastructure and improvements. Expenditures include credits to developers and capital outlay for items on the capital improvement plan. Revenues are primarily fees collected from developers.

Parks Systems Development Charge (SDC) Fund – accounts for City's development of parks and improvements. Expenditures include credits to developers and capital outlay for items on the capital improvement plan. Revenues are primarily fees collected from developers.



Public Safety Fund – accounts for public safety operations and maintenance within the city. Revenues are primarily from a local option levy. Expenditures include a contract for police services.

The following reserve funds are budgeted per Oregon local budget law. However, they are not considered separate funds for financial reporting and are combined into one of the above funds in the CAFR.

Pedestrian Improvement Projects (PIP) Fund – accounts for pedestrian improvement projects such as bike lanes, pedestrian crossings, pedestrian refuge, sidewalks, and pathways. Revenues in this fund are primarily vehicle registration fees.

Facilities Capital Projects Fund – accounts for the purchase of land and construction of new facilities. Revenues in this fund are transfers from the General Fund.

Parks Capital Projects Fund – resources consist of a transfer from the Parks Fund. These resources will be available to supplement a Parks SDC project when the time comes. Not all SDC projects are 100% SDC eligible so having dedicated funds set aside will help get a project off the ground smoothly.

General Operations Reserve Fund – reserve amounts to offset the cyclical nature of resources used to provide the general operations of the City. Revenues are transfers from the General Fund.

General Reserve for Replacement Fund – reserve amounts for purchase of large dollar maintenance and capital replacement and purchase, according to an annually reviewed and updated replacement schedule. Accounting for these items here allows operational expenditures to be comparable year over year without spikes caused by capital replacement purchases. Revenues are transfers from the General Fund and PEG fees.

Library Reserve for Replacement Fund – reserve amounts for purchase of large dollar maintenance and capital replacement and purchase, according to an annually reviewed and updated Library replacement schedule. Accounting for these items here allows operational expenditures to be comparable year over year without spikes caused by capital replacement purchases. Revenues are transfers from the Library Fund.

Street Reserve for Replacement Fund – reserve amounts for purchase of large dollar maintenance and capital replacement and purchase, according to an annually reviewed and updated Street replacement schedule. Accounting for these items here allows operational expenditures to be comparable year over year without spikes caused by capital replacement purchases. Revenues are transfers from the Street Fund.

Parks Reserve for Replacement Fund – reserve amounts for purchase of large dollar maintenance and capital replacement and purchase, according to an annually reviewed and updated Parks replacement schedule. Accounting for these items here allows operational expenditures to be comparable year over year without spikes caused by capital replacement purchases. Revenues are transfers from the Parks Fund.

#### **Highlights**

The budget for the fiscal year beginning July 1, 2022 and ending June 30, 2023 totals \$115.7 million. This is an increase of 4% over the 2021-22 fiscal year budget which totaled \$111 million.

In this 2022-23 budget, personnel services represent 9% of total budgeted expenditures at \$10.7 million, up from \$10.1 million budgeted in 2021-22. This increase was due to added staff in the General Fund and cost of living increases.



Materials and services represent 11% of the total at \$12.5 million, this decreased from \$13.6 million in the previous budget. Capital outlay is 61% of total budgeted expenditures at \$70 million compared to 51% and \$56 million in the 2021-22 budget. Most of this increase was due the increase of appropriations in the Parks SDC Fund and Parks Capital Projects Fund. An additional \$4.7 million was transferred to the Facility Capital Projects Fund and appropriated as Capital Outlay for the future construction of a new facility.

The remaining \$22 million is made up of transfers, contingency, and reserved for future expenditures. Transfers of \$8.3 million were less than the \$10.9 million budgeted in 2021-22, contingency of \$7.2 million is down from the \$10.9 million in the previous budget and reserved for future expenditures at \$6.6 million decreased from \$9.2 million in the 2021-22 budget.

Transfers primarily consisted of \$4.7 million to the Facility Capital Project Fund and transfers from the General, Library and Street Funds to the respective reserve for replacement funds.

Administrative costs in the General Fund benefit all departments and are allocated to departments and funds based on the cost allocation plan. The plan is reviewed and updated each year to reflect any changes in the organization. Transfers from the Parks, Street, Library, Public Safety, and PIP Funds to the General Fund cover the cost of general administration per the cost allocation plan.

Below is the chart of transfers in and out for all funds in this budget.



					Public Safety	Ped Improv		Facility Capital Projects	Reserve for Rplcmnt	Total Interfund
	General Fund	Parks Fund	Street Fund	Library Fund	Fund	Proj	SDC Funds	Fund	Funds	Transfers
Transfers In	1,508,000	-	-	-	-	-	-	4,700,000	2,100,000	8,308,000
Transfers Out	(5,200,000)	(1,045,000)	(300,000)	(1,220,000)	(515,000)	(28,000)	-	-	-	(8,308,000)
Total by Fund	(3,692,000)	(1,045,000)	(300,000)	(1,220,000)	(515,000)	(28,000)	-	4,700,000	2,100,000	-

The reserved for future expenditures went from \$9.2 million in the previous budget to \$6.6 million is this budget. These reserves include fees paid in lieu of construction, amounts for mitigation of the cyclical nature of the economy and amounts reserved for replacement of equipment. Amounts reserved for future expenditures can be made available for appropriation using the supplemental budget process.

Amounts set aside for the replacement of equipment and facilities are determined based on schedules using replacement value, life of asset, and years until replacement. These schedules are used to justify amounts set aside in the three Reserve for Replacement Funds. The schedules are reviewed and all items evaluated on an annual basis. The schedules are updated as items are replaced and as new items are purchased and meet the criteria for addition.

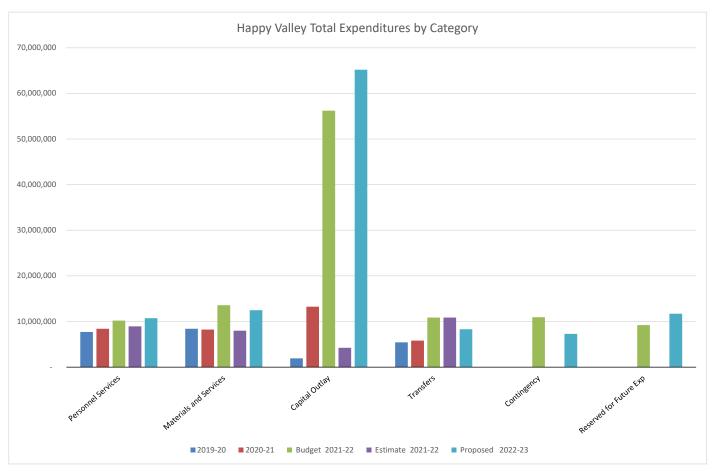
Following are charts and tables showing overall budget information by fund, category and overall resources and requirements.

Total of All Funds - Happy Valley 2022-23 Budget

			Adopted		Proposed	Approved	Adopted
	Preceding	Preceding	Budget	Estimate	Budget	Budget	Budget
	2019-20	2020-21	2021-22	2021-22	2022-23	2022-23	2022-23
Resources							
Beginning Fund Balance	35,986,691	61,984,948	69,248,048	63,414,037	80,458,361	80,458,361	80,458,361
Property Taxes	6,233,986	8,521,013	8,956,500	9,000,000	9,515,000	9,515,000	9,515,000
Licenses, Permits, & Fees	16,713,062	12,403,821	8,395,000	15,223,000	8,835,000	8,835,000	8,835,000
Intergovernmental	21,143,532	6,654,476	11,684,000	11,707,534	7,156,000	7,156,000	7,156,000
Fines and Court Related	637,548	676,585	650,000	750,000	750,000	750,000	750,000
Transfers from other Funds	5,430,702	5,797,000	10,878,000	10,878,000	8,308,000	8,308,000	8,308,000
Miscellaneous	1,046,014	3,041,690	1,190,000	1,530,700	655,000	655,000	655,000
Total Resources	87,191,535	535 99,079,533 111,001,548 112,503,271 115,677		115,677,361	115,677,361	115,677,361	
Requirements							
Personnel Services	7,720,157	8,406,642	10,195,400	8,947,910	10,706,000	10,706,000	10,706,000
Materials & Services	8,394,917	8,224,519	13,576,000	7,974,000	12,470,000	12,470,000	12,470,000
Operations	16,115,074	16,631,161	23,771,400	16,921,910	23,176,000	23,176,000	23,176,000
Transfers to Other Funds	5,430,702	5,797,000	10,878,000	10,878,000	8,308,000	8,308,000	8,308,000
Capital Outlay	1,918,657	13,237,335	56,212,260	4,245,000	65,201,918	70,320,208	70,320,208
Transfers, Capital	7,349,359	19,034,335	67,090,260	15,123,000	73,509,918	78,628,208	78,628,208
Contingency	-	_	10,930,040		7,291,990	7,291,990	7,291,990
Reserved for Future Expenditures	-	_	9,209,848	-	11,699,453	6,581,163	6,581,163
Ending Fund Balance	63,727,102	63,414,037	-	80,458,361			
Ending Fund Balance, Reserves, and Contingency	·		20,139,888	80,458,361	18,991,443	13,873,153	13,873,153
Total Requirements	87,191,535	99,079,533	111,001,548	112,503,271	115,677,361	115,677,361	115,677,361
Budget Positions	24.00	74.00	78.00	77.00	81.00	81.00	81.00
Monthly Operating Costs per Capita	\$62	\$66	\$88	\$65	\$75	\$75	\$75

**Summary by Category - Happy Valley Expenditures** 

			Adopted				
	Preceding 2019-20	Preceding 2020-21	Budget 2021-22	Estimate 2021-22	Proposed 2022-23	Approved 2022-23	Adopted 2022-23
Personnel Services	7,720,157	8,406,642	10,195,400	8,947,910	10,706,000	10,706,000	10,706,000
Materials and Services	8,394,917	8,224,519	13,576,000	7,974,000	12,470,000	12,470,000	12,470,000
Capital Outlay	1,918,657	13,237,335	56,212,260	4,245,000	65,201,918	70,320,208	70,320,208
Transfers	5,430,702	5,797,000	10,878,000	10,878,000	8,308,000	8,308,000	8,308,000
Contingency	-	-	10,930,040	-	7,291,990	7,291,990	7,291,990
Reserved for Future Exp	-	-	9,209,848	-	11,699,453	6,581,163	6,581,163
Total Requirements	23,464,433	35,665,496	111,001,548	32,044,910	115,677,361	115,677,361	115,677,361

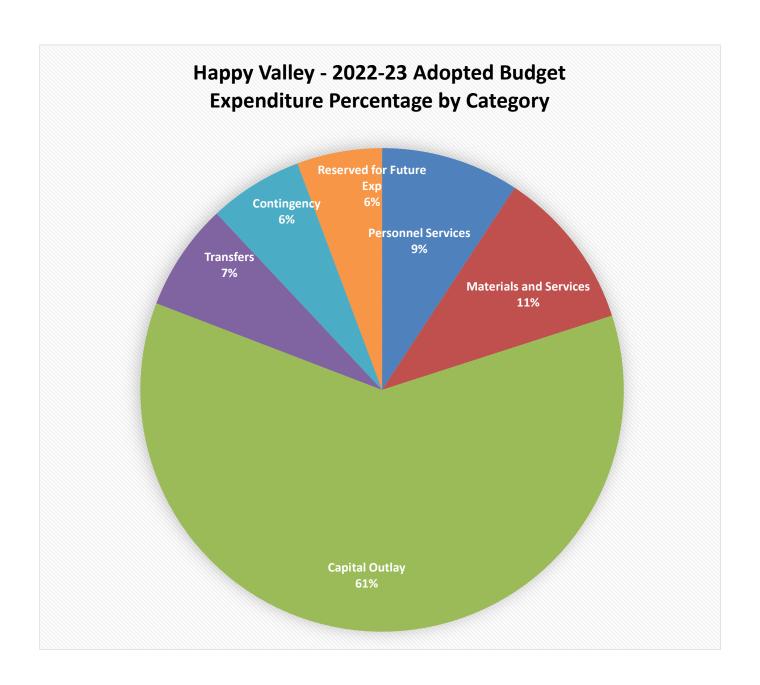


			Adopted		Proposed	Change from A	dopted
	Preceding	Preceding	Budget	Estimate	Budget	2021-22	0.4
-	2019-20	2020-21	2021-22	2021-22	2022-23	\$	%
General Fund							
Beginning Fund Balance	5,140,301	7,336,926	7,077,726	7,458,108	8,145,642	1,067,916	15.1%
Property Taxes	2,039,816	2,179,593	2,278,500	2,300,000	2,415,000	136,500	6.0%
Intergovernmental	2,286,057	1,279,587	1,010,000	1,110,000	1,027,000	17,000	1.7%
Fees and charges	7,533,393	6,977,481	10,640,000	7,050,000	6,000,000	(4,640,000)	-43.6%
Misc	308,221	152,007	150,000	130,000	100,000	(50,000)	-33.3%
Transfers In	1,350,000	1,397,000	1,478,000	1,478,000	1,508,000	30,000	2.0%
Resources Total	18,657,788	19,322,594	22,634,226	19,526,108	19,195,642	(3,438,584)	-15.2%
Requirements							
Administration							
Personnel Services	1,504,540	1,602,908	2,003,000	1,665,000	2,104,200	101,200	5.1%
Materials and Services	1,585,307	1,614,796	2,375,000	1,269,000	1,590,000	(785,000)	-33.1%
Administration Total	3,089,847	3,217,704	4,378,000	2,934,000	3,694,200	(683,800)	-15.6%
Com Svcs & Public Safety							
Personnel Services	1,139,900	1,206,184	1,300,400	1,220,000	1,313,900	13,500	1.0%
Materials and Services	47,630	41,296	169,000	52,000	79,000	(90,000)	-53.3%
Com Svcs & Public Safety Total	1,187,530	1,247,480	1,469,400	1,272,000	1,392,900	(76,500)	-5.2%
Economic and Com Dev							
Personnel Services	2.369.137	2,654,196	3,200,900	2,820,000	3,444,400	243,500	7.6%
Materials and Services	805,410	644,433	845,000	573,000	645,000	(200,000)	-23.7%
Economic and Com Dev Total	3,174,547	3,298,629	4,045,900	3,393,000	4,089,400	43,500	1.1%
Public Works							
Personnel Services	503.003	550,780	648,900	560,000	668,900	20,000	3.1%
Materials and Services	165,935	169,851	232,000	143,000	227,000	(5,000)	-2.2%
Public Works Total	668,938	720,631	880,900	703,000	895,900	15,000	1.7%
NonDepartmental	-	-	-	-	-	-	N/A
Transfers Out	3,200,000	3,500,000	8,000,000	8,000,000	5,200,000	(2,800,000)	-35.0%
Contingency	_	_	3,860,026	_	3,923,242	63,216	1.6%
_	11,320,862	11,984,444	22,634,226	16,302,000	19,195,642	(3,438,584)	-15.2%
Posto Found							
Parks Fund							
Resources	1,100,154	1,926,593	2,876,321	2,766,245	3,099,335	223,014	7.8%
Requirements							
Operations							
Personnel Services	146,914	181,117	303,000	235,475	341,800	38,800	12.8%
Materials and Services	269,522	416,504	622,000	400,000	470,000	(152,000)	-24.4%
Operations Total	416,436	597,621	925,000	635,475	811,800	(113,200)	-12.2%
Programming							
Personnel Services	166,989	204,724	308,900	192,435	340,000	31,100	10.1%
Materials and Services	93,776	26,653	210,000	144,000	260,000	50,000	23.8%
Programming Total Non-Departmental	260,765	231,377	518,900	336,435	600,000	81,100	15.6%
Other	241,133	350	30,000	10,000	35,000	5,000	16.7%
Capital Outlay	-	-	-	-	_	-	N/A
Non-Departmental Total	241,133	350	30,000	10,000	35,000	5,000	16.7%
Transfers Out	177,000	477,000	895,000	895,000	1,045,000	150,000	16.8%
Contingency		-	507,421	-	607,535	100,114	N/A
=	1,095,334	1,306,348	2,876,321	1,876,910	3,099,335	223,014	7.8%

			Adopted		Proposed	Change from A	Adopted
	Preceding	Preceding	Budget	Estimate	Budget	2021-22	
	2019-20	2020-21	2021-22	2021-22	2022-23	\$	%
Public Safety Fund							
Resources	6,123,404	6,274,108	6,520,977	6,530,183	6,813,183	292,206	4.5%
Requirements							
Personnel Services	-	-	110,000	95,000	121,000	11,000	10.0%
Materials and Services	3,962,941	4,103,315	4,654,000	4,232,000	4,726,000	72,000	1.5%
Capital Outlay	1,086	6,110	10,000	-	10,000	-	0.0%
Transfers Out	468,000	502,000	550,000	550,000	515,000	(35,000)	-6.4%
Contingency		-	1,196,977		1,441,183	244,206	20.4%
	4,432,027	4,611,425	6,520,977	4,877,000	6,813,183	292,206	4.5%
Library Fund							
Resources	4,464,441	4,453,034	4,933,635	4,717,146	4,806,146	(127,489)	-2.6%
Requirements							
Personnel Services	1,569,785	1,666,552	1,851,800	1,760,000	1,944,900	93,100	5.0%
Materials and Services	463,183	427,336	734,000	540,000	703,000	(31,000)	-4.2%
Transfers Out	1,184,000	1,000,000	1,115,000	1,115,000	1,220,000	105,000	9.4%
Contingency	<u> </u>	-	1,232,835		938,246	(294,589)	-23.9%
	3,216,968	3,093,888	4,933,635	3,415,000	4,806,146	(127,489)	-2.6%
Street Maintenance Fund							
Resources	3,106,852	2,747,429	2,587,281	2,562,684	2,928,684	341,403	13.2%
Requirements							
Personnel Services	319,889	340,181	468,500	400,000	426,900	(41,600)	-8.9%
Materials and Services	380,774	581,521	490,000	398,000	520,000	30,000	6.1%
Capital Outlay	1,174,908	1,297,043	1,200,000	1,100,000	1,300,000	100,000	8.3%
Transfers Out	303,000	296,000	296,000	296,000	300,000	4,000	1.4%
Contingency	-	-	132,781	-	381,784	249,003	N/A
	2,178,571	2,514,745	2,587,281	2,194,000	2,928,684	341,403	13.2%
Reserved - Future Expenditures	-	-	-	-	-	-	0.0%
Storm Utility SDC Fund							
Resources	1,270,585	1,245,963	1,469,883	1,353,963	1,473,963	4,080	0.3%
Requirements							
Materials and Services	-	-	200,000	-	200,000	-	0.0%
Capital Outlay	-	-	1,269,883	-	1,273,963	4,080	0.3%
Transfers Out	80,702	-	-			-	#DIV/0!
	80,702	-	1,469,883		1,473,963	4,080	0.3%
Reserved - Future Expenditures	-	-	-	-	-	-	0.0%
Transportation SDC Fund							
Resources	12,571,604	16,460,587	12,735,862	10,590,942	9,840,942	(2,894,920)	-22.7%
Requirements							
Materials and Services	258,610	24,924	1,000,000	-	1,000,000	-	0.0%
Capital Outlay	357,132	10,819,721	11,735,862	2,000,000	8,840,942	(2,894,920)	-24.7%
Transfers Out	-	-	-	-	-	-	N/A
	615,742	10,844,645	12,735,862	2,000,000	9,840,942	(2,894,920)	N/A
Reserved - Future Expenditures	-	-	-	-	-	-	N/A
Parks SDC Fund							
Resources	16,059,168	19,562,542	21,114,668	22,407,344	23,867,344	2,752,676	13.0%
Requirements	. 2,300,100	,	,,	,,		_,. 02,0.0	. 0.0 , 0
Materials and Services	_	40,300	500,000	40,000	500,000	_	0.0%
Capital Outlay	4,500	719,898	20,614,668	600,000	23,367,344	2,752,676	13.4%
,	4,500	760,198	21,114,668	640,000	23,867,344	2,752,676	13.0%
	7,000	700,100	21,114,000	040,000	20,007,044	2,102,010	10.070

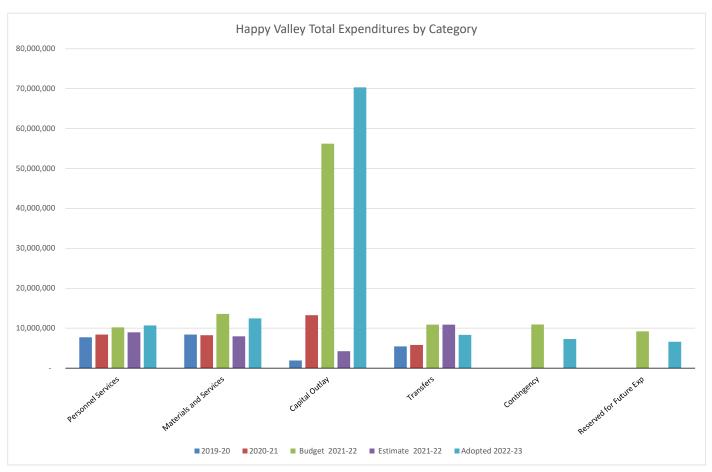
			Adopted		Proposed	Change from Ac	lopted
	Preceding	Preceding	Budget	Estimate	Budget	2021-22	
	2019-20	2020-21	2021-22	2021-22	2022-23	\$	%
Pedestrian Improvement Projects Fund							
Resources	981,642	1,375,870	1,481,931	1,561,911	1,758,911	276,980	18.7%
Requirements	301,042	1,070,070	1,401,001	1,001,011	1,700,011	270,000	10.7 70
Materials and Services		_	30,000	1,000	30,000	_	0.0%
Capital Outlay	16,911		1,429,931	50,000		270,980	19.0%
Transfers Out		49,159			1,700,911		
Hansiers Out	18,000	22,000	22,000	22,000	28,000	6,000	27.3%
Reserved - Future Expenditures	34,911	71,159	1,481,931	73,000	1,758,911	276,980	18.7% 0.0%
rataro Exponentaro			_				0.070
Reserve for General Operations							
Resources	2,498,974	838,974	838,974	838,974	838,974	-	0.0%
Requirements							
Materials and Services	-	-	-	-	-		
Reserved - Future Expenditures		-	838,974	-	838,974	-	0.0%
	-	-	838,974	-	838,974	-	0.0%
General Reserve for Replacement							
Resources	2,244,230	2,489,428	2,761,290	2,773,371	2,868,371	107,081	3.9%
Requirements							
Materials and Services	85,510	48,217	650,000	75,000	650,000	-	0.0%
Capital Outlay	272,430	237,840	900,000	400,000	900,000	_	0.0%
Transfers Out	-	- 7	_	-	_	_	N/A
	357,940	286,057	1,550,000	475,000	1,550,000	-	0.0%
Reserved - Future Expenditures	-	-	1,211,290	-	1,318,371	107,081	8.8%
Street Becamin for Bonlessment							
Street Reserve for Replacement	0.000.070	2 000 220	2 202 440	2 000 050	4 400 050	000 000	00.70/
Resources	2,680,279	3,068,338	3,203,446	3,988,652	4,123,652	920,206	28.7%
Requirements	44.000	70.000	105.000	05.000	405.000		0.00/
Materials and Services	11,833	79,686	125,000	65,000	125,000	-	0.0%
Capital Outlay		-	1,078,446	-	998,652	(79,794)	-7.4%
	11,833	79,686	1,203,446	65,000	1,123,652	(79,794)	-6.6%
Reserved - Future Expenditures	-	-	2,000,000	-	3,000,000	3,000,000	N/A
Library Reserve for Replacement							
Resources	4,313,988	4,701,584	5,286,584	5,265,290	5,868,290	581,706	11.0%
Requirements							
Materials and Services	20,714	980	150,000	2,000	150,000	-	0.0%
Capital Outlay	91,690	35,314	600,000	95,000	5,718,290	5,118,290	853.0%
. ,	112,404	36,294	750,000	97,000	5,868,290	5,118,290	682.4%
Reserved - Future Expenditures	-	-	4,536,584	-	-	(4,536,584)	-100.0%
Parks Reserve for Replacement							
Resources	-	300,000	923,000	923,818	1,723,818	800,818	N/A
Requirements			· ·				
Materials and Services	_	4,357	60,000	_	60,000	-	N/A
Capital Outlay	_	71,825	240,000	_	240,000	_	N/A
		76,182	300,000	_	300,000	_	N/A
Reserved - Future Expenditures		-	623,000	-	1,423,818	800,818	N/A
Facility Capital Projects Fund							
Resources	6,179,492	9,222,311	12,670,000	12,771,886	17,441,886	4,771,886	37.7%
Requirements	-,,	-,,	,,	,,	, ,	, .,	•
Materials and Services	_	_	500,000	30,000	500,000		
Capital Outlay	_	425	12,170,000	50,000	16,941,886	4,771,886	39.2%
Capital Callay	<u> </u>	425	12,170,000	30,000	17,441,886	4,771,886	37.7%
	<del></del>	423	12,070,000	30,000	17,741,000	7,771,000	31.170

			Adopted		Proposed	Change from A	dopted
	Preceding	Preceding	Budget	Estimate	Budget	2021-22	
	2019-20	2020-21	2021-22	2021-22	2022-23	\$	%
Parks Capital Projects Fund							
Resources	4,938,934	4,970,220	8,963,470	9,003,220	9,028,220	64,750	0.7%
Requirements							
Capital Outlay	-	-	4,963,470	-	9,028,220	4,064,750	81.9%
Contingency	-	-	4,000,000	-	-	(4,000,000)	NA
	-	-	8,963,470	-	9,028,220	64,750	0.7%
Total Budget							
Resources	87,191,535	98,959,575	111,001,548	107,581,737	115,677,361	4,675,813	4.2%
	07,191,555	90,959,575	111,001,546	107,561,737	115,077,301	4,075,015	4.270
Requirements Personnel Services	7 700 457	0.400.040	10 105 100	0.047.040	40 700 000	-	5.00/
	7,720,157	8,406,642	10,195,400	8,947,910	10,706,000	510,600	5.0%
Materials and Services	8,151,145	8,224,169	13,546,000	7,934,000	12,435,000	(1,111,000)	-8.2%
Capital Outlay	1,918,657	13,237,335	56,212,260	4,245,000	70,320,208	14,107,948	25.1%
Non-Departmental	241,133	350	30,000	10,000	35,000	5,000	N/A
Transfers	5,430,702	5,797,000	10,878,000	10,878,000	8,308,000	(2,570,000)	-23.6%
Contingency	-	-	10,930,040	-	7,291,990	(3,638,050)	-33.3%
Reserve for Future Exp		-	9,209,848	-	6,581,163	(2,628,685)	-28.5%
	23,461,794	35,665,496	111,001,548	32,014,910	115,677,361	4,675,813	4.2%



**Summary by Category - Happy Valley Expenditures** 

			Adopted				
	Preceding 2019-20	Preceding 2020-21	Budget 2021-22	Estimate 2021-22	Proposed 2022-23	Approved 2022-23	Adopted 2022-23
Personnel Services	7,720,157	8,406,642	10,195,400	8,947,910	10,706,000	10,706,000	10,706,000
Materials and Services	8,394,917	8,224,519	13,576,000	7,974,000	12,470,000	12,470,000	12,470,000
Capital Outlay	1,918,657	13,237,335	56,212,260	4,245,000	65,201,918	70,320,208	70,320,208
Transfers	5,430,702	5,797,000	10,878,000	10,878,000	8,308,000	8,308,000	8,308,000
Contingency	-	-	10,930,040	-	7,291,990	7,291,990	7,291,990
Reserved for Future Exp	-	-	9,209,848	-	11,699,453	6,581,163	6,581,163
Total Requirements	23,464,433	35,665,496	111,001,548	32,044,910	115,677,361	115,677,361	115,677,361





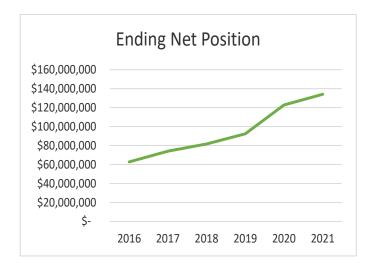
#### **Demographics and Financial Trend Information**

The charts and graphs below illustrate the positive economic cycle we are currently experiencing. We continued to see healthy amounts of development and building within the City which accounts for much of the revenue increases. Other factors include the increase in population which increases our proportionate share of state revenues and increases in assessed value which increase property taxes assessed and collected. Projections going forward are unclear but less optimistic as a pending recession seems to be a strong possibility.

Net position increases are due to our continued diligence in keeping expenditures below revenues. This is done by creating efficiencies whenever possible. We expect the economic upturn to continue and this budget was created using that assumption.

The following information illustrates the change in net position and subsequent change in Ending Net Position for each year.

	2016	2017	2018	2019	2020	2021
Revenue	\$ 21,360,412	\$ 19,387,830	\$ 23,821,866	\$ 28,462,144	\$ 51,732,802	\$ 35,095,757
Expenditures	(14,761,718)	(14,703,089)	(16,253,007)	(17,668,727)	(21,423,177)	(23,757,450)
Change in Net Position	6,598,694	4,684,741	7,568,859	10,793,417	30,309,625	11,338,307
Beginning Net Position	62,830,427	69,429,121	74,113,862	81,682,721	92,476,138	122,785,763
Prior Period Adjustment	-	-	-	-	-	
Ending Net Position	\$ 62,830,427	\$ 74,113,862	\$ 81,682,721	\$ 92,476,138	\$ 122,785,763	\$ 134,124,070

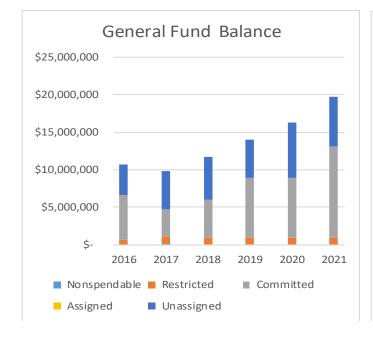


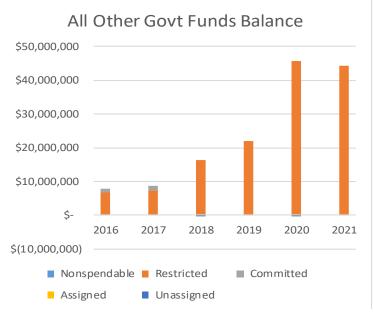




The following shows the various components of the General Fund ending fund balance as well as the various components of all other governmental funds combined from 2014 – 2019. The General Fund – Committed increases represented reserves for capital replacement and maintenance and amounts to counter the next economic downturn.

	Fis cal Year							
	2016	2017	2018	2019	2020	2021		
Nonspendable	\$ 20,054	\$ 152,186	\$ 42,773	\$ 60,998	\$ 68,139	\$ 62,786		
Restricted	677,784	919,791	917,259	879,969	846,032	793,450		
Committed	5,860,117	3,688,533	4,965,481	7,952,893	8,058,724	12,264,231		
Assigned	-	-	-	-	-	-		
Unassigned	4,186,913	5,017,696	5,839,541	5,079,303	7,268,787	6,601,872		
Total General Fund	\$ 10,744,868	\$ 9,778,206	\$11,765,054	\$ 13,973,163	\$16,241,682	\$ 19,722,339		
			Fise	cal Year				
	2016	2017	2018	2019	2020	2021		
Nonspendable	\$ -	\$ -	\$ 30,739	\$ 16,964	\$ 5,500	\$ 26,695		
Restricted	6,856,183	7,326,609	16,373,527	21,996,564	45,821,739	44,427,710		
Committed	1,145,945	1,415,222	-	-	-	-		
Assigned	-	-	-	-	-	-		
Unassigned	-	-	(22,812)		(1,819)	-		
Total All Other Govt Funds	\$ 8,002,128	\$ 8,741,831	\$16,381,454	\$ 22,013,528	\$45,825,420	\$ 44,454,405		







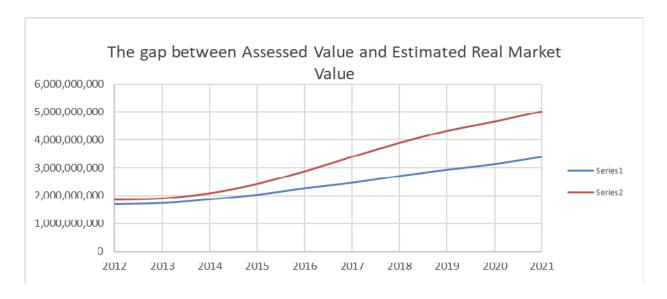
Also included are various charts and graphs as added information. Included are property values with a chart to illustrate the gap between assessed value and estimated real market value, tax rates including overlapping rates, ratios of outstanding debt, direct and overlapping activities debt, legal debt margin information, demographic and economic statistics, principal employers, and operating indicators by program related to Happy Valley. This information is included to help illustrate how financial information in the budget relates to services provided and activities performed by the City as well as provide information about the overall city environment both economic and demographic.

#### ASSESSED VALUE AND ESTIMATED VALUE OF TAXABLE PROPERTY

		Assessed Value RMV					RMV	<u> </u>	
Fiscal Year					Total	Total	Estimated	Assessed value as	
Ended June 30	Real property	Personal property	Manuf'd structure	Public utility	assessed value	direct tax rate	real market value (RMV)	percentage of RMV	
2016	2,207,472,001	8,319,410	2,198,711	51,660,000	2,269,650,122	2.05	2,874,727,083	79%	
2017	2,398,435,939	8,482,412	2,283,394	53,606,800	2,462,808,545	2.05	3,393,208,454	73%	
2018	2,631,897,068	15,683,359	2,927,826	54,349,830	2,704,858,083	2.05	3,889,314,139	70%	
2019	2,852,512,294	22,198,356	3,261,749	48,955,700	2,926,928,099	2.59	4,320,368,740	68%	
2020	3,047,960,020	20,162,975	3,120,309	51,435,000	3,122,678,304	2.05	4,651,611,326	67%	
2021	3,290,886,433	24,085,598	3,248,430	65,299,300	3,383,519,761	2.59	5,013,115,146	67%	

Source: Clackamas County Assessor's Office

Note: Property is generally assessed as of July 1st of each fiscal year





#### Demographic and economic statistics

				Public				
Fiscal		Median	Household	Per Capita	School	Unemployment		
Year	Population(1)	Age(1)	Income	Income (2)	Enrollment (3)	Rate(4)		
2016	18,535	37	94,900	38,593	6,495	4.3		
2017	19,985	37	101,250	38,358	6,877	3.9		
2018	20,181	37	106,029	44,220	6,592	3.7		
2019	20,945	38	111,066	44,761	6,838	3.8		
2020	21,700	37	114,111	47,713	7,918	11.1		
2021	22,552	37	113,276	45,664	8,310	4.5		

Source: (1) Portland Population Research Center.

- (2) U.S. Census Bureau.
- (3) North Clackamas School District; included all schools in City limits plus Clackamas High School.
- (4) State Department of Labor unemployment rate for the County (not seasonally adjusted).

#### PRINCIPAL EMPLOYERS

		2021	
			Percentage
			of Total City
<u>Em ployer</u>	Employees	Rank	Employment
Fred Meyer	302	1	10%
New Seasons Market	150	2	5%
Camp Withycombe	100	3	3%
Providence Medical Group Happy Valley	80	4	3%
City of Happy Valley	78	5	3%
Morningstar of Happy Valley	64	6	2%
McDonalds	60	7	2%
Abundant Life Church	48	8	2%
Hops n Drops	40	9	1%
Glenmoore	38	10	1%
	960		21%

Source: City business licenses

	Fiscal Year									
	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Governmental Activities										
Economic and Community Development										
Building										
Residential Building permits issued	276	350	274	418	190	135	164	393	446	363
Commercial Building permits issued	2	2	5	14	9	8	9	6	10	8
Planning										
Planning Permits	147	174	226	261	260	232	244	152	153	145
Engineering										
Erosion Control Permits	*	*	*	*	13	30	17	12	19	22
Minor Grading Permits	*	*	*	1	7	8	3	4	5	4
Site Development Permits	*	*	*	*	15	31	13	13	18	26
Right of Way Permits	*	*	*	*	122	139	109	122	120	129
Public Works:										
Street Sweeping:										
Number of miles swept	3,000	2,200	2,500	1,800	1,592	1,493	2,297	1,431	1,412	1,494
Volume of material removed (cubic yards)	379	757	900	900	762	648	954	663	989	1,096
Winter Storms:										
Sand applied (cubic yards)	26	78	8	100	206	66	50	0	125	182
Sand picked up after storms	16	50	4	60	180	35	29	0	111	144
Magnesium chloride/De-icing (gallons)	2,100	7,500	900	2,750	8,735	5,575	4,930	2,500	2,000	6,155
Landscape Maintenance:										
Fertilizers (lbs)	150	1,110	2,239	0	0	4,746	22,856	22,944	15,890	466 / 522
Herbicides (ounces)	56	190	135	480	934	2080 / 195	1605 / 211	1637 / 124	1399 / 497	859 / 20
Park Reservations:										
Reservations coordinated	172	214	210	225	255	231	228	137	90	273
Number of people served	6,078	8,218	9,207	9,722	10,315	9,849	9,079	7,395	2,644	10,373
Trees planted	*	3,150	925	92	1,000	793	1,279	278	770	0
Services performed on fleet vehicles	80	146	170	190	190	250	280	240	300	542
Crack seal applied on roadways (sq. yd.)**	2.25	6.60	4.50	13.75	7.50	7.50	168,200	158,974	125,381	123,391
Signs cleaned and adjusted	*	869	920	1,148	50	1,200	200	912	566	244
Community Services										
Passports issued	1,690	1,882	2,316	2,592	3,377	3,566	3,474	2,444	1,550	4,379
Public Safety:										
Code Enforcement / Animal Control Cases	2,768	2,453	2,108	3,168	3,042	2,148	2,346	3,140	4,719	4,516
Parking violations	637	389	306	461	585	1,048	643	745	536	685
Number dispatched calls for service	3,251	3,471	3,517	4,361	4,466	4,591	4,604	4,318	3,941	5,062
Number of traffic violations	1,849	2,145	2,588	3,079	2,623	4,364	2,821	2,632	2,598	2,649
Number of "other" self initiated activities	1,801	1,396	1,521	1,982	2,901	6,828	5,304	2,598	4,676	5,626
Number of traffic stops	3,582	3,887	4,111	4,545	3,949	4,293	3,699	3,165	3,275	3,140
Library										
Circulation	707,958	762,069	800,944	793,476	787,888	824,836	829,880	630,753	460,570	696,105
Number of Reference Inquiries	17,930	17,452	17,868	27,219	26,889	31,528	33,387	16,084	11,292	22,392
Number of Youth Programs	214	225	299	401	398	618	719	367	112	73
Youth Program Attendance	7,581	9,807	14,127	16,163	19,051	24,887	26,645	13,704	2,418	2,144
Number of Adult Programs	48	91	180	197	241	195	225	179	128	85
Adult Program Attendance	587	877	2,103	2,892	3,730	3,718	4,317	3,832	1,110	1,362

Source: Various City departments
\* Information unavailable at this time.
\*\* Crack seal conversion to square yards from tons.

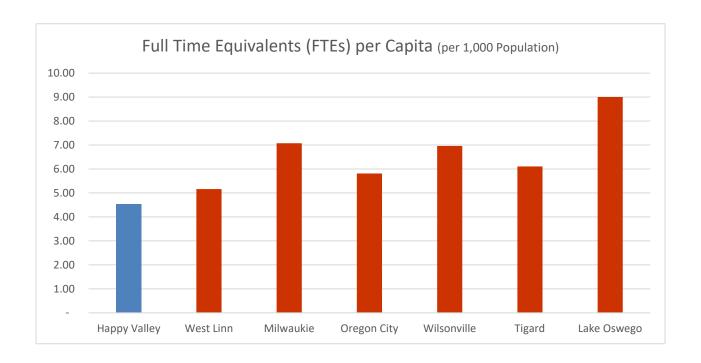


#### **Personnel Overview**

The following pages summarize salary and benefits for City employees. The following page is used to show the cost for each department and fund. It also shows the Full Time Equivalent (FTE) budgeted for each fund, each department, and the City as a whole. When reviewing FTE remember personnel costs are not apportioned between funds. A methodology was created to determine an amount each dedicated fund would transfer to the General Fund to cover personnel costs attributable to that fund.

Overall budgeted FTE increased 2.0 from the previous budget. This increase consists of 1.0 FTE in General Fund – Economic and Community Development, and a 1.0 FTE increase in the Public Safety Fund. Total FTE increased from 78 FTE in the 2021-22 budget to 80 FTE in this budget.

As the following chart shows, we continue to run a lean organization. The City operates with just over 4 FTE per 1,000 population which is well below other similar sized organizations in the area. As personnel costs are the number one cost driver, we are very deliberate with our hiring and seek efficiencies elsewhere whenever possible.





#### **Benefits**

Benefits as offered to City employees can be found in the employee manual. Along with benefits required by law the City also offers employees other benefits including medical coverage through CIS Insurance. Employees have the option to choose between Regence Blue Cross and Kaiser Permanente. Full time employees pay 5% of the premium costs for medical and dental benefits.

The City provides a life insurance benefit for employees with a coverage amount of \$50,000. Employees can opt to have supplemental coverage for themselves and their families. The cost of any supplemental life insurance is paid by the employee.

Employees of the City are eligible to become members of the Public Employees Retirement System (PERS). The City pays the employer rate for member's pension share accounts as well as picks up the 6% contribution to the Individual Account Program. In this budget PERS employer contribution rates from the previous budget as they are the 2021-23 biennium rates. The Tier1 / Tier2 rate is 21.02% and the OPSPR rate is 17.52%.

The City provides a long-term disability insurance benefit for employees with coverage beginning after 90 days. The City also provides an accidental death and dismemberment (AD&D) benefit for employees with a coverage amount of \$15,000.

Following is information related to positions by department along with their respective FTE's.

2022-23 Adopted Budget - Positions

			Adopted		Proposed	Approved	Adopted
			Budget	Estimate	Budget	Budget	Budget
Department and Position	2019-20	2020-21	2021-22	2021-22	2022-23	2022-23	2022-23
Administration							
City Manager's Office							
City Manager	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Executive Assistant	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Assistant City Manager	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Program Technician	1.00	1.00	1.00	1.00	1.00	1.00	1.00
New Position	-	1.00	1.00	-	1.00	1.00	1.00
Finance and IT							
Finance Director	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Senior Accountant	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Financial Analyst	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Accountant I	-	1.00	1.00	1.00	1.00	1.00	1.00
Information Technology							
IT Administrator	1.00	1.00	1.00	1.00	1.00	1.00	1.00
ISS Specialist	-	-	1.00	1.00	1.00	1.00	1.00
Human Resources and City Recorde	er						
City Recorder/HR Director	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Management Analyst/ City Recorder	1.00	1.00	1.00	1.00	1.00	1.00	1.00
	10.00	12.00	13.00	12.00	13.00	13.00	13.00
Economic and Community Development							
Community Development Director	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Administrative Assistant III	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Planning							
Planning Services Manager	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Assistant Planner	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Associate Planner	1.00	1.00	1.00	1.00	1.00	1.00	1.00
GIS Tech	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Engineering							
Engineering Manager	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Sr.Civil Engineer	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Engineering Technician	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Associate Engineer	-	1.00	1.00	1.00	1.00	1.00	1.00
Engineer Admin	-	1.00	1.00	1.00	1.00	1.00	1.00
Project Engineer	-	-	1.00	1.00	2.00	2.00	2.00

2022-23 Adopted Budget - Positions

			Adopted		Proposed	Approved	Adopted
Department and Position	2019-20	2020-21	Budget 2021-22	Estimate 2021-22	Budget 2022-23	Budget 2022-23	Budget 2022-23
Building Inspection							
Building Official	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Assistant Building Official	-	-	-	-	-	-	-
Administrative Assistant I	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Permit Technician	2.00	3.00	3.00	3.00	3.00	3.00	3.00
Building Inspector I	1.00	2.00	2.00	2.00	2.00	2.00	2.00
Building Inspector II	2.00	2.00	2.00	2.00	2.00	2.00	2.00
Building Insp/Plans Examiner	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Plumbing/Bldg Insp	1.00	1.00	1.00	1.00	1.00	1.00	1.00
	18.00	22.00	23.00	23.00	24.00	24.00	24.00
mmunity Services and Public Safety							
Community Services							
Comm Svcs/Pub Safety Director	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Program Coordinator	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Program Technician	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Administrative Assistant II	1.00	1.00	1.00	1.00	1.00	1.00	1.0
Administrative Assistant I	1.00	1.00	1.00	1.00	1.00	1.00	1.0
Code Enforcement							
Code Enforcement Supervisor	1.00	1.00	1.00	1.00	1.00	1.00	1.0
Comm Svcs Officer	2.00	2.00	3.00	3.00	3.00	3.00	3.0
Municipal Court							
Court Clerk Lead	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Court Clerk	1.00	1.00	1.00	1.00	1.00	1.00	1.00
	10.00	10.00	10.00	11.00	11.00	11.00	11.0
blic Works							
Public Works Director	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Administrative Assistant II	1.00	1.00	1.00	1.00	1.00	1.00	1.0
Heavy Equip Mechanic	1.00	1.00	1.00	1.00	1.00	1.00	1.0
Utility Worker II - WES Contract	1.00	1.00	1.00	1.00	1.00	1.00	1.0
ound, mande in the community	4.00	4.00	4.00	4.00	4.00	4.00	4.0
rks							
Operations							
Utility Worker I	1.00	1.00	2.00	2.00	2.00	2.00	2.0
Utility Worker II	1.00	1.00	1.00	1.00	1.00	1.00	1.0
Programming							
Progam Coordinator	1.00	1.00	1.00	1.00	1.00	1.00	1.0
Programming Specialist/ Tech	1.00	1.00	2.00	2.00	2.00	2.00	2.0

2022-23 Adopted Budget - Positions

			Adopted		Proposed	Approved	Adopted
Department and Position	0040.00	2020-21	Budget 2021-22	Estimate 2021-22	Budget 2022-23	Budget 2022-23	Budget 2022-23
Department and Position	2019-20	2020-21	2021-22	2021-22	2022-23	2022-23	2022-23
	4.00	4.00	6.00	6.00	6.00	6.00	6.00
Streets							
Utility Worker II	2.00	2.00	2.00	2.00	2.00	2.00	2.00
Utility Worker I	1.00	1.00	2.00	2.00	2.00	2.00	2.00
	3.00	3.00	4.00	4.00	4.00	4.00	4.00
Library							
Library Director	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Administrative Assistant III	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Program Supervisor	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Librarians	4.00	5.00	5.00	5.00	5.00	5.00	5.00
Library Assistant I	2.00	3.00	3.00	3.00	3.00	3.00	3.00
Library Aide	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Part time positions	5.80	5.80	4.80	4.80	4.80	4.80	4.80
Regular Limited Status positions	1.20	1.20	1.20	1.20	1.20	1.20	1.20
	17.00	19.00	18.00	18.00	18.00	18.00	18.00
Total FTE	66.00	74.00	78.00	78.00	80.00	80.00	80.00
Total Full Time Positions	59.00	67.00	72.00	72.00	74.00	74.00	74.00
Total Part Time Positions	7.00	7.00	6.00	6.00	6.00	6.00	6.00
Total FTE	66.00	74.00	78.00	78.00	80.00	80.00	80.00
General Fund FTE	42.00	48.00	50.00	50.00	52.00	52.00	52.00
Other FTE	24.00	26.00	28.00	28.00	28.00	28.00	28.00
Total FTE	66.00	74.00	78.00	78.00	80.00	80.00	80.00



### **Five-Year Projection Excerpt**

The following is excerpt from the five-year projection that the City produced prior to the budget process. The five-year projection is created to be a high-level review of revenue and expenditures of the City's operating funds. It is based on a moderate set of assumptions applied for all funds. Any adjustments to those assumptions are noted. This projection is not an in depth look at any one area but rather an overall view to envision what could happen given one set of circumstances. The application of our assumptions may cause negative fund balances in this projection. The City cannot legally have negative fund balances so estimates will be adjusted during the budget process.

#### Financial Projection – Citywide

We remain optimistic that development activity will continue in Happy Valley over the five years of this projection. Revenue for planning and engineering remains moderate overall with a steady upward trend. Baring a significant economic downturn, we believe some of the years in this projection will see high levels of building fees as a number of subdivisions become available. However, it is difficult to pinpoint when this will happen, so we are showing steady increasing building fees that match moderate 5-year spans from the past.

Development revenue is very difficult to predict for any specific fiscal year, so our goal is to create a projection with a realistic development revenue total. We then compare the development revenue total in this projection to revenue received during a prior similar growth period. If the development revenue total in this projection is similar to the prior growth period, we believe the projection to be realistic.

#### General Fund

In this projection, the General Fund has an operating deficit, difference between annual revenues and annual expenditures, for all five years. The operating deficit is largest in year one of the projection because of a \$5 million transfer to the Facility Capital Projects Fund. Removing the reserve for replacement and facility capital project fund transfers, which are discretionary, shifts the fund to an operating surplus in the first three years. Staff is added in each year of the projection in one of the General Fund departments.

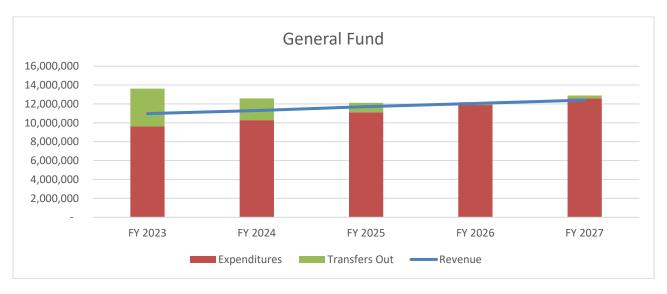
This projection adds another \$6.2 million transfer to the Facility Cap Project Fund in year one and a total of \$800 thousand in years two through three. Under this scenario, there would be \$16 million available for a project in the Facility Capital Project Fund after year 1, including previous year transfers.

One primary long-term concern is the predicted increase of PERS rates. The City has taken a proactive approach to this by creating a PERS side account which will curb future PERS rate increases. Through State legislation that passed in 2019, the City took advantage available of matching funds to create a \$2 million PERS side account. The City's portion of this (\$1.6 million) came from the General Operations Reserve Fund.

The Urban Renewal Admin Fee which is 5% of Urban Renewal Tax revenue collected is a new revenue in the General Fund. This revenue source began in 2020-21 and will steadily increase as the Urban Renewal area grows in assessed value. The purpose of this fee is to cover the cost of running the Urban Renewal District programs including associated staff.

The chart on page 11 illustrates the reason for the operating deficits. The stacked bar represents ongoing expenditures in red and transfers out in green. Revenue is represented by a blue line. The revenue line is lower than the total stacked bar but higher than the expenditures represented by the red portion of the bar for each of the projection years besides that last. Transfers out of the General Fund are determined during the budget process and are based on Council Policy 13.04 Budget Reserves & Contingency. Given that the revenue line is higher than the expenditures portion of the bar adjustments could be made to create an operating surplus for all years of this projection if the amount of transfers was decreased.



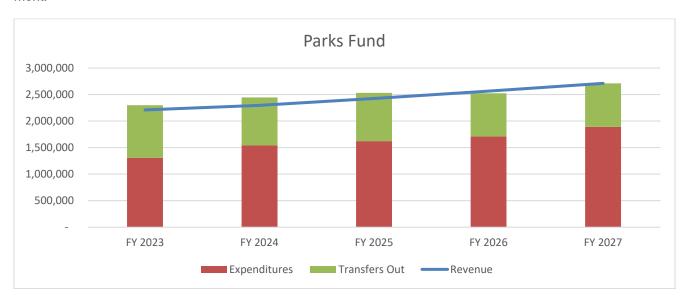


#### Parks Fund

This projection includes the parks operating levy property tax at \$0.54 per \$1,000 of assessed value. The current voter approved Parks Levy runs through Year 1 of the projection. This projection assumes another levy is passed at the same rate which would cover years 2-5.

The operations department (parks maintenance) has FTE's added in year 2 and 5 which would bring the total FTE for the department up to 5.0. The recreation department has a FTE added in year 2 which would bring the total FTE for the department up to 4.0.

Under this scenario, the Parks Fund is able to transfer \$3.4 million to the Parks Reserve for Replacement Fund which will begin funding what is currently a large backlog of capital items that will eventually come due for replacement.

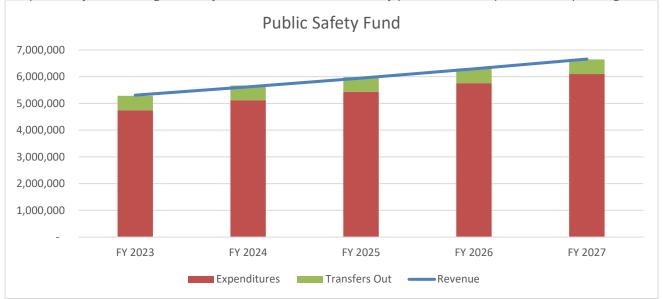




### Public Safety Fund

The Public Safety fund is funded using a local operating tax levy of \$1.38 per \$1,000 of assessed value. The last tax levy was passed by voters in May 2019. This projection increases the FTE level by 1.0 in the second year of the projection and remains at 18 FTE thereafter. Although the \$1.38 per \$1,000 of assessed value does not change, as property is improved and annexed into the City the amount of taxes collected increases.

This fund has an annual operating deficit in all five years of the projection. This means that if assessed value grows at the 6% rate shown in this plan, the City would have to consider holding off on additional FTE in the later years of this plan. Any additional growth beyond the 6%, which is certainly possible, will help erase the operating deficit.



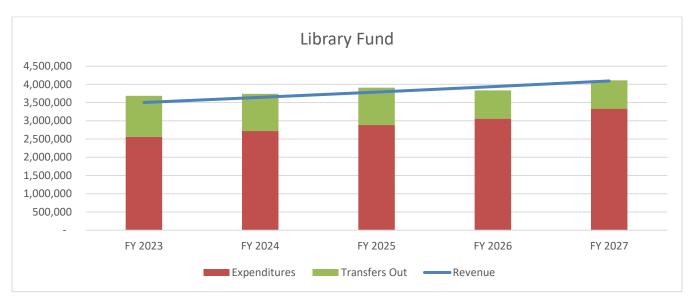
#### Library Fund

The projection shows an operating deficit in 4 out of 5 years, but that deficit is due to the amount transferred from the Library Fund to the Reserve for Replacement Fund.

The Library has 35 total employees, many of whom are used only on an 'on call' basis to fill in scheduling gaps. In year four of the projection, 1.0 FTE was added.

The transfers in this projection fund the Library Reserve for Replacement Fund to a very healthy level. The actual amount transferred to the reserve fund will be determined during the annual budget process. The amounts will be based on the schedule created for the replacement of equipment as well as any capital construction required. This projection shows transfers totaling \$2.1 million to the Library Reserve for Replacement Fund.

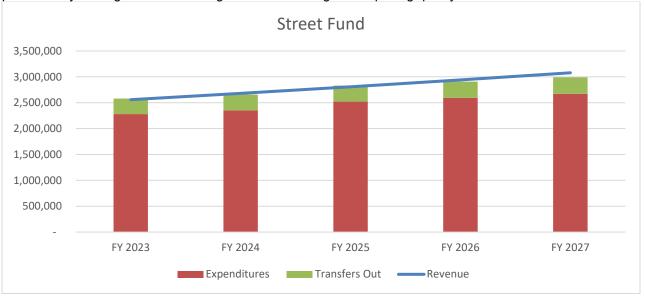




#### Street Fund

With the passage of HB 2017, the City's share of gas tax state shared revenue is projected to increase significantly. Additional revenue from the gas station built in the fall of 2016 which collects and remits to the City the local gas tax of 2 cents per gallon help increase the amount we can allocate to the street reconstruction line. Additionally, half of the City's vehicle registration fee goes to the Street Fund.

With the increased funding, this projection shows \$1.3-\$1.4 million available for street reconstruction each year. This puts the City on target for maintaining its current average of 82 paving quality index.

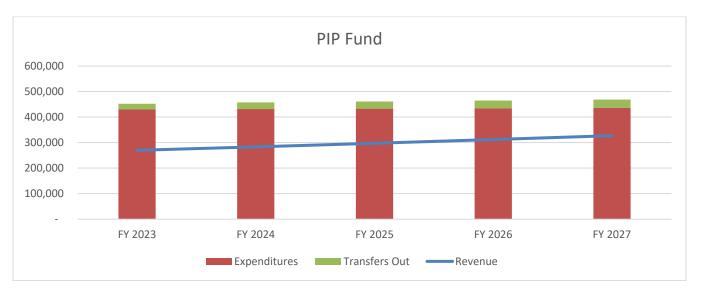




### Pedestrian Improvement Projects (PIP) Fund

The expenditures in this fund will be for livability improvements such as bike path and sidewalk projects. In February 2019, the Clackamas County Board of Commissioners approved a countywide vehicle registration fee (VRF). The City began receiving this revenue in the 2019-20 fiscal year.

With the increased funding, this projection shows \$400 thousand + in each year of the projection available for pedestrian pathways.



Explanation of funds not included in the projection – System Development Charges (SDC), and Reserve Funds

The SDC funds accounts for Storm, Transportation and Parks SDC revenue collected and retained by the City. Expenditures for projects included in the Capital Improvement Plan (CIP) are identified and approved each year during the budget process.

Policy 13.04 Budget & Contingency defines conditions for the expenditure of reserve funds as well as the appropriate amount to accumulate in each fund.

The Reserve for General Operations Fund was established to offset the cyclical nature of the economy. The target level of this fund is discussed annually during the budget process and is guided by Council policy. One significant issue that affects the amount reserved in this fund is Public Employees Retirement System (PERS) employer rates. Our rates have increased for the 2020-22 biennium and it is highly likely rates will continue to increase over the five years of this projection. Each year during the budget process reserve funds are reviewed to determine an adequate reserve level and whether the funds are still required. PERS rate increases and how to counterbalance them will be a substantial part of that reserve level discussion.

The Reserve for Replacement Funds (General, Library, Street) are the long-term capital replacement plan for assets. A schedule for replacement of assets is used to determine the fund balance. The schedule considers replacement cost and service life of assets to determine the amount of revenue necessary to allow for replacement in the year required. Expenditures are based on the replacement schedule which is reviewed on an ongoing basis and revised when required.



### **General Fund**



### General Fund

The General Fund accounts for all financial activities of the City except for those that by law or council decision are accounted for in other funds. The City's General Fund has five distinct departments: Administration, Community Services and Public Safety, Economic and Community Development, and Public Works.

#### Revenue Sources

The main sources of revenue in the General Fund are property taxes, right of way fees from utilities operating within the City, land use and construction fees, building permit fees, city's portion of various state shared revenues, municipal court fees, and intergovernmental revenue.

#### Expenditures

The main expenditures within the five departments are personnel and materials and services. General Fund capital outlay is expended in the Reserve for Replacement Fund which receives revenue as a transfer from the General Fund.

#### Budget for Fiscal Year 2022 - 2023

			Adopted			
	Prece	ding	Budget			
	2019-20	2020-21	2021-22	Proposed	Approved	Adopted
Administration	3,089,847	3,217,704	4,378,000	3,694,200	3,694,200	3,694,200
Community Services and Public Safety	1,187,530	1,247,480	1,469,400	1,392,900	1,392,900	1,392,900
Economic and Community Development	3,174,547	3,298,629	4,045,900	4,089,400	4,089,400	4,089,400
Public Works	668,938	720,631	880,900	895,900	895,900	895,900
Non-Departmental	-	-	-		-	-
Transfers	3,200,000	3,500,000	8,000,000	5,200,000	5,200,000	5,200,000
Contingency	-	-	3,860,026	3,923,242	3,923,242	3,923,242
Total	11,320,862	11,984,444	22,634,226	19,195,642	19,195,642	19,195,642

### **General Fund**

	Preceding	Preceding	Adopted				
			2021-22	2021-22	2022-23	2022-23	2022-23
_	2019-20	2020-21	Budget	Estimate	Proposed	Approved	Adopted
Revenue	13,517,487	12,105,626	15,556,500	16,989,534	11,050,000	11,050,000	11,050,000
Expenditures	8,120,862	8,484,444	10,774,200	8,302,000	10,072,400	10,072,400	10,072,400
Transfers Out	3,200,000	3,500,000	8,000,000	8,000,000	5,200,000	5,200,000	5,200,000
Annual Operating Surplus / (Shortfall)	2,196,625	121,182	(3,217,700)	687,534	(4,222,400)	(4,222,400)	(4,222,400)
Beginning Fund Balance	5,140,301	7,336,926	7,077,726	7,458,108	8,145,642	8,145,642	8,145,642
Ending Fund Balance / Contingency	7,336,926	7,458,108	3,860,026	8,145,642	3,923,242	3,923,242	3,923,242





## General Fund Resources

### **General Fund**

			Adopted		Proposed	Approved	Adopted
	Preceding	Preceding	Budget	Estimate	Budget	Budget	Budget
	2019-20	2020-21	2021-22	2021-22	2022-23	2022-23	2022-23
Resources							
Beginning Fund Balance	5,140,301	7,336,926	7,077,726	7,458,108	8,145,642	8,145,642	8,145,642
Property Taxes	2,039,816	2,179,593	2,278,500	2,300,000	2,415,000	2,415,000	2,415,000
State Shared Rev	752,799	842,701	810,000	860,000	827,000	827,000	827,000
ROW Use Fee	1,803,351	1,912,466	1,850,000	2,000,000	2,050,000	2,050,000	2,050,000
User Related Fees	403,731	414,061	400,000	450,000	450,000	450,000	450,000
Building Fees	3,449,472	2,963,619	2,000,000	2,800,000	2,000,000	2,000,000	2,000,000
Planning Fees	49,018	200,650	150,000	250,000	150,000	150,000	150,000
Engineering Fees	694,769	531,750	300,000	600,000	300,000	300,000	300,000
SDC Compliance	495,504	278,350	250,000	200,000	200,000	200,000	200,000
Urban Renewal Admin Fee	_	25,000	40,000	67,000	100,000	100,000	100,000
Traffic Fines	490,446	561,804	550,000	600,000	600,000	600,000	600,000
Court Related Fees	147,102	114,781	100,000	150,000	150,000	150,000	150,000
Intergovernmental	1,533,258	436,886	200,000	250,000	200,000	200,000	200,000
Misc Revenue	308,221	152,007	150,000	130,000	100,000	100,000	100,000
American Rescue Plan	-	94,958	5,000,000	4,854,534	-	-	-
Transfers In	1,350,000	1,397,000	1,478,000	1,478,000	1,508,000	1,508,000	1,508,000
Total Revenues	13,517,487	12,105,626	15,556,500	16,989,534	11,050,000	11,050,000	11,050,000
Total Resources	18,657,788	19,442,552	22,634,226	24,447,642	19,195,642	19,195,642	19,195,642



### General Fund Resources

Beginning Fund Balance: Funds available but not spent during the previous fiscal year.

**Property Taxes:** The City's permanent tax rate is \$0.671 per thousand dollars and is levied on the assessed value of property within the City as determined under current state law. Includes taxes levied in prior years but collected in the current year.

State Shared Revenues: Includes 20% of liquor receipts distributed monthly to cities on a per capita basis with statutory authorization for distribution in ORS 471.810(a)(b) and 471.810(1)(d) and 14% of liquor revenues paid quarterly to cities based on formula outlined in the ORS 221.770. HB3601 passed in the 2013 Special Session and implemented January 1, 2014 raised the cigarette tax 13 cents. Although the tax per pack increased cities will not receive any additional proceeds. Two 2 cents of the \$1.31 per pack cigarette tax is distributed monthly to cities on a per capita basis with statutory authorization for distribution in ORS 323.445. Population estimates compiled each July by Portland State University's Center for Population Research are certified in January of the following year and thereafter govern the distributions. Cities are to receive 10% of marijuana state tax revenues. Distribution will be based on the number of licenses issued by OLCC in the previous year for premises located in each city, after administrative and enforcement expenses are deducted. The share will be based on the number of licenses for premises located in the city compared to the total issued by the OLCC for all premises in the state. Key statutes are ORS 475B.700-.710, and .760. These state shared revenues may be used for general city operations.

**ROW Use Fees:** Revenues related to right of way ordinance. Fees are calculated on revenues earned within the City limits.

**User Related Fees:** Includes fees paid to operate within or use services provided by the City. These include facility rental charges, cell phone tower rental fees, bi-annual alarm permits, late payment and false alarm assessments, burn permits, registration fee for any dog 6 months or older, fees to operate a business within the City, local marijuana tax revenue, fee for passport photos and process filing for US Customs, and Metro business license program revenue.

**Building Permit Fee:** Residential and commercial, new and remodel inspection permits. Plan review for residential and commercial buildings including commercial buildings requiring a fire life safety plan. Permits and fees for mechanical inspection, plumbing inspection, and single lot erosion control. Other building permits not listed above such as: re-inspection, statewide Minor Label program revenue from the State of Oregon for performing plumbing and mechanical inspections, septic tank or sewer line abandonment, connection of public lateral to private homeowner sewer, residential construction sidewalk and driveway approach inspection, and certificates of occupancy.



### General Fund Resources

**Planning Fees:** Includes all categories of development fees including fees by type of application and fees associated with a cost per lot to be developed. Fees are set to cover staff time and all related costs.

**Engineering Fees:** Includes fees to cover improvement plan review, overall development, erosion sediment control plan review, and periodic construction supervision of public improvements by the City to ensure compliance with National, State, Regional, and City standards.

**SDC Compliance:** Per the adopted SDC methodology, 5% of Transportation and Parks SDC's goes to the General fund for the administration of the SDC programs.

**Traffic Fines:** Fines imposed in the Happy Valley Municipal Traffic Court.

**Court Related Fees:** Includes state and county fees associated with Traffic Court fines, municipal code violation fines, traffic safety class for persons who commit minor traffic infractions, fee to review variance applications and monitor for non-compliance issues.

Intergovernmental: Revenue from other municipalities or governmental agencies such as solid waste franchise fees, 5% of Metro Construction Excise tax, 3% of North Clackamas School District Construction Excise Tax and fees to cover administrative costs, payments from other jurisdictions for code enforcement, building inspection, street sweeping services provided, and grant revenue received from other municipalities or governmental agencies.

**Misc Revenue:** Includes but not limited to: unanticipated income for copy fees, refunds, donations, interest income from cash in the Local Government Investment Pool, grant revenue received from other than governmental agencies.

**Transfers In:** From other funds to cover respective portion of allocated costs associated with administration.



### **General Fund**

### **Administration**



#### General Fund

#### Administration

Manager: Jason Tuck, ICMA-CM

Administration consists of the Office of the City Manager, Human Resources, City Recorder, Risk, Finance, and Information Technology.

### **City Manager**

The Office of the City Manager is responsible for governmental coordination/cooperation, program evaluation/management, management of City staff, Council coordination/communication, special project management, implementation of Council goals and policies, fiscal responsibility/transparency, and franchise agreement negotiation/administration.

Staff members include City Manager, Assistant City Manager, Program Technician Policy Analyst, Executive Assistant.

### **Human Resources/Risk Management**

Human Resources is responsible for ensuring comprehensive competitive benefit packages, providing strategic interaction with departments to attract, hire, and retain top candidates for each position, work collaboratively to provide the best outcomes to challenges related to employees as they occur.

Staff members include Human Resources Director.

### City Recorder / Risk Management

The City Recorder is responsible for the maintenance of official Ordinances and Resolutions and records pertaining to the City Council, liaison with the Clackamas County Recorder's Office, as well as all archival responsibilities for City records. The City Recorder also acts as the Elections Officer, ensuring all applicable laws are adhered to during the course of all elections within the City.

Risk management includes 1) identification of risk 2) risk assessment including minimizing exposures wherever practicable 3) transfer of risk utilizing risk management and insurance strategies 4) implementation and ongoing monitoring of the risk management plan 5) review and revision as needed. Administration and evaluation of Contracts, Intergovernmental Agreements, Bonds and other forms of financial guaranty which the City regularly requires for both developments within the City, as well as for projects initiated by the City Council. Management of the City's insurance program including Property, Casualty, and Workers' Compensation.



Staff members include City Recorder, Records Management Specialist.

### General Fund

#### Administration

### **Information Technology**

Information Technology manages City servers, WAN and LAN, computer and peripheral equipment, all software programs tailored specifically to meet the varying needs of staff.

Staff members include Information Services Manager, Information Systems Support Specialist.

### **Finance Department**

Finance is responsible for management of all financial aspects in accordance with generally accepted accounting principles and Federal and State regulations, maintenance of automated systems to provide useful accurate financial information to internal and external users, creation of annual budget per local budget statutes, creation of financial statements, management of annual audit process, manage banking and investments.

Staff members include Finance Director, Accounting & Grant Supervisor, Accounting Specialist, Financial Analyst.

### **Budget Summary:**

	Prece	ding	Adopted Budget	Budget For Fiscal Year 2022 - 2023			
	2019-20	2020-21	2021-22	Proposed	Approved	Adopted	
Personnel Services	1,504,540	1,602,908	2,003,000	2,104,200	2,104,200	2,104,200	
Material and Services	1,585,307	1,614,796	3,875,000	1,590,000	1,590,000	1,590,000	
Total	3,089,847	3,217,704	5,878,000	3,694,200	3,694,200	3,694,200	



#### **Goals and Priorities**

#### General Administration

- Continue partnership with the City's lobbyist to monitor upcoming legislative session and engage with local legislators.
- Implement and track progress on the DEI Strategic Plan.
- Finalize Municipal Code updates regarding anti-camping laws.
- Participate on the Cities Workgroup for the Clackamas County Climate Action Plan.
- Complete the Community Center Feasibility Study.
- Continue to pursue land acquisition for Community Center and future downtown.
- Complete the design for the Library expansion and Village Green Park renovation.
- Coordinate with Public Works Department and Metro to finalize transfer of miscellaneous properties at Mt. Talbert.
- Finalize Intergovernmental Agreement with Metro to receive "local share" dollars as part of the Parks and Nature Bond Measure.
- Develop short-term rental regulation options for City Council.

### Information Technology

- Move all city staff to Microsoft Teams Phone and implement new direct dial numbers.
- Work with all departments on roll out of Energov.
- Continue to evaluate security options and upgrades as needed.
- Explore options of using JIRA for project management.
- Transition Incode Finance, HR, and Court to a Tyler hosted solutions.
- Work with finance to create a new budget process for IT going forward.
- Expand use of cloud management tools to help manage IT resources when staff are not in the
  office.
- Review options for staff news and information using Office 365.
- Replace all city buildings access control and security systems with a new system.

#### Finance

- Create comprehensive internal control document and review all financial policies and compare to GFOA best practices.
- Create a Capital Improvement Plan (CIP) as it relates to each Reserve for Replacement Fund to become part of the budget document.
- Complete an annual SDC report to illustrate SDC balances and current project expenditures on an annual basis that doesn't get buried in the vast CAFR.
- Complete software implementation projects for Energov and Activenet (Parks and Rec programming software).

#### Human Resources, City Recorder, Risk Management

- Complete consolidation of 457 retirement account options to lower administrative costs to sole provider.
- Complete a full Job Description Review and Equal Pay Analysis.
- Complete adding DEI related job responsibilities to all Job Descriptions.
- Finalize new employee onboarding process, integrate electronic process.
- Finalize programming for regular training programs.
- Move all employee files to Laserfiche.
- Continue to develop and grow diverse and qualified applicant pools for vacant positions.

### **General Fund - Administration**

			Adopted		Proposed	Approved	Adopted
	Preceding	Preceding	Budget	Estimate	Budget	Budget	Budget
	2019-20	2020-21	2021-22	2021-22	2022-23	2022-23	2022-23
Personnel Services							
FTE Positions	11.0	11.0	13.0	12.0	13.0	13.0	13.0
Wages	\$ 979,060	\$ 1,067,027	\$ 1,241,800	\$ 1,120,000	\$ 1,304,600	\$ 1,304,600	\$ 1,304,600
Benefits	525,480	535,881	761,200	545,000	799,600	799,600	799,600
Total Personnel Services	1,504,540	1,602,908	2,003,000	1,665,000	2,104,200	2,104,200	2,104,200
Materials and Services							
Office Supplies	126,561	191,175	130,000	160,000	160,000	160,000	160,000
Professional Development	108,560	101,378	160,000	100,000	160,000	160,000	160,000
Utilities	115,754	100,357	155,000	105,000	150,000	150,000	150,000
Public Accountability	30,483	33,784	40,000	24,000	40,000	40,000	40,000
Repairs & Maintenance	36,502	5,488	-	-	-	-	-
Facility & Office Service Contracts	222,917	331,477	220,000	350,000	350,000	350,000	350,000
Public Outreach	535,464	415,214	80,000	50,000	80,000	80,000	80,000
General Operating	183,040	244,766	190,000	240,000	250,000	250,000	250,000
Legal	103,996	43,220	150,000	60,000	150,000	150,000	150,000
Contract Services	122,030	147,937	250,000	180,000	250,000	250,000	250,000
American Rescue Plan			1,000,000				
<b>Total Materials and Services</b>	1,585,307	1,614,796	2,375,000	1,269,000	1,590,000	1,590,000	1,590,000
Total Administration	\$ 3,089,847	\$ 3,217,704	\$ 4,378,000	\$ 2,934,000	\$ 3,694,200	\$ 3,694,200	\$ 3,694,200



General Fund

### Expenditures, Administration

#### Personnel:

**Wages:** City Manager, Assistant City Manager, Finance Director, Human Resources Director, Information Systems Manager, City Recorder, Program Technician Policy Analyst, Executive Assistant, Records Management Specialist, Information Systems Support Specialist, Accounting & Grant Supervisor, Accounting Specialist, Financial Analyst.

**Benefits:** Unemployment claims, retirement incentives, employer portion of FICA and Tri-met taxes, medical and dental benefits (employees pay 5% of premium costs), life and disability insurance, payments to PERS system for both the employer percentage and 6% employee portion, and workers' compensation insurance pooled through the League of Oregon Cities.

#### Materials and Services:

Office Supplies: General office supplies, postage, computer, and technology items less than \$5,000.

**Professional Development:** Training, travel, and meals related to City business, annual membership and professional organization dues, certifications, subscriptions, and books for staff budgeted under Administration and City Council.

**Utilities:** All utilities including gas, electricity, trash, recycling, phone services, water, storm, and sewer for all City facilities excluding the Library and Community Policing Center.

Public Accountability: Legal notices, website hosting of Municipal Code, financial audit, city recorder fees.

**Public Outreach:** Costs associated with City events, expenses for City sponsored events with other civic entities, community events, social media, newsletter (portion allocated to the Public Safety Fund), tourism, annexation program, merchandise for sale with the City logo, and Youth Council.

**Repairs and Maintenance:** Repairs, improvements, maintenance, and cleaning supplies for the City Hall building and systems.

**Facility and Office Service Contracts:** Annual maintenance and service contracts related to the City's facilities and operations. This includes the accounting system, internet services, website, document management, network, computer software, facility access and security, elevator, HVAC, landscape, and janitorial services maintenance agreements.

**General Operating:** Property, General Liability Automobile, banking fees, title search fees, other miscellaneous fees, costs associated with recruiting and hiring, and employee recognition and appreciation programs.

**Legal:** Legal expenses pertaining to all General Fund departments.

**Contract Services:** Services required beyond the scope of staff and items requested by Council.



### General Fund

## Community Services/Public Safety Department



General Fund

### Community Services and Public Safety

Manager: Steve Campbell

Community Services and Public Safety consists of Police, Emergency Management, Code Enforcement, Animal Control, Municipal Court/Juvenile Diversion and Public Information & Services.

### **Police/Emergency Management**

Police/Emergency Services works in coordination with the Clackamas County Sheriff's Office and Clackamas Fire District #1 for public safety and emergency services, oversees the police contract including police staffing, mission/goals and general police services. Maintain safety through prevention of events that could endanger the safety of the public, maintain crime prevention programs, coordinate public forums (Traffic & Public Safety Committee) for citizens to address safety concerns, develop Emergency Operations Plan, Hazard Mitigation Plan and Continuity of Operations Plan, serve as Emergency Manager, serve as Incident Commander when Emergency Operations Center enacted.

Staff members include Director of Community Services & Public Safety.

#### **Code Enforcement & Animal Control**

Municipal code enforcement, and animal control enforcement occurs through its code officers and volunteers with prompt, professional response to complaints and strives to increase code compliance through pro-active enforcement and effective communication and mediation with citizens, businesses, builders/developers, and neighbors. Officers and volunteers utilize the code compliance function as early detection mechanism for other problem situations that may be present in the neighborhood. Oversees the crime prevention program and crime watch volunteers to patrol parks, schools, and open spaces. Reconnect lost or found animals with their owners through licensing records and chip ID recognition. Investigates animal neglect and abuse complaints. Educate owners about animal laws regarding the benefits of a properly licensed pets.

Staff members include Community Service Officer (3)

#### **Municipal Court / Juvenile Diversion**

Administers judicial resolution of minor traffic and parking violations, minors in possession of alcohol and tobacco and City ordinance infractions. Court staff oversees the administrative duties of enrollment, instruction and compliance monitoring of its traffic safety and fireworks diversion classes to those who qualify for this educational component of the court process. Court staff resolve specified offenses through compliance, diversion, or non-contested payment. Juvenile Diversion grants low level youth offenders the opportunity to perform community service.

Staff members include Municipal Court Clerk I (1), Municipal Court Clerk II (1)



General Fund

### Community Services and Public Safety

#### **Public Information & Services**

Serve as the bridge between our city government, local media, citizens and the business community. Serve as the Public Information Office, manage the newsletter, press releases, community radio station, city website, and City social media. Serve as liaison to the Happy Valley Business Alliance. Oversee Happy Valley Youth Council program, tourism program, passport services program, residential tree permits, business licenses, special event permits, filming permits, alarm permits, burn permits and animal licensing. Organize community events such as National Night Out, Safety Fair, and Dumpster Day. Aids with major profit and non- profit events, HOA liaison to share knowledge regarding city ordinances and other neighborhood issues. Coordinate's school activities involving the city government, manages the city's volunteer program including blood drives and community service projects. Manages the solid waste franchise, city store and marketing.

Staff members include Program Supervisor, Administrative Assistants I (2), Communications Specialist.

### **Budget Summary:**

	Preceding		Adopted Budget	Budget For Fiscal Year 2022- 2023			
	2019-20	2020-21	2021-22	Proposed	Approved	Adopted	
Personnel Services	1,139,900	1,206,184	1,300,400	1,313,900	1,313,900	1,313,900	
Material and Services	47,630	41,296	169,000	79,000	79,000	79,000	
Total	1,187,530	1,247,480	1,469,400	1,392,900	1,392,900	1,392,900	



#### General Fund

### Expenditures, Community Services and Public Safety

#### **Goals and Priorities**

### **Community Services**

- Continue to increase communication efforts through use of video on social media and City website.
- Participate in social media training focusing on industry standards for government messaging.
- Research and develop prospective programs that may be utilized in Happy Valley to bolster Community Safety (Lock Box program) and Parks and Recreation marketing (Marketing Brand Representatives).
- Continue working with finance to initiate online dog/business/alarm licensing and permitting with Energov.
- Enhance recreation programming and continue building programming for youth, adults, and seniors in the City.
- Build Meals on Wheels fundraising opportunities and increase brand recognition through communication.
- Continue accepting passport applications by appointment only.

#### Code Enforcement

- Conduct a park safety audit for all parks in the city.
- Obtain Animal Abuse Investigator Certification for Staff.
- Obtain current information on HOA's and boards. Create and keep a database with updated information bi-annually.
- Establish an alarm system management program for alerting residents on false alarms and no permit. The program will reduce the number of false alarms freeing up police patrols.
- Establish a park patrol plan using information from the park safety audit.
- Establish a park/neighborhood watch program.
- Work as a liaison between property owners, police and social services to provide resources for people experiencing houselessness.
- Create partnership with local veterinarians to provide dog licenses to residents.

#### Court

- Research and possibly implement Tyler Incode Virtual Court.
- Finalize E-Conviction project.
- Re-visit electronic parking solution.
- Look into digitizing historical court files.

**General Fund - Community Services and Public Safety** 

	Preceding Preceding		Adopted Budget	Estimate	Proposed Budget	Approved Budget	Adopted Budget
	2019-20	2020-21	2021-22	2021-22	2022-23	2022-23	2022-23
Personnel Services							
FTE Positions	10.0	10.0	10.0	10.0	10.0	10.0	10.0
Wassa	Φ 005.744	ф <b>7</b> 00 обб	¢ 700.000	ф <b>7</b> 00 000	Φ 700.000	ф <b>7</b> 00 000	<b>A</b> 700 000
Wages	\$ 695,711	\$ 738,855	\$ 788,200	\$ 760,000	\$ 788,300	\$ 788,300	\$ 788,300
Benefits	444,189	467,329	512,200	460,000	525,600	525,600	525,600
Total Personnel Services	1,139,900	1,206,184	1,300,400	1,220,000	1,313,900	1,313,900	1,313,900
Materials and Services							
CSPS Supplies	2,839	1,981	4,000	2,000	4,000	4,000	4,000
Professional Development	17,017	4,946	25,000	15,000	25,000	25,000	25,000
Public Safety Related	27,774	34,369	40,000	35,000	40,000	40,000	40,000
Contract Services			100,000		10,000	10,000	10,000
<b>Total Materials and Services</b>	47,630	41,296	169,000	52,000	79,000	79,000	79,000
Total Community Services and Public Safety	\$ 1,187,530	\$ 1,247,480	\$ 1,469,400	\$ 1,272,000	\$ 1,392,900	\$ 1,392,900	\$ 1,392,900



General Fund

### Expenditures, Community Services and Public Safety

#### Personnel:

**Wages:** Director of Community Services and Public Safety, Program Supervisor, Community Service Officer (3), Municipal Court Clerk I (1), Municipal Court Clerk II (1), Communications Specialist, Administrative Assistant I (2).

**Benefits:** Items paid from these line items include unemployment claims as the City is self-insured for unemployment, any retirement incentives offered, FICA and Tri-met taxes paid by the City, medical and dental benefits paid for employees (employees pay 5% of the premium costs), life, and disability insurance, payments into the PERS system for both the employer percentage and the 6% pick up employee portion.

#### **Materials and Services:**

- **CSPS Supplies:** Supplies other than Office Supplies needed for the various functions included in this department as well as equipment below the capital item threshold. Includes but not limited to items to provide photo passport and process filing for US Customs and supplies needed in case of emergencies as stipulated in grant agreements.
- **Professional Development:** Training, travel, and meals related to City business, annual membership dues to professional organization, certifications, subscriptions, and books for staff. Training in code enforcement, emergency services, animal control, and any of the various services provided by the department.
- **Public Safety Related:** Lodging costs associated with non-licensed animals found in the City per requirement the City shelter animals in custody. Judge for Municipal Court sessions, translation services including signing to aid communication between defendants and court staff, student books and materials for Driver Safety Classes, and City's portion of costs for administering juvenile diversion program.
- **Contract Services:** Contract services for nuisance abatement. The City contracts services to remove nuisances on private property if court ordered abatement fails.



### General Fund

## Economic and Community Development Department



General Fund

### Economic and Community Development

Manager: Michael D. Walter, AICP

The Economic and Community Development Department consists of three divisions, the Planning & Economic Development Division; the Engineering Division; and, the Building Division. Each has specific responsibilities, though many are inter-departmental responsibilities in relation to development reviews.

### **Planning and Economic Development Division**

Guide residential, institutional, commercial and industrial growth to facilitate improvement of quality of life of our residents. Provide information and assistance to developers and the general public about development requirements, the planning process, and Planning Commission and City Council procedures. Optimize land development, confirm compliance with adopted land use regulations and policies, and ensure development projects enhance the functional and visual characteristics of the community. Provide technical review of preliminary and final subdivision plats, design review, transportation planning, environmental planning, landscape plan review, annexations, development agreements, and long range planning. Coordinate planning and economic development efforts with other city departments and local, regional, and state planning agencies and organizations. Review, research, and update our Comprehensive Plan and Land Development Code to be certain it meets the goals prescribed by regional and state planning agencies as well as the City Council. Promote the development and expansion of commercial, industrial and health care sector businesses. Promote the annexation of properties in order to provide future economic development opportunities and residential growth.

Staff members include the Economic and Community Development Director, Planning Services Manager, Senior Planner (2), Planning Assistant, and a GIS Technician.

#### **Engineering Division**

Oversee construction and improvement of city facilities and infrastructure, provide public works related inspections, review plans, monitor construction activities, and submit grant applications. Provide strategic planning related to new development, transportation improvements, utilities, city-supported public works programs and capital improvement projects in conjunction with other city departments. Provide city residents a high level of customer service relative to street construction, improvements, maintenance and repairs, and public rights-of-way. Coordinate surface water issues with Clackamas County Water Environment Services (WES). Coordinate with the Traffic and Public Safety Committee, City Traffic Engineer, Code Enforcement, and Public Works Director regarding the installation and maintenance of signage and traffic control devices within public rights-of-way. Coordinate with Public Works on street cleaning including; sweeping, debris pick-up and hazardous spill removal coordination, and MS4 reporting. Review construction plans for compliance with national, regional and city standards and oversee construction and improvement projects relative to new development and growth within the city limits.



General Fund

### Economic and Community Development

Oversee capital, upgrade, and public improvement projects within the public rights-of-way, utilizing System Development Charges for capital projects. Update Street Inventory Pavement Management Program and conduct feasibility studies regarding street pre-design. Work with the other departments relative to new site development, code compliance, and final plat review to assure compliance with conditions of approval. Maintain and updates as necessary the City's Construction Design Standards.

Staff members include the Engineering Manager, Senior Engineer, Civil Engineer, Associate Engineer, Engineering Inspector I, Engineering Technician, and Administrative Assistant II.

### **Building Division**

Provide code administration, inspection, plan review and permit services integral to the safe and effective construction of structures in the City. Services provided to architects, engineers, contractors, and members of the public who need code interpretation of various specialty codes. Maintain updated copies of Oregon's construction codes and rules for use within the jurisdiction. Ensure organizations are operating in compliance with appropriate laws, individuals are properly licensed, and products meet legal specifications. Permit and inspection services provided for structural, mechanical, electrical, and plumbing permits. Issue permits to administer and enforce the state's building codes including plan review for construction. Recognize and meet the work plan and program standards mandated through the Tri-County Service Board (State of Oregon Building Codes Division Northwest Regional Office). Issue timely building permits for construction projects following submission of complete permit applications and plans. Accomplish all requested building inspections within 24 hours of date of request. Respond to public concerns within 48 hours from date received. Provide inspection services and plan review to the City of Milwaukie and City of Oregon City per existing Intergovernmental Agreements. Allow for, facilitate, and encourage alternate methods of construction and or materials. Provide code resources for architects, engineers, building contractors and homeowners. Uniformly administer and enforce the state building codes, city ordinances and policies that set standards for construction.

Staff members include the Building Official, Building Inspector I (1), Building Inspector II (3), Plans Examiner II, Permit Technician Supervisor, Building Permit Technician (2), and Administrative Assistant I.

### **Budget Summary:**

			Adopted	Budget For Fiscal Year 2022 - 2023			
	Prece	Preceding					
	2019-20	2020-21	2021-22	Proposed	Approved	Adopted	
Personnel Services	2,369,137	2,654,196	3,200,900	3,444,400	3,444,400	3,444,400	
Material and Services	805,410	644,433	845,000	645,000	645,000	645,000	
Total	3,174,547	3,298,629	4,045,900	4,089,400	4,089,400	4,089,400	



General Fund

### Economic and Community Development

#### **Goals and Priorities**

Planning and Economic Development Divisions

- Adopt the Pleasant Valley / North Carver Comprehensive Plan
- Adopt the Land Development Code amendments in conformance with HB2001 (Middle Housing)
- Create and adopt a downtown district overlay for the East Happy Valley Comprehensive Plan and Land Development Code.
- Complete the City Council directed Land Development Code audit for development standards and tree preservation.
- Utilize new technologies that help disseminate information to the public and allows for a more efficient electronic submittal process that makes it easier to coordinate with applicants.
- Implementing Energov software to allow for a streamlined permitting solution.

### **Engineering Division**

- Continue to provide excellent customer service levels and quality of work on development related projects by working with internal staff, including Planning and Building, to utilize new technologies for electronic plan submittals, improve on efficiencies in review and inspections, and continually provide communication and feedback throughout the project.
- Continue work on Transportation and Parks SDC credit applications, Reimbursement Districts and extensive construction plan review and inspections.
- Continue to plan and manage the design and construction of the CIP paving and maintenance projects.
- Continue to work with Clackamas County on the future 172<sup>nd</sup> Avenue Capital Improvement Project and provide engineering support to other capital projects including the 129<sup>th</sup> Ave./King Rd. compact roundabout and the future public works facility.
- Implementing Energov software to allow for a streamlined permitting solution.

### **Building Division**

- Continue to move "all things digital" in our permitting, plan review and inspection processes.
- Provide training for builders to better understand and use the ePermitting system.
- Develop online training tools explaining the residential building process for builders. Basically, "how to get from house plan submittals to final occupancy."
- Provide additional training for our staff and builders for the newly adopted 2021 Residential Building Code
- Implementing Energov software to allow for a streamlined permitting solution.

**General Fund - Economic & Community Development** 

			Adopted		Proposed	Approved	Adopted
	Preceding 2019-20	Preceding 2020-21	Budget 2021-22	Estimate 2021-22	Budget 2022-23	Budget 2022-23	Budget 2022-23
Personnel Services							
FTE Positions	20.0	22.0	23.0	24.0	24.0	24.0	24.0
Wages	\$ 1,530,744	\$ 1,705,923	\$ 1,984,500	\$ 1,815,000	\$ 2,135,500	\$ 2,135,500	\$ 2,135,500
Benefits	838,393	948,273	1,216,400	1,005,000	1,308,900	1,308,900	1,308,900
Total Personnel Services	2,369,137	2,654,196	3,200,900	2,820,000	3,444,400	3,444,400	3,444,400
Materials and Services							
ECD Supplies	2,518	1,023	5,000	3,000	5,000	5,000	5,000
Professional Development	37,934	15,332	40,000	20,000	40,000	40,000	40,000
Contract Services	764,958	628,078	800,000	550,000	600,000	600,000	600,000
Total Materials and Services	805,410	644,433	845,000	573,000	645,000	645,000	645,000
Total Economic & Community							
Development	3,174,547	3,298,629	4,045,900	3,393,000	4,089,400	4,089,400	4,089,400



General Fund

### Expenditures, Economic and Community Development

#### Personnel:

Wages: Economic and Community Development Director, Planning Services Manager, Senior Planner (2), Planning Assistant, GIS Technician, Engineering Manager, Senior Engineer, Civil Engineer, Associate Engineer, Engineering Inspector II, Engineering Technician, Administrative Assistant II, Building Official, Building Inspector I. Building Inspector II (3), Plans Examiner II, Permit Technician Supervisor, Building Permit Technician (2) and Administrative Assistant I.

**Benefits:** Items paid from these line items include: Unemployment claims as the City is self-insured for unemployment, any retirement incentives offered, FICA and Tri-met taxes paid by the City, medical and dental benefits paid for employees (employees pay five percent of the premium costs), life, and disability insurance, payments into the PERS system for both the employer percentage and the six percent employee match.

#### **Materials and Services:**

**ECD Supplies:** Supplies other than Office Supplies needed for the various functions included in this department as well as equipment below the capital item threshold.

**Professional Development:** Training, travel, and meals related to City business, annual membership dues, professional organization dues, certifications, subscriptions, professional and code books. Annual membership dues paid to local, regional and national economic development, planning, engineering and building associations.

Contract Services: Contract for review of City transportation issues and reviewing development applications. Consulting professional engineer responsible for evaluating traffic safety and control issues throughout the city limits, provide assistance with construction plans, plat review, and project close out if needed, may include professional staff for erosion control permitting and inspections, as well as assistance with street design standards. Code revision and project work related to growth and future expansion most of which is proposed to be funded by grants. Costs associated with development of required legal descriptions for annexations. Fees paid to Metro for annexation. Costs associated with special projects, over-load current planning review, municipal code updates, and economic development plan assistance.



# General Fund Public Works Department



General Fund

### Public Works

Manager: Chris Randall

#### **Public Works**

Oversee operations related to the maintenance of City facilities and infrastructure, maintenance of the city's fleet of vehicles and equipment, manage and maintain quality public roads, parks, trails, storm drains, open spaces, and other infrastructure for the residents of the City. Provide quality community services for the health and safety of residents and the environment. Provide high level of customer service related to street construction, implementation, maintenance and repair, public rights-of-way maintenance and repair, coordination of surface water issues with Water Environment Services, installation, and maintenance of signage within public rights-of-way, street sweeping, debris pickup-up, and hazardous spill removal coordination. Coordinate work efforts of volunteers and community work force, work with committees to address existing and anticipated concerns and goals of the community. Promote recycling and sustainability practices through building maintenance. Work with the other departments to maintain a Safety Committee, coordinate issues related to public rights-of-ways, event staffing, warning sign installation and maintenance, surface water issues, feasibility studies, forecasting, and master planning projects.

Staff members include the Public Works Director, Facilities Maintenance Technician, Heavy Equipment Mechanic, and Administrative Assistant III.

#### **Budget Summary:**

			Adopted	Budget For Fiscal Year 2022 - 2023		
	Preceding		Budget			
	2019-20	2020-21	2021-22	Proposed	Approved	Adopted
Personnel Services	503,003	550,780	648,900	668,900	668,900	668,900
Material and Services	165,935	169,851	232,000	227,000	227,000	227,000
Total	668,938	720,631	880,900	895,900	895,900	895,900

#### **General Fund - Public Works**

	Preceding 2019-20	Preceding 2020-21	Adopted Budget 2021-22	Estimate 2021-22	Proposed Budget 2022-23	Approved Budget 2022-23	Adopted Budget 2022-23
Personnel Services  FTE Positions	4.0	4.0	4.0	4.0	4.0	4.0	4.0
T TE T OSITIONS	4.0	4.0	4.0	4.0	4.0	4.0	4.0
Wages	\$ 306,855	\$ 346,706	\$ 389,300	\$ 355,000	\$ 401,300	\$ 401,300	\$ 401,300
Benefits	196,148	204,074	259,600	205,000	267,600	267,600	267,600
Total Personnel Services	503,003	550,780	648,900	560,000	668,900	668,900	668,900
Materials and Services							
Public Works Supplies	21,083	26,695	22,000	20,000	22,000	22,000	22,000
Professional Development	7,096	12,735	15,000	13,000	15,000	15,000	15,000
Vehicle Operation & Main.	45,093	52,071	55,000	65,000	70,000	70,000	70,000
Repairs & Maintenance	66,998	39,368	70,000	40,000	70,000	70,000	70,000
Contract Services	25,665	38,982	70,000	5,000	50,000	50,000	50,000
<b>Total Materials and Services</b>	165,935	169,851	232,000	143,000	227,000	227,000	227,000
Total Public Works	668,938	720,631	880,900	703,000	895,900	895,900	895,900



General Fund

#### Expenditures, Public Works

#### Personnel:

**Wages:** Public Works Director, Facilities Maintenance Technician, Heavy Equipment Mechanic, and Administrative Assistant III.

**Benefits:** Items paid from these line items include unemployment claims as the City is self-insured for unemployment, any retirement incentives offered, FICA and Tri-met taxes paid by the City, medical and dental benefits paid for employees (employees pay 5% of the premium costs), life, and disability insurance, payments into the PERS system for both the employer percentage and the 6% pick up employee portion.

#### **Materials and Services:**

**Public Works Supplies:** Supplies and materials for repairs and continued operation of Public Works facilities. Safety equipment worn by Public Works staff for protection from injury such as hardhats, boots, gloves, and safety goggles.

Professional Development: Training, travel, and meals related to City business, annual membership dues, professional organization dues, certifications, subscriptions, professional and code books. Training classes and certifications on subjects such as insecticide/herbicide use, road maintenance, safety, construction, first aid and flagman training. Staff membership in Public Works/Environmental associations, such as the American Public Works Association (APWA), Association of Clean Water Agencies (ACWA), Regional Erosion Prevention Awards program, and Pacific Northwest Clean Water Association (PNCWA).

Vehicle Operation & Maintenance: Operation, repair, and maintenance of all General Fund vehicles.

**Repairs and Maintenance:** Maintenance and repairs of non-vehicular equipment such as upkeep of trees, shrubs, and landscape in the public rights of way to maintain our Tree City USA status. Equipment rented during special projects. Repairs, improvements, maintenance, recycling costs, and cleaning supplies for all City buildings and systems excluding the Library and the Community Policing Center.

Contract Services: Public Works facility feasibility study and project engineering.



### General Fund

# Transfers Contingency Total Requirements

General Fund - Non-Departmental, Transfers, and Contingency

	Preceding 2019-20	Preceding 2020-21	Adopted Budget 2021-22	Estimate 2021-22	Proposed Budget 2022-23	Approved Budget 2022-23	Adopted Budget 2022-23
Transfers							
To Parks Fund	\$ 330,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
To Parks Capital Projects Fund	-	-	4,000,000	4,000,000	-	-	-
To Gen Res for Replacement Fund	500,000	500,000	500,000	500,000	500,000	500,000	500,000
To Facility Cap Project Fund	2,370,000	3,000,000	3,500,000	3,500,000	4,700,000	4,700,000	4,700,000
Total Transfers	3,200,000	3,500,000	8,000,000	8,000,000	5,200,000	5,200,000	5,200,000
Contingency			3,860,026		3,923,242	3,923,242	3,923,242

**General Fund - Total by Department** 

	-		Adopted		Proposed	Approved	Adopted
	Preceding 2019-20	Preceding 2020-21	Budget 2021-22	Estimate 2021-22	Budget 2022-23	Budget 2022-23	Budget 2022-23
Administration	\$ 3,089,847	\$ 3,217,704	\$ 4,378,000	\$ 2,934,000	\$ 3,694,200	\$ 3,694,200	\$ 3,694,200
Community Services / Public Safety	1,187,530	1,247,480	1,469,400	1,272,000	1,392,900	1,392,900	1,392,900
Economic & Community Development	3,174,547	3,298,629	4,045,900	3,393,000	4,089,400	4,089,400	4,089,400
Public Works	668,938	720,631	880,900	703,000	895,900	895,900	895,900
Non-Departmental	-	-		-	-	-	-
Transfers	3,200,000	3,500,000	8,000,000	8,000,000	5,200,000	5,200,000	5,200,000
Contingency	-	-	3,860,026	-	3,923,242	3,923,242	3,923,242
Total General Fund Requirements	11,320,862	11,984,444	22,634,226	16,302,000	19,195,642	19,195,642	19,195,642
Ending Fund Balance	7,336,926	7,458,108	-	8,145,642		-	-



General Fund

#### Transfers, Contingency

Manager: Jason Tuck, ICMA-CM

#### Transfers:

- **To Parks Fund:** Transfer to balance the Parks Fund in fiscal year 2019-20. In prior years, the Parks Fund expended amounts greater than the dedicated revenue sources provided so the General Fund transfer covered the deficit amount.
- **To Parks Capital Projects Fund:** A one-time transfer of funds from the General Fund to the Parks Capital Project Fund occurred in the 2021-22 fiscal year to re-allocate American Rescue Plan proceeds. This resource is to be used for prioritized parks projects in the upcoming and future budget years.
- **To General Reserve for Replacement Fund:** Transfer to reserve fund for the purchase of items per the replacement schedule.
- **To Facility Capital Projects Fund:** Transfer to fund future construction of new facilities including, but not limited to a public works facility and a police station.

#### Other:

**Contingency:** An amount set aside to meet unforeseen circumstances. Contingency funds may only be transferred to Personnel Services, Materials and Services, and Transfers by resolutions approved by City Council. This budget has 20% in Contingency for the General Fund.

#### **General Fund Department Totals:**

**Department Totals:** Summary total for each department as well as total for Non-Departmental, Transfers, and Contingency.



### Parks Fund



Parks Fund

Manager: Chris Randall / Steve Campbell

Ensure a clean, safe park and trail environment, including friendly park personnel on a daily basis. Provide a high level of customer service regarding picnic areas, sport fields, splash pad, boardwalk, park equipment, and playgrounds. Work with volunteers who provide improvements to parks and trail systems. Conduct documented park inspections once a month, provide staff support for City sponsored and endorsed park activities, maintain trail systems, and assist with construction of new trails and trail connections using City staff and volunteer labor. Maintain irrigation system to provide healthy turf and conserve water, semiannually top dress and fertilize all sports fields for optimum use throughout the year. Assist in the planning and construction of new park facilities, promote recycling and sustainability practices, and meet quarterly with the Parks Advisory Committee to discuss capital projects. Provide recreation programming to the community and plan and organize community events throughout the year.

#### Revenue

Property Taxes provided through the Parks operating levy. User related and program fees come from citizens utilizing programs and park space. Event revenue provided through event sponsorship and vendors. Park and trail grants received from other entities. Miscellaneous revenue is interest earned on the level of fund balance.

#### **Expenditures**

Parks operations department covers maintenance and operation of all parks facilities. Parks programming department plans and organizes recreational programming and community events.

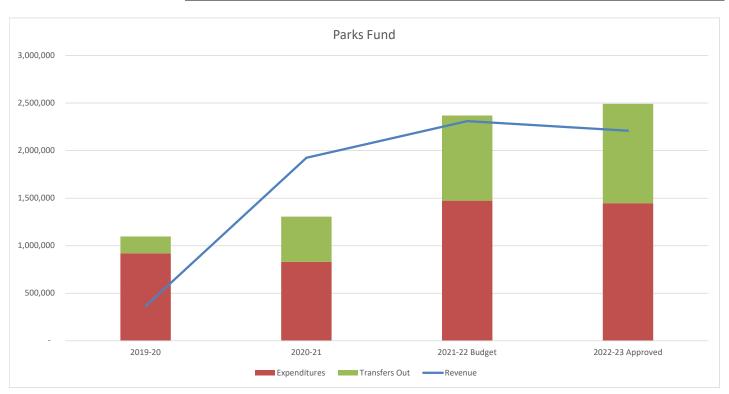
Staff includes Public Works Supervisor, Utility Worker I (3), Program Supervisor, Program Technician (1), Program Technician II (1)

#### **Budget Summary:**

			Adopted	Budget For Fise	cal Year 2022 - 2	2023
	Prece	Preceding				
	2019-20	2020-21	2021-22	Proposed	Approved	Adopted
Operations	416,436	597,621	925,000	811,800	811,800	811,800
Programming	260,765	231,377	518,900	600,000	600,000	600,000
Non-Departmental	243,772	350	30,000	35,000	35,000	35,000
Transfers	177,000	477,000	895,000	1,045,000	1,045,000	1,045,000
Contingency	-	-	507,421	607,535	607,535	607,535
Total	1,097,973	1,306,348	2,876,321	3,099,335	3,099,335	3,099,335

#### **Parks Fund**

	Preceding	Preceding	Adopted				
_	2019-20	2020-21	2021-22 Budget	2021-22 Estimate	2022-23 Proposed	2022-23 Approved	2022-23 Adopted
Revenue	364,684	1,924,412	2,309,400	2,146,000	2,210,000	2,210,000	2,210,000
Expenditures	920,973	829,348	1,473,900	981,910	1,446,800	1,446,800	1,446,800
Transfers Out	177,000	477,000	895,000	895,000	1,045,000	1,045,000	1,045,000
Annual Operating Surplus / (Shortfall)	(733,289)	618,064	(59,500)	269,090	(281,800)	(281,800)	(281,800)
Beginning Fund Balance	735,470	2,181	566,921	620,245	889,335	889,335	889,335
Ending Fund Balance / Contingency	2,181	620,245	507,421	889,335	607,535	607,535	607,535



#### Parks Fund

			Adopted				Proposed	Approved	Adopted
	Preceding	Preceding	Budget		Estimate		Budget	Budget	Budget
	2019-20	2020-21	2021-22		2021-22		2022-23	2022-23	2022-23
Resources									
Beginning Fund Balance	\$ 735,470	\$ 2,181	\$ 566,921		\$ 620,245		\$ 889,335	\$ 889,335	\$ 889,335
Property Taxes	-	1,776,407	1,844,400		1,850,000		1,960,000	1,960,000	1,960,000
Intergovernmental	-	3,835	20,000		-		20,000	20,000	20,000
User Related	14,284	30,038	40,000		35,000		40,000	40,000	40,000
Program Fees	-	8,611	15,000		1,000		15,000	15,000	15,000
Event Revenue	20,315	7,500	20,000		100,000		100,000	100,000	100,000
Grant Revenue	85	23,521	20,000		20,000		25,000	25,000	25,000
Misc Revenue	-	74,500	350,000		140,000		50,000	50,000	50,000
Transfer In - from General Fund	330,000		 	_	-	_	-		
Total Resources	1,100,154	1,926,593	2,876,321	_	2,766,245		3,099,335	3,099,335	3,099,335

#### **Parks Fund - Operations**

Requirements			Adopted		Proposed	Approved	Adopted
	Preceding	Preceding	Budget	Estimate	Budget	Budget	Budget
	2019-20	2020-21	2021-22	2021-22	2022-23	2022-23	2022-23
Personnel Services							
FTE Positions	2.0	2.0	3.0	3.0	3.0	3.0	3.0
Wages	93,511	110,729	187,800	170,000	211,900	211,900	211,900
Benefits	53,403	70,388	115,200	65,475	129,900	129,900	129,900
<b>Total Personnel Services</b>	146,914	181,117	303,000	235,475	341,800	341,800	341,800
Materials and Services							
Park Supplies	16,244	20,463	30,000	20,000	30,000	30,000	30,000
Professional Development	2,316	3,013	12,000	2,000	10,000	10,000	10,000
Utilities	31,203	40,451	45,000	40,000	45,000	45,000	45,000
Vehicle Operation & Maint.	323	2,658	5,000	3,000	5,000	5,000	5,000
Repairs & Maintenance	66,115	157,726	110,000	85,000	110,000	110,000	110,000
Contract Services	153,321	192,193	420,000	250,000	270,000	270,000	270,000
<b>Total Materials and Services</b>	269,522	416,504	622,000	400,000	470,000	470,000	470,000
Total Operations	416,436	597,621	925,000	635,475	811,800	811,800	811,800

### Parks Fund - Recreation

Requirements			Adopted		Proposed	Approved	Adopted
	Preceding	Preceding	Budget	Estimate	Budget	Budget	Budget
	2019-20	2020-21	2021-22	2021-22	2022-23	2022-23	2022-23
Personnel Services							
FTE Positions	2.0	2.5	3.0	3.0	3.0	3.0	3.0
Wages	99,137	118,389	185,300	112,160	212,000	212,000	212,000
Benefits	67,852	86,335	123,600	80,275	128,000	128,000	128,000
<b>Total Personnel Services</b>	166,989	204,724	308,900	192,435	340,000	340,000	340,000
Materials and Services							
Program Supplies	154	1,085	20,000	12,000	20,000	20,000	20,000
Community Events	75,498	13,457	100,000	85,000	150,000	150,000	150,000
Professional Development	402	1,549	20,000	7,000	20,000	20,000	20,000
Program Services	17,722	9,113	50,000	15,000	50,000	50,000	50,000
Contract Services	-	449	10,000	15,000	10,000	10,000	10,000
Public Outreach		1,000	10,000	10,000	10,000	10,000	10,000
<b>Total Materials and Services</b>	93,776	26,653	210,000	144,000	260,000	260,000	260,000
Total Programming	260,765	231,377	518,900	336,435	600,000	600,000	600,000

Parks Fund - Non-Departmental, Transfers, and Contingency

	Preceding 2019-20	Preceding 2020-21	Adopted Budget 2021-22	Estimate 2021-22	Proposed Budget 2022-23	Approved Budget 2022-23	Adopted Budget 2022-23
Public Outreach Legal	- 241,133	350 -	20,000 10,000	10,000 -	25,000 10,000	25,000 10,000	25,000 10,000
Contract Services	2,639	-	-	-	-	-	-
Total Non-departmental	243,772	350	30,000	10,000	35,000	35,000	35,000
Transfers							
To General Fund	177,000	177,000	195,000	195,000	245,000	245,000	245,000
To Parks Res for Replacement	-	300,000	700,000	700,000	800,000	800,000	800,000
Total Transfers	177,000	477,000	895,000	895,000	1,045,000	1,045,000	1,045,000
Contingency		-	507,421		607,535	607,535	607,535

Parks Fund - Total by Department

			Adopted		Proposed	Approved	Adopted
	Preceding 2019-20	Preceding 2020-21	Budget 2021-22	Estimate 2021-22	Budget 2022-23	Budget 2022-23	Budget 2022-23
	_						
Operations	416,436	597,621	925,000	635,475	811,800	811,800	811,800
Programming	260,765	231,377	518,900	336,435	600,000	600,000	600,000
Non-Departmental	243,772	350	30,000	10,000	35,000	35,000	35,000
Transfers	177,000	477,000	895,000	895,000	1,045,000	1,045,000	1,045,000
Contingency	-	-	507,421	-	607,535	607,535	607,535
-							
Total Parks Fund Requirements	1,097,973	1,306,348	2,876,321	1,876,910	3,099,335	3,099,335	3,099,335
Annual operating surplus/(deficit)	(733,289)	618,064	(566,921)	269,090	(889,335)	(889,335)	(889,335)
Ending Fund Balance	2,181	620,245		889,335			
Contingency % (incl transfers out)	-	-	-	-	20%	20%	20%



Parks Fund

#### Resources

Beginning Fund Balance: Funds available but not spent during the previous fiscal year.

Property Tax Revenue: Property tax revenue received through the Parks operating levy.

**Intergovernmental Revenue:** Revenue from other municipalities or governmental agencies.

**User Related –** Fees paid for park reservations.

**Program Fees –** Enrollment fees for recreation programming.

**Grant Revenue:** Grant Revenue received from other entities.

**Event Revenue:** Event sponsorships and event vendor fees.

Misc Revenue: Includes but not limited to: unanticipated income and interest income from cash is

invested in the Local Government Investment Pool and in other investments.

Transfer In - from General Fund: Transfer from General Fund to cover operating deficit.

#### **Expenditures**

#### Personnel:

**Wages:** Public Works Supervisor, Utility Worker I (3), Program Supervisor, Program Technician I, Program Technician II.

**Benefits:** Items paid from these line items include unemployment claims as the City is self-insured for unemployment, any retirement incentives offered, FICA and Tri-met taxes paid by the City, medical and dental benefits paid for employees (employees pay 5% of the premium costs), life, and disability insurance, payments into the PERS system for both the employer percentage and the 6% pick up employee portion.

#### **Materials and Services:**

**Park Supplies:** Supplies used for City parks, open spaces, and trail systems to maintain safe and user-friendly environment. Safety equipment such as hardhats, safety goggles, gloves, and boots.

**Professional Development:** Training, travel, and meals related to City business, annual membership dues, professional organization dues, certifications, subscriptions, professional and code books. Training classes and certifications on subjects such as insecticide/herbicide use, safety, first aid, splash pad and general equipment operation. Staff membership in Oregon Recreation and



Parks Fund

#### Expenditures (continued)

Parks Association, trade journal subscriptions, and dues associated with professional memberships.

**Utilities:** All utilities including gas, electricity, trash, recycling, phone services, water, storm, sewer including portable toilets, and operation of all facilities within the park.

**Vehicle Operation & Maintenance:** Fuel, supplies, servicing, parts, and maintenance of park vehicles and equipment. Equipment included are items such as the small utility vehicle, backhoe, trucks, tractor, and mowers.

**Repairs and Maintenance:** Expenses related to cleanup and repair of picnic areas, routine maintenance of restroom facilities, invasive plant control, repair due to vandalism, sports field maintenance, repair and maintenance of Splash Pad and equipment rental for special projects.

**Public Outreach:** Costs associated with the production of educational and promotional material, social media, and events associated with park operations.

**Grant Expenditures:** Expenditures related to grant received from other entities.

**Contract Services:** Project engineering for park system projects. Programming instructors.

**Program Supplies:** Supplies used for running recreation programs.

**Community Events –** Cost associated with planning and running community events.

#### **Transfers Out:**

**To General Fund**: Amount calculated with cost allocation plan to cover administrative overhead costs. Included in these costs are city administration, finance, payroll, accounts payable, human resources, city recorder, overall administrative costs related to running the city.



### Public Safety Fund



Public Safety Fund

Manager: Steve Campbell

Provide public safety services to citizens at the level promised when the Local Option Levy was passed by the voters of the City. Account for tax dollars collected for contract law enforcement services which includes around the clock services by sworn and non-sworn officers dedicated to the City, two full time sergeants act as a field supervisor, a dedicated traffic officer, dedicated detective, Happy Valley identification on police cars, as well as local control, supervision and administration of the services provided. Services are provided through an intergovernmental agreement with the Clackamas County Sheriff Office.

#### Revenue

Local Option Levy property tax collections, amount from contract reconciliation with Clackamas County Sheriff Office, and interest allocated based on fund balance.

#### **Expenditures**

Public safety related services, wages and benefits for Non-Sworn Community Services Officer, contracted police services, equipment, training, facilities costs, and transfer to cover costs of administration. Contract includes Police Chief, Sergeant (2), Traffic Enforcement Officer (2), Detective, Patrol Officer (9), School Resource Officer (1), Community Service Desk Officer (1).

#### **Budget Summary:**

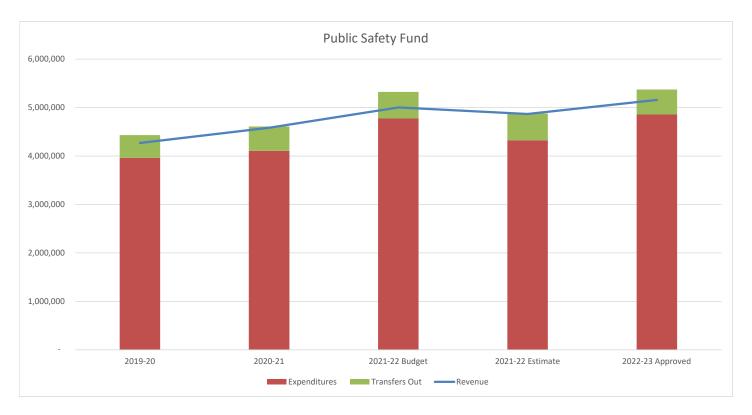
9	2019-20	2020-21	2021-22	Proposed	Approved	Adopted
Personnel Services	-	-	110,000	121,000	121,000	121,000
Material and Services	3,962,941	4,103,315	4,654,000	4,726,000	4,726,000	4,726,000
Capital Outlay	1,086	6,110	30,000	10,000	10,000	10,000
Transfers	468,000	502,000	502,000	515,000	515,000	515,000
Contingency	-	-	1,334,977	1,441,183	1,441,183	1,441,183
Total	4,432,027	4,611,425	6,630,977	6,813,183	6,813,183	6,813,183

#### **Goals and Priorities**

- Create an alarm system management program to reduce false alarms.
- Work with apartment managers to develop a landlord tenant program.
- Conduct a study to determine the best approach for police staffing.
- Review data to create boundaries for two patrol districts.
- Explore adding an additional Sergeant to allow better direct supervision throughout the continuous operation work week.
- Continue to review crime and safety data and analyze growth to maintain effective staffing levels, consistent with the 5-year staffing plan.
- Build on relationships developed during the social injustice protests to create meaningful relationships in the community with the goal of promoting diversity, equity, inclusion.
- Provide workplace violence training for city staff.

**Public Safety Fund** 

-	Preceding	Preceding	Adopted				
	2019-20	2020-21	2021-22 Budget	2021-22 Estimate	2022-23 Proposed	2022-23 Approved	2022-23 Adopted
Revenue	4,269,977	4,582,731	5,003,600	4,867,500	5,160,000	5,160,000	5,160,000
Expenditures	3,964,027	4,109,425	4,774,000	4,327,000	4,857,000	4,857,000	4,857,000
Transfers Out	468,000	502,000	550,000	550,000	515,000	515,000	515,000
Annual Operating Surplus /	408,000	302,000	330,000	330,000	313,000	313,000	313,000
(Shortfall)	(162,050)	(28,694)	(320,400)	(9,500)	(212,000)	(212,000)	(212,000)
Beginning Fund Balance	1,853,427	1,691,377	1,517,377	1,662,683	1,653,183	1,653,183	1,653,183
Ending Fund Balance /							
Contingency	1,691,377	1,662,683	1,196,977	1,653,183	1,441,183	1,441,183	1,441,183



**Public Safety Fund** 

Public Salety Fund							
			Adopted		Proposed	Approved	Adopted
	Preceding	Preceding	Budget	Estimate	Budget	Budget	Budget
	2019-20	2020-21	2021-22	2021-22	2022-23	2022-23	2022-23
Resources							
Beginning Fund Balance	\$ 1,853,427	\$ 1,691,377	\$ 1,517,377	\$ 1,662,683	\$ 1,653,183	\$ 1,653,183	\$ 1,653,183
3 3	, ,,	, , , , , ,	, , , , , ,	, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	, , , , , , , , ,	, , , , , , , , ,
Property Taxes	4,194,170	4,565,013	4,833,600	4,850,000	5,140,000	5,140,000	5,140,000
Misc Revenue	75,807	17,718	170,000	17,500	20,000	20,000	20,000
Total Resources	6,123,404	6,274,108	6,520,977	6,530,183	6,813,183	6,813,183	6,813,183
Requirements							
Personnel Services							
FTE Positions	15	15	16	17	17	17	17
L i coldono	. •	.0	. •				
Wages	-	-	70,000	60,000	77,400	77,400	77,400
Benefits	-	-	40,000	35,000	43,600	43,600	43,600
Total Personnel Services			110,000	95,000	121,000	121,000	121,000
100011 0100111101 001 11000			110,000		121,000	121,000	121,000
Materials and Services							
PS Supplies	5,508	5,278	10,000	12,000	10,000	10,000	10,000
Professional Development	17,957	6,751	20,000	9,000	20,000	20,000	20,000
Utilities	18,789	21,110	24,000	23,000	24,000	24,000	24,000
Vehicle Operation & Maint.	10,703	8,667	10,000	10,000	15,000	15,000	15,000
Repairs & Maintenance	24,110	17,646	20,000	22,000	25,000	25,000	25,000
Public Outreach	23,620	4,920	10,000	6,000	10,000	10,000	10,000
Contract Services	67,043	101,501	60,000	50,000	70,000	70,000	70,000
Police Contract - M&S	1,176,515	1,220,607	1,100,000	1,000,000	1,166,000	1,166,000	1,166,000
Police Contract - Personnel	2,618,696	2,716,835	3,400,000	3,100,000	3,386,000	3,386,000	3,386,000
Total Materials and Services	3,962,941	4,103,315	4,654,000	4,232,000	4,726,000	4,726,000	4,726,000
Capital Outlay							
Equip over \$5,000	1,086	6,110	10,000	-	10,000	10,000	10,000
Total Capital Outlay	1,086	6,110	10,000		10,000	10,000	10,000
Transfers							
To General Fund	468,000	502,000	550,000	550,000	515,000	515,000	515,000
Total Transfers	468,000	502,000	550,000	550,000	515,000	515,000	515,000
Contingency	_	_	1,196,977		1,441,183	1,441,183	1,441,183
Total Requirements	4,432,027	4,611,425	6,520,977	4,877,000	6,813,183	6,813,183	6,813,183
Ending Fund Balance	1,691,377	1,662,683	-	1,653,183	-	-	-



Public Safety Fund

#### Resources

Beginning Fund Balance: Funds available but not spent during the previous fiscal year.

**Property Taxes:** The voters passed a local option tax levy allowing the City to levy \$1.38 per thousand of assessed valuation for a period of five years to fund full time police protection within the City limits. Includes taxes levied in prior years but collected in the current year.

**Misc. Revenue:** Includes but not limited to unanticipated income, interest income from cash invested in the Local Government Investment Pool and other investments. Prior to the 2018-19 budget, this also included revenue from the reconciliation process between the City and Clackamas County regarding the actual services provided compared to the services outlined in the contract. The County now bills based on actuals so there will be no reconciliation revenue.

**Transfer In:** Transfer from Reserve for Replacement Fund. The decision was made to split the Reserve for Replacement Fund into separate funds associated with the respective funds of origin. That analysis determined the Public Safety Fund does not have enough high dollar items to warrant a separate reserve fund.

#### **Expenditures**

#### Personnel:

Wages: Non-Sworn Community Services Officer.

**Benefits:** Items paid from these line items include unemployment claims as the City is self-insured for unemployment, any retirement incentives offered, FICA and Tri-met taxes paid by the City, medical and dental benefits paid for employees (employees pay 5% of the premium costs), life, and disability insurance, payments into the PERS system for both the employer percentage and the 6% pick up employee portion.

#### **Materials and Services:**

**PS Supplies:** Office supplies needed for the various functions included in this department as well as non-capital type equipment.

**Professional Development:** Training, travel, and meals related to City business, annual membership dues to professional organization, certifications, subscriptions, and books for staff. Training in code enforcement, emergency services, animal control, and any of the various public safety services provided by the department.

**Utilities:** Costs for utilities at facility provided for Sheriff Personnel.

**Vehicle Operation & Maintenance:** Costs related to vehicle operation and maintenance of vehicles used for public safety.

**Repairs & Maintenance:** Costs associated with the upkeep of the facility used by Sheriff Personnel. Costs for unexpected and unanticipated events which are beyond the scope of the current contract.



**Public Outreach:** Costs for Community Services officers, uniforms badges, nametags, and other required clothing and portion of newsletter.

**Contract Services:** Costs for contract services providing public safety in the City not covered in the intergovernmental agreement (IGA) with Clackamas County. Maintenance costs for e-ticketing software.

**Police Contract - IGA:** Contract with Clackamas County Sheriff for full time police protection. Contract includes Police Chief, Sergeant (2), Traffic Enforcement Officer, Detective, Patrol Officer (7), Non-sworn Community Services Officer.

Public Safety Fund

#### Expenditures

#### **Capital Outlay:**

**Equipment over \$5,000:** Items associated with the maintenance and upkeep of the Community Policing Station and items to be used in connection with public safety.

#### Transfers:

**To General Fund:** Amount calculated with cost allocation plan to cover administrative overhead costs. Included in these costs are city administration, finance, payroll, accounts payable, human resources, city recorder, overall administrative costs related to running the city.

**To Reserve for Replacement Fund:** No longer used. Shown for historical purposes.

#### Other:

**Contingency:** Amount set aside to meet unforeseen circumstances. Contingency funds may only be transferred to Materials and Services, and Transfers by resolutions approved by City Council. This budget has 20% in Contingency for the Public Safety Fund.



### Library Fund



Library Fund

Manager: Doris Grolbert

The Library Fund provides and promotes informational, educational, cultural and recreational materials, resources and programs to enhance the economic, social and cultural vitality of the community. The library is responsive to the needs of the community with welcoming environments, a broad range of relevant programs and materials in a variety of formats and highly qualified, customer-focused employees.

#### Revenue

The primary revenue for Library operations is from the distribution of Library District funds. The Library District distributes funds to each Library City according to a set formula outlined in the intergovernmental agreement and includes an assessed value and unincorporated population served calculation. In addition, the Library receives revenue from a Ready to Read grant from the State of Oregon and collection of fines, lost books, and copier fees.

#### **Expenditures**

The Library maintains a seven day a week operation in a 18,300 sq. ft. building. Staff provide adult and children's programming, reference, and circulations services, cataloging of materials, and management of the Library Fund. Internet stations, public access computers and Wi-Fi access equipment and software are provided for public use. Books, DVDs, audio books, compact discs, magazines, eBooks, and other electronic resources are purchased and processed for use by the public.

#### **Budget Summary:**

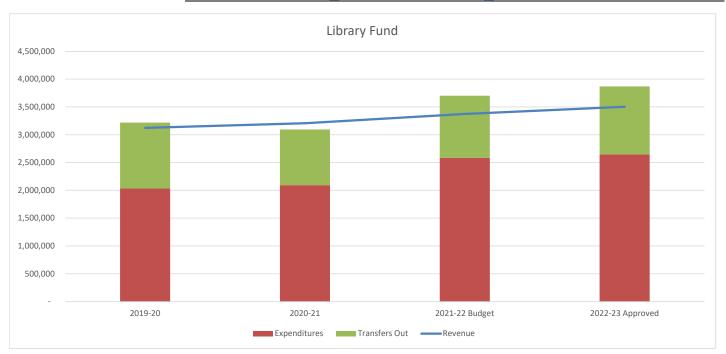
	Preceding		Adopted Budget	Budget For Fiscal Year 2022 - 2023				
	2019-20	2020-21	2021-22	Proposed	Approved	Adopted		
Personnel Services	1,569,785	1,666,552	1,851,800	1,944,900	1,944,900	1,944,900		
Material and Services	463,183	427,336	734,000	703,000	703,000	703,000		
Transfers	1,184,000	1,000,000	1,115,000	1,220,000	1,220,000	1,220,000		
Contingency	-	-	1,232,835	938,246	938,246	938,246		
Total	3,216,968	3,093,888	4,933,635	4,806,146	4,806,146	4,806,146		

#### **Goals and Priorities**

- Balance public and staff safety while maintaining a high level of customer service and a cautious return to in-person programming.
- Work with Parks and Recreation on space planning Village Green Park and a Library expansion.
- Continue to develop partnership with Parks & Recreation for collaboration on programs and services.
- Continue our commitment to equity, diversity and inclusion in our programs, services, and collection.

**Library Fund** 

	Preceding	Preceding	Adopted				
	2019-20	2020-21	2021-22 Budget	2021-22 Estimate	2022-23 Proposed	2022-23 Approved	2022-23 Adopted
Revenue	3,123,616	3,205,561	3,374,000	3,358,000	3,504,000	3,504,000	3,504,000
Expenditures	2,032,968	2,093,888	2,585,800	2,300,000	2,647,900	2,647,900	2,647,900
Transfers Out	, ,		, ,		, ,	, ,	, ,
Transiers Out	1,184,000	1,000,000	1,115,000	1,115,000	1,220,000	1,220,000	1,220,000
Annual Operating Surplus / (Shortfall)	(93,352)	111,673	(326,800)	(57,000)	(363,900)	(363,900)	(363,900)
Beginning Fund Balance	1,340,825	1,247,473	1,559,635	1,359,146	1,302,146	1,302,146	1,302,146
Ending Fund Balance / Contingency	1,247,473	1,359,146	1,232,835	1,302,146	938,246	938,246	938,246



**Library Fund** 

			Adopted		Proposed	Approved	Adopted
	Preceding 2019-20	Preceding 2020-21	Budget 2021-22	Estimate 2021-22	Budget 2022-23	Budget 2022-23	Budget 2022-23
Resources							
Beginning Fund Balance	\$ 1,340,825	\$ 1,247,473	\$ 1,559,635	\$ 1,359,146	\$ 1,302,146	\$ 1,302,146	\$ 1,302,146
District Revenue	2,970,704	3,132,510	3,276,000	3,275,000	3,406,000	3,406,000	3,406,000
User Related	33,744	1,142	40,000	35,000	40,000	40,000	40,000
Grant Revenue	-	-	8,000	8,000	8,000	8,000	8,000
Misc Revenue	119,168	71,909	50,000	40,000	50,000	50,000	50,000
Total Resources	4,464,441	4,453,034	4,933,635	4,717,146	4,806,146	4,806,146	4,806,146
Requirements							
Personnel Services							
FTE Positions	18.0	19.0	18.0	18.0	18.0	18.0	18.0
Wages	1,035,128	1,080,862	1,185,100	1,150,000	1,244,700	1,244,700	1,244,700
Benefits	534,657	585,690	666,700	610,000	700,200	700,200	700,200
Total Personnel Services	1,569,785	1,666,552	1,851,800	1,760,000	1,944,900	1,944,900	1,944,900
Materials and Services							
Office Supplies (inc- State Aid Grant)	33,730	40,950	88,000	40,000	50,000	50,000	50,000
Professional Development	1,447	2,315	13,000	5,000	10,000	10,000	10,000
Library Media	281,922	229,078	375,000	300,000	375,000	375,000	375,000
Utilities	30,371	35,749	43,000	40,000	45,000	45,000	45,000
Repairs & Maintenance	9,015	11,086	30,000	35,000	38,000	38,000	38,000
Facility and Office Contracts	106,698	108,158	185,000	120,000	185,000	185,000	185,000
Total Materials and Services	463,183	427,336	734,000	540,000	703,000	703,000	703,000
Transfers							
To General Fund	484,000	500,000	515,000	515,000	520,000	520,000	520,000
To Lib. Res. for Replacement Fund	700,000	500,000	600,000	600,000	700,000	700,000	700,000
Total Transfers	1,184,000	1,000,000	1,115,000	1,115,000	1,220,000	1,220,000	1,220,000
Contingency	_	_	1,232,835	_	938,246	938,246	938,246
-	0.040.000	0.000.000		0.445.000			
Total Requirements	3,216,968	3,093,888	4,933,635	3,415,000	4,806,146	4,806,146	4,806,146
Ending Fund Balance	1,247,473	1,359,146	-	1,302,146	-	-	-



Library Fund

#### Resources

Beginning Fund Balance: Funds available but not spent during the previous fiscal year.

**District Revenue:** Each year the District receives the amount collected for the year plus delinquent taxes recovered from the previous year. The District distributes funds when received using the formula. The Formula has two components:

<u>City Assessed Value Component</u>: The annual distribution to a Library City for properties within its boundaries shall equal the assessed value of such Library City's properties, as established annually by the Clackamas County Assessor, divided by the total assessed value of all properties in the District. This determines the Assessed Value Percentage Rate for each Library City. Each Library City will receive funds equal to the Assessed Value fund amount multiplied by its individual Assessed Value Percentage Rate.

<u>Unincorporated Population Served Component:</u> After calculation of each Library City's Assessed Value fund amount, the District shall calculate the remaining funds to be distributed (the "Remainder Amount") and distribute those funds based on the Unincorporated Population Served Percentage Rate based on their Service Population Area.

**User Related Fees:** Library receives overdue fines, payments for lost material, internet fees, copier fees, and printer fees.

**Misc. Revenue:** Includes but not limited to donations, interest income from cash invested in the Local Government Investment Pool and other investments. Ready to Read grant from the State of Oregon to provide funds for Summer Reading and reading readiness programs.

#### Expenditures

#### Personnel:

**Wages:** Library Director, Library Operations Manager, Librarian I (11), Librarian II (2), Library Assistant (12), Library Aide (11).

**Benefits:** Items paid from these line items include unemployment claims as the City is self-insured for unemployment, any retirement incentives offered, FICA and Tri-met taxes paid by the City, medical and dental benefits paid for employees (employees pay 5% of the premium costs), life, and disability insurance, payments into the PERS system for both the employer percentage and the 6% pick up employee portion.



Library Fund

#### Expenditures (continued)

#### **Materials and Services:**

- **Office Supplies:** General office supplies, postage, Ready to Read grant expenditures, program expenditures, and cleaning supplies for the Library building and systems.
- **Professional Development:** Training, travel, and meals related to City business, annual membership and professional organization dues, certifications, subscriptions, and books for Library staff.
- **Library Media:** Books, music CDs, audio books, DVDs and Blu-Ray discs, kits, e-books, periodicals, databases, and electronic resources for the public's use.
- **Utilities:** Gas, electricity, trash, recycling, phone services, water, internet, storm, and sewer.
- **Repairs and Maintenance:** Repairs, improvements, maintenance, and computer and technology items less than \$5,000.
- **Facility and Office Service Contracts:** Annual maintenance and service contracts related to the Library's facilities and operations. This includes internet services, access and security, elevator, HVAC, janitorial services, network, and computer software maintenance agreements.

#### Transfers:

- **To General Fund:** Amount calculated with cost allocation plan to cover administrative overhead costs. Included in these costs are city administration, finance, payroll, accounts payable, human resources, city recorder, overall administrative costs related to running the city.
- **To Library Reserve for Replacement Fund:** Transfer to accumulate funds for purchases per the Library Reserve for Replacement list.

#### Other:

- **Contingency:** An amount set aside to meet unforeseen circumstances. Contingency funds may be transferred to Personnel Services, Materials and Services, and Transfers by resolutions approved by Council. This budget has 24% in Contingency for the Library Fund.
- **Office Supplies:** General office supplies, postage, Ready to Read grant expenditures, program expenditures, and cleaning supplies for the Library building and systems.
- **Professional Development:** Training, travel, and meals related to City business, annual membership and professional organization dues, certifications, subscriptions, and books for Library staff.
- **Library Media:** Books, music CDs, audio books, DVDs and Blu-Ray discs, kits, e-books, periodicals, databases and electronic resources for the public's use.
- **Utilities:** Gas, electricity, trash, recycling, phone services, water, internet, storm, and sewer.
- **Repairs and Maintenance:** Repairs, improvements, maintenance, and computer and technology items less than \$5,000.
- **Facility and Office Service Contracts:** Annual maintenance and service contracts related to the Library's facilities and operations. This includes internet services, access and security, elevator, HVAC, janitorial services, network, and computer software maintenance agreements.



#### Transfers:

- **To General Fund:** Amount calculated with cost allocation plan to cover administrative overhead costs. Included in these costs are city administration, finance, payroll, accounts payable, human resources, city recorder, overall administrative costs related to running the city.
- **To Library Reserve for Replacement Fund:** Transfer to accumulate funds for purchases per the Library Reserve for Replacement list.

#### Other:

**Contingency:** An amount set aside to meet unforeseen circumstances. Contingency funds may be transferred to Personnel Services, Materials and Services, and Transfers by resolutions approved by Council. This budget has 24% in Contingency for the Library Fund.



### Street Maintenance Fund



Street Maintenance Fund

Manager: Chris Randall

The Street Maintenance Fund provides maintenance, and preservation of all paved roads and streets within the City. Provide high level of customer service related to street construction, public rights-of-way maintenance and repair, coordination of surface water issues with Water Environment Services, installation, and maintenance of signage within public rights-of-way, street sweeping, debris pickup-up, and hazardous spill removal coordination. Maintenance activities include but are not limited to pot-hole patching, street reconstruction, overlays, seal coating, crack sealing, street sweeping, sign replacement, fog and centerline striping, median maintenance, debris pickup and removal, and hazardous spill cleanup. Promote and pursue the use of the Pedestrian Master Plan. Update street standard construction details to address changing needs. Promote recycling and sustainability practices. Work with Engineering Department related to inspections, public rights-of-ways, street design, maintenance, and preservation, and reconstruction. Maintenance activities are coordinated with other agencies such as Clackamas County Water Environment Services (WES) and Department of Transportation and Development, and Oregon Department of Transportation.

Staff members include Utility Worker I (2), Utility Worker II (2)

#### Revenue

City's share of State Highway Trust Fund from a per-gallon tax and state vehicle registration fees, intergovernmental revenue based on agreements with neighboring jurisdictions for street sweeping and public works projects, and interest earned on the level of fund balance. Also included is revenue from City gas tax from any gas station operating within city boundaries as well as the City's portion of the vehicle registration fee administered by Clackamas County.

#### **Expenditures**

Reconstruction, overlays, slurry seals, and crack seals, installation and maintenance of traffic signage and striping, street sweeping, debris pickup, hazardous spill removal coordination, inclement weather services including snow removal and sanding icy roads, maintenance and improvements to meet the street maintenance index. Staff training and continued education related to street maintenance practices. Contracted WES Street Sweeping.

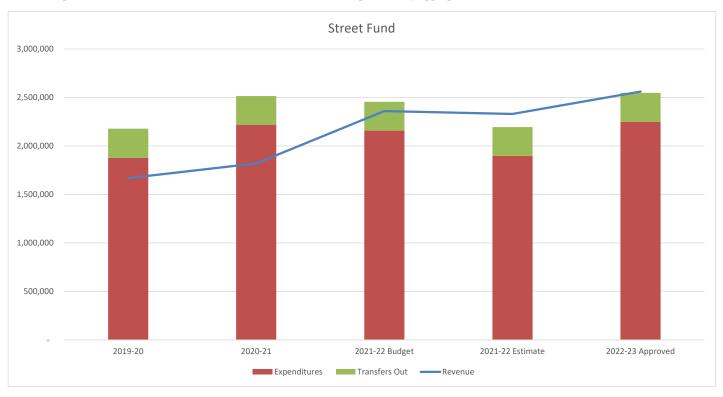
#### **Budget Summary:**

			Adopted Budget	Budget for Fiscal Year 2022 - 23			
	2019-20	2020-21	2021-22	Proposed	Approved	Adopted	
Personnel Services	319,889	340,181	468,500	426,900	426,900	426,900	
Material and Services	380,774	581,521	490,000	520,000	520,000	520,000	
Capital Outlay	1,174,908	1,297,043	1,200,000	1,300,000	1,300,000	1,300,000	
Transfers	303,000	296,000	296,000	300,000	300,000	300,000	
Contingency	-	-	132,781	381,784	381,784	381,784	
Total	2,178,571	2,514,745	2,587,281	2,928,684	2,928,684	2,928,684	

#### **Street Fund**

	Preceding	Preceding	Adopted				
			2021-22	2021-22	2022-23	2022-23	2022-23
	2019-20	2020-21	Budget	Estimate	Proposed	Approved	Adopted
Revenue	1,667,122	1,819,148	2,360,000	2,330,000	2,560,000	2,560,000	2,560,000
Expenditures	1,875,571	2,218,745	2,158,500	1,898,000	2,246,900	2,246,900	2,246,900
Transfers Out	303,000	296,000	296,000	296,000	300,000	300,000	300,000
Annual Operating Surplus / (Shortfall)	(511,449)	(695,597)	(94,500)	136,000	13,100	13,100	13,100
Beginning Fund Balance	1,439,730	928,281	227,281	232,684	368,684	368,684	368,684
•							
Ending Fund Balance / contingency	928,281	232,684	132,781	368,684	381,784	381,784	381,784

2018-19 Spike is from the transfer out of Fee in Lieu, and increased Capital Outlay appropriation.



#### **Street Fund**

			Adopted		Proposed	Approved	Approved Adopted	
	Preceding		Budget Estimate		Budget	Budget	Budget	
	2019-20	2020-21	2021-22	2021-22	2022-23	2022-23	2022-23	
Resources								
Beginning Fund Balance	1,439,730	928,281	227,281	\$ 232,684	\$ 368,684	\$ 368,684	\$ 368,684	
State Shared Revenues	1,465,576	1,645,180	1,800,000	1,900,000	2,000,000	2,000,000	2,000,000	
Intergovernmental Revenue	13,953	52,409	150,000	40,000	150,000	150,000	150,000	
Local Gas Tax Revenue	111,983	103,659	130,000	120,000	130,000	130,000	130,000	
Vehicle Registration Fee	-	-	200,000	250,000	260,000	260,000	260,000	
Misc Revenue	75,610	17,900	80,000	20,000	20,000	20,000	20,000	
Total Resources	3,106,852	2,747,429	2,587,281	2,562,684	2,928,684	2,928,684	2,928,684	
Requirements								
Personnel Services								
FTE Positions	3.0	4.0	4.0	4.0	4.0	4.0	4.0	
Wages	185,902	196,480	271,700	250,000	247,600	247,600	247,600	
Benefits	133,987	143,701	196,800	150,000	179,300	179,300	179,300	
Total Personnel Services	319,889	340,181	468,500	400,000	426,900	426,900	426,900	
Materials and Services								
Supplies	422	234	5,000	1,000	5,000	5,000	5,000	
Professional Development	7,731	4,666	10,000	5,000	10,000	10,000	10,000	
Utilities	4,946	9,079	15,000	12,000	15,000	15,000	15,000	
Vehicle Operation & Maint.	34,147	42,337	40,000	30,000	40,000	40,000	40,000	
Repairs and Maintenance	91,340	207,876	200,000	90,000	200,000	200,000	200,000	
Contract Services	242,188	317,329	220,000	260,000	250,000	250,000	250,000	
<b>Total Materials and Services</b>	380,774	581,521	490,000	398,000	520,000	520,000	520,000	
One ideal Outdoor								
Capital Outlay Street Reconstruction	1,174,908	1,297,043	1,200,000	1,100,000	1,300,000	1,300,000	1,300,000	
Total Capital Outlay	1,174,908	1,297,043	1,200,000	1,100,000	1,300,000	1,300,000	1,300,000	
			· · ·					
Transfers								
To General Fund	203,000	196,000	196,000	196,000	200,000	200,000	200,000	
To Street Reserve for Replacement Fund	100,000	100,000	100,000	100,000	100,000	100,000	100,000	
Total Transfers	303,000	296,000	296,000	296,000	300,000	300,000	300,000	
Contingency	-	-	132,781	-	381,784	381,784	381,784	
Total Requirements	2,178,571	2,514,745	2,587,281	2,194,000	2,928,684	2,928,684	2,928,684	
Reserved for Future Expenditures	-			-	-	-	-	
Ending Fund Balance	928,281	232,684		368,684		-	-	



Street Maintenance Fund

#### Resources

Beginning Fund Balance: Funds available but not spent during the previous fiscal year.

**State Shared Revenue:** The City's share of the apportionment of Highway Fund revenue (includes Motor Vehicle Fuel Tax Fees, Motor Carrier Fees, DMV Registration Fees, and Road Use Assessment Fees). These funds are distributed under ORS 366.524 and 366.800.

**Intergovernmental Revenue:** Revenue from other municipalities or governmental agencies. Payment for street sweeping services and public works projects provided to other jurisdictions,

**Local Vehicle Registration Fee:** Revenue from the City's portion of the vehicle registration fee administered by Clackamas County.

Local Gas Tax Revenue: Revenue from City gas tax from any gas station operating within city boundaries.

**Transportation Maintenance Fee (TMF) Revenue:** Revenue collected from residents for maintenance of streets within city boundaries if passed by council.

**Misc. Revenue:** Includes but not limited to unanticipated income and interest income from cash is invested in the Local Government Investment Pool and other investments.

#### **Expenditures**

#### Personnel:

Wages: Utility Worker I (2), Utility Worker II (2)

**Benefits:** Items paid from these line items include unemployment claims as the City is self-insured for unemployment, any retirement incentives offered, FICA and Tri-met taxes paid by the City, medical and dental benefits paid for employees (employees pay 5% of the premium costs), life, disability, and workers' compensation insurance, payments into the PERS system for both the employer percentage and the 6% pick up employee portion.

#### **Materials and Services:**

**Supplies:** Safety equipment worn by staff to protect them from injury. Examples: Hardhats, safety goggles, gloves, and boots.

**Professional Development:** Training, travel, and meals related to City business, annual membership dues, professional organization dues, certifications, subscriptions, professional and code books. Cost of travel, meals and lodging while attending training and meetings. Costs for the attendance at street construction/inspection and/or maintenance seminars and training materials. Memberships associated with street repair and maintenance and subscriptions to trade journals.

**Utilities:** Share of cost of utilities for Public Works Shop. Equipment to control vehicle speeds and routes, i.e., lights, speed humps, barricades, and school zone indicators. Also includes Street Lighting District expense.

**Vehicle Operation & Maintenance:** Cost share for operation of vehicles including tractor, backhoe, street sweeper, large and mid-size dump trucks, and attachments for work on public streets.



Street Maintenance Fund

Materials and Services: (continued)

Repairs and Maintenance: Maintenance and repairs of non-vehicular equipment. Street name, warning, notification signage, and striping located within the public rights of way. Street sweeping recycling and disposal. Continued equipment repairs and improvements associated with the Public Works Operations Facility. Materials for minor or emergency street repairs such as crushed rock, cold patch, and sealers. Costs due to severe or inclement weather where snow or ice create driving hazards. Cost of debris removal caused by severe wind or rain events. Expenditures related to any emergency events that cause damage to publicly owned infrastructure. Additional equipment rental during special projects or emergency situations.

**Contract Services:** Cost of using outside organizations or companies for the routine maintenance of streets, such as crack sealing, tree maintenance, and street sweeping. Utilization of traffic and civil engineering consulting services as required for street improvements projects.

#### **Capital Outlay:**

Street Reconstruction (Pavement Management Rehabilitation and Preventative Maintenance): Roadway improvements including overlays, sealcoats, and other related improvements to assure the preservation of the roadway system and prevent deterioration to a worse condition category. Additional costs are associated with the replacement of streets and roads that have suffered deteriorations rates of 80% or more. All maintenance is based on the Pavement Quality Index.

#### Potential projects for the current year include:

Street Limits

140<sup>th</sup>Avenue Clatsop Street to end Isaac Drive West of Kimberly Court

Kimberly Court Isaac Drive North (including circle)
157th Avenue Sunnyside Road to Misty Drive
139th Avenue Alimaria Drive north to corner

#### **Transfers Out:**

**To General Fund**: Amount calculated with cost allocation plan to cover administrative overhead costs. Included in these costs are city administration, finance, payroll, accounts payable, human resources, city recorder, overall administrative costs related to running the city.

**To Street Reserve for Replacement Fund**: Transfer to accumulate funds for purchases per the Street Reserve for Replacement list.

#### Other:

**Reserved for Future Expenditures:** Amount set aside to meet unforeseen circumstances. Will be appropriated based on policy thresholds.

# Storm Utility System Development Charges Fund



#### Storm Utility System Development Charges Fund

Managers: Michael D. Walter, AICP / Chris Randall

ORS 223.297 to 223.314 provides a uniform framework for imposing systems development charges (SDC) by governmental units and established that these charges may only be used for capital improvements. ORS 223.307 sets authorized expenditure of SDC's. Stating improvement fees may be spent only on capacity increasing capital improvements, including expenditures relating to repayment of debt for such improvement. An increase in system capacity may be established if improvement increases level of performance or service provided by existing facilities or provides new facilities. ORS 223.311 requires SDC's be deposited into accounts designated for such monies and an annual accounting of these funds is to be made.

#### Revenue

Storm Drain SDCs, interest, miscellaneous revenue.

#### Expenditures

#### **Storm Drain SDCs**

Used to complete Capital Storm Drain Projects as identified in the City's Storm Drain Master Plan and Capital Improvement Plan (CIP). Projects are planned within the City's major drainage ways and focused on watershed protection/enhancement activities.

#### **Contract Services**

Used to complete Storm and Sewer Master Plans.

#### **Budget Summary:**

			Adopted	Budget for Fise		
	Prece	Preceding				
	2019-20	2020-21	2021-22	Proposed	Approved	Adopted
Materials and Services	-	-	200,000	200,000	200,000	200,000
Capital Outlay	-	-	1,269,883	1,273,963	1,273,963	1,273,963
Transfers	80,702	-	-	-	-	-
Total	80,702	-	1,469,883	1,473,963	1,473,963	1,473,963

Storm Utility System Development Charges (SDC) Fund

	<b>-</b>	711a1 goo (G2	Adopted		Proposed	Approved	Adopted
	Preceding	Preceding	Budget	Estimate	Budget	Budget	Budget
	2019-20	2020-21	2021-22	2021-22	2022-23	2022-23	2022-23
Resources							
Beginning Fund Balance	\$ 1,107,709	\$ 1,107,709	\$ 1,349,883	\$ 1,245,963	\$ 1,353,963	\$ 1,353,963	\$ 1,353,963
SDC - Storm Drainage	131,077	130,607	100,000	100,000	100,000	100,000	100,000
Misc Revenue	31,799	7,647	20,000	8,000	20,000	20,000	20,000
Total Resources	1,270,585	1,245,963	1,469,883	1,353,963	1,473,963	1,473,963	1,473,963
Requirements							
Materials and Services							
Contract Services	-		200,000		200,000	200,000	200,000
Total Materials and Services		<del></del>	200,000	<del></del>	200,000	200,000	200,000
Capital Outlay							
SDC Projects - Storm Drain	-	-	1,269,883	-	1,273,963	1,273,963	1,273,963
Total Capital Outlay			1,269,883	-	1,273,963	1,273,963	1,273,963
Transfers							
To Parks SDC Fund	80,702	-	-	-	-	-	-
Total Transfers	80,702						-
Total Requirements	80,702		1,469,883		1,473,963	1,473,963	1,473,963
Reserve for Future Expenditures	-	-	-	-		-	-
Ending Fund Balance	1,189,883	1,245,963	-	1,353,963		-	-



#### Storm Utility System Development Charges Fund

#### Resources

Beginning Fund Balance: Funds available but not spent during the previous fiscal year.

**Misc Revenue:** Interest earned on cash invested in the Local Government Investment Pool and other investments.

**SDC – Storm Drain:** SDC's collected on building permits to fund the City's CIP for storm drainage.

#### **Expenditures**

#### **Capital Outlay:**

#### Planned projects for Storm Drain

Typical projects include the removal of existing roadside drainage ways with the installation of underground drainage systems including inlets and manhole structures.

- Storm Drain Master Plan update.
- Storm Drain system construction in undeveloped storm drain system areas.
- Partnerships with outside agencies associated with capital storm drain projects within Clackamas County Service District No. 1 (CCSD#1).

# Transportation System Development Charges Fund



Transportation System Development Charges Fund

Managers: Michael D. Walter, AICP / Chris Randall

ORS 223.297 to 223.314 provides a uniform framework for imposing systems development charges (SDC) by governmental units and established that these charges may only be used for capital improvements. ORS 223.307 sets authorized expenditure of SDC's. Stating improvement fees may be spent only on capacity increasing capital improvements, including expenditures relating to repayment of debt for such improvement. An increase in system capacity may be established if improvement increases level of performance or service provided by existing facilities or provides new facilities. ORS 223.311 requires systems development charges be deposited into accounts designated for such monies and an annual accounting of these funds is to be made.

#### Revenue

Transportation SDCs, interest, miscellaneous revenue.

#### **Expenditures**

Completion of Capital Transportation Projects as identified in the City's Transportation System Plan (TSP) and Capital Improvement Plan (CIP). Also includes an SDC methodology and administrative documents.

	Prece	Preceding		Budget for Fiscal Year 2022-23		
	2019-20	2020-21	2021-22	Proposed	Approved	Adopted
Materials and Services	258,610	24,924	1,000,000	1,000,000	1,000,000	1,000,000
Capital Outlay	357,132	10,819,721	11,735,862	8,840,942	8,840,942	8,840,942
Total	615,742	10,844,645	12,735,862	9,840,942	9,840,942	9,840,942

Transportation System Development Charges (SDC) Fund

•	•		Adopted		Proposed	Approved	Adopted
	Preceding 2019-20	Preceding 2020-21	Budget 2020-22	Estimate 2020-22	Budget 2022-23	Budget 2022-23	Budget 2022-23
Resources							
Beginning Fund Balance	\$ 7,886,284	\$ 11,955,862	\$ 11,585,862	\$ 5,615,942	\$ 8,590,942	\$ 8,590,942	\$ 8,590,942
SDC - Transportation	4,455,494	1,899,324	1,000,000	400,000	500,000	500,000	500,000
SDC - Transportation Credits	-	440,554	-	4,500,000	600,000	600,000	600,000
Misc Revenue	229,826	2,164,847	150,000	75,000	150,000	150,000	150,000
Total Resources	12,571,604	16,460,587	12,735,862	10,590,942	9,840,942	9,840,942	9,840,942
Requirements							
Materials and Services							
Contract Services	258,610	24,924	1,000,000	-	1,000,000	1,000,000	1,000,000
<b>Total Materials and Services</b>	258,610	24,924	1,000,000		1,000,000	1,000,000	1,000,000
Capital Outlay							
SDC Projects	357,132	10,819,721	11,735,862	2,000,000	8,840,942	8,840,942	8,840,942
Total Capital Outlay	357,132	10,819,721	11,735,862	2,000,000	8,840,942	8,840,942	8,840,942
Total Requirements	615,742	10,844,645	12,735,862	2,000,000	9,840,942	9,840,942	9,840,942
Reserve for Future Expenditures	-	-	-	-	-	-	-
Ending Fund Balance	11,955,862	5,615,942	-	8,590,942	-	-	-



Transportation System Development Charges Fund

#### Resources

Beginning Fund Balance: Funds available but not spent during the previous fiscal year.

**SDC – Transportation (TSDC's):** TSDC's collected on building permits to fund the City's CIP for transportation.

**Misc. Revenue:** Interest earned on cash invested in the Local Government Investment Pool and other investments.

#### Expenditures

#### **Materials and Services:**

**Contract Services:** Completion of the Capital Improvement Plan (CIP), SDC methodology, and administrative documents.

#### **Transfers Out:**

**To General Fund:** Administrative fees collected to fund the TSDC Program Manager in the Economic and Community Development Department (Engineering Division).

#### Other:

**Reserved for Future Expenditures:** Amount set aside to meet unforeseen circumstances. Will be appropriated based on policy thresholds.

# Parks System Development Charges Fund



Parks System Development Charges Fund

Managers: Michael D. Walter, AICP / Chris Randall

ORS 223.297 to 223.314 provides a uniform framework for imposing systems development charges (SDC) by governmental units and established that these charges may only be used for capital improvements. ORS 223.307 sets authorized expenditure of SDC's. Stating improvement fees may be spent only on capacity increasing capital improvements, including expenditures relating to repayment of debt for such improvement. An increase in system capacity may be established if improvement increases level of performance or service provided by existing facilities or provides new facilities. ORS 223.311 requires systems development charges be deposited into accounts designated for such monies and an annual accounting of these funds is to be made.

#### Revenue

Parks SDCs, interest, miscellaneous revenue.

#### **Expenditures**

Completion of Capital Parks Projects as identified in the City's Parks Master Plan and Capital Improvement Plan (CIP). Also includes an SDC methodology and administrative documents.

	Prece	Preceding		Budget for Fisc	1	
	2019-20	2020-21	2021-22	Proposed	Approved	Adopted
Materials and Services	-	40,300	500,000	500,000	500,000	500,000
Capital Outlay	4,500	719,898	20,614,668	23,367,344	23,367,344	23,367,344
Total	4,500	760,198	21,114,668	23,867,344	23,867,344	23,867,344

Parks System Development Charges (SDC) Fund

•	-		Adopted		Proposed	Approved	Adopted
	Preceding	Preceding	Budget	Estimate	Budget	Budget	Budget
	2019-20	2020-21	2021-22	2021-22	2022-23	2022-23	2022-23
Resources							
Beginning Fund Balance	\$ 1,514,632	\$ 16,054,668	\$ 19,014,668	\$ 18,802,344	\$ 21,767,344	\$ 21,767,344	\$ 21,767,344
SDC - Parks	4,999,326	3,396,944	2,000,000	3,500,000	2,000,000	2,000,000	2,000,000
SDC - Parks Credits	-	-	-	5,000	-	-	-
Intergovernmental	9,369,530	-	-	-	-	-	-
Misc Revenue	94,978	110,930	100,000	100,000	100,000	100,000	100,000
Transfer In	80,702	-	-		-		
Total Resources	16,059,168	19,562,542	21,114,668	22,407,344	23,867,344	23,867,344	23,867,344
Requirements  Materials and Services							
Contract Services		40,300	500,000	40,000	500,000	500,000	500,000
<b>Total Materials and Services</b>		40,300	500,000	40,000	500,000	500,000	500,000
Capital Outlay							
SDC Projects	4,500	719,898	20,614,668	600,000	23,367,344	23,367,344	23,367,344
Total Capital Outlay	4,500	719,898	20,614,668	600,000	23,367,344	23,367,344	23,367,344
Total Requirements	4,500	760,198	21,114,668	640,000	23,867,344	23,867,344	23,867,344
Reserve for Future Expenditures	-	-		-	-	-	-
Ending Fund Balance	16,054,668	18,802,344	-	21,767,344	-	-	-



Parks System Development Charges Fund

#### Resources

**Beginning Fund Balance:** Funds available but not spent during the previous fiscal year.

SDC - Parks (PSDC's): PSDC's collected on building permits to fund the City's CIP for Parks.

**Misc. Revenue:** Interest earned on cash invested in the Local Government Investment Pool and other investments.

#### Expenditures

#### **Materials and Services:**

**Contract Services:** Completion of the Capital Improvement Plan (CIP), SDC methodology, and administrative documents.

#### **Capital Outlay:**

SDC Projects: Capital expenditures on SDC eligible projects.

#### Other:

**Reserved for Future Expenditures:** Amount set aside to meet unforeseen circumstances. Will be appropriated based on policy thresholds.



# Pedestrian Improvement Projects Fund



#### Pedestrian Improvement Projects Fund

Managers: Michael D. Walter, AICP / Chris Randall

Purpose of this fund is to account for pedestrian pathways and other improvements based on the City's adopted Pedestrian Master Plan. High priority projects constructed as funds become available. Smaller projects to connect existing pedestrian networks approved by Council annually.

#### Revenue

Revenues received from the Vehicle Registration Fee.

#### **Expenditures**

Project engineering and costs for construction of planned pedestrian projects. PIP amounts allocated annually for Traffic and Public Safety projects as well as for boulevard sidewalk maintenance. Amounts used for matching when grants are awarded to the City.

		Adopted			Budget For Fiscal Year 2022 - 2023			
	Preced	Preceding						
	2019-20	2020-21	2021-22	Proposed	Approved	Adopted		
Material and Services	-	-	30,000	30,000	30,000	30,000		
Capital Outlay	16,911	49,159	1,429,931	1,700,911	1,700,911	1,700,911		
Transfers	18,000	22,000	22,000	28,000	28,000	28,000		
Total	34,911	71,159	1,481,931	1,758,911	1,758,911	1,758,911		

Pedestrian Improvement Projects (PIP) Fund

		` /	Adopted		Proposed	Approved	Adopted
	Preceding 2019-20	Preceding 2020-21	Budget 2021-22	Estimate 2021-22	Budget 2022-23	Budget 2022-23	Budget 2022-23
Resources							
Beginning Fund Balance	\$ 855,803	\$ 946,731	\$ 1,271,931	\$ 1,304,711	\$ 1,488,911	\$ 1,488,911	\$ 1,488,911
Misc Revenue	18,682	6,663	10,000	7,200	10,000	10,000	10,000
Vehicle Registration Fee	107,157	422,476	200,000	250,000	260,000	260,000	260,000
Total Resources	981,642	1,375,870	1,481,931	1,561,911	1,758,911	1,758,911	1,758,911
Requirements							
Materials and Services							
Contract Engineering			30,000	1,000	30,000	30,000	30,000
Total Materials and Services		-	30,000	1,000	30,000	30,000	30,000
Capital Outlay							
Pedestrian Pathways	16,911	49,159	1,429,931	50,000	1,700,911	1,700,911	1,700,911
Total Capital Outlay	16,911	49,159	1,429,931	50,000	1,700,911	1,700,911	1,700,911
Transfers							
To General Fund	18,000	22,000	22,000	22,000	28,000	28,000	28,000
Total Transfers	18,000	22,000	22,000	22,000	28,000	28,000	28,000
Total Requirements	34,911	71,159	1,481,931	73,000	1,758,911	1,758,911	1,758,911
Reserved for Future Expenditures	-	-		-		-	-
Ending Fund Balance	946,731	1,304,711	-	1,488,911	-	-	-



Pedestrian Improvement Projects Fund

#### Resources

Beginning Fund Balance: Funds available but not spent during the previous fiscal year.

**Misc Revenue:** Interest earned on cash invested in the Local Government Investment Pool and other investments.

**Vehicle Registration Fee:** The City's share of the vehicle registration fee administered through Clackamas County.

Transfers In: Transfer to fund projects.

#### **Expenditures**

#### **Materials and Services:**

**Contract Engineering:** Transportation engineering and planning.

#### **Capital Outlay:**

**Pedestrian Pathways:** Construction of pedestrian pathways. The Traffic and Public Safety Committee reviews and prioritizes a list of projects up to \$50,000 per budget cycle to the Public Works Director and City Manager for consideration. Also \$10,000 per budget cycle for the maintenance of boulevard street sidewalks.

**Grant Match:** Matching funds paid to comply with grant award. Included are the 122<sup>nd</sup>/129<sup>th</sup> RFFA grant design engineering phase.

#### Transfers:

**To General Fund:** Amount calculated with cost allocation plan to cover administrative overhead costs. Included in these costs are city administration, finance, payroll, accounts payable, human resources, city recorder, overall administrative costs related to running the city.



# Facility Capital Projects Fund



Facility Capital Projects Fund

Manager: Travis Warneke, CPA

This fund was created for the construction of new facilities including but not limited to a public works facility and a police station. The timing of these projects is uncertain, but the eventual purchase of land and construction of the facilities will be accounted for in this fund.

#### Revenue

Transfers from the General Fund.

#### **Expenditures**

Purchase of land and expenditures related to the construction of facilities.

	Prec	eding	Adopted Budget	Budget For Fiscal Year 2022 - 2023			
	2019-20	2020-21	2020-21	Proposed	Approved	Adopted	
Materials and Services	-	-	500,000	500,000	500,000	500,000	
Capital Outlay	-	425	12,170,000	16,941,886	16,941,886	16,941,886	
Total	-	425	12,670,000	17,441,886	17,441,886	17,441,886	

**Facility Capital Projects Fund** 

			Adopted		Proposed	Approved	Adopted
	Preceding 2019-20	Preceding 2020-21	Budget 2021-22	Estimate 2021-22	Budget 2022-23	Budget 2022-23	Budget 2022-23
Resources							
Beginning Fund Balance	\$ 3,800,000	\$ 6,179,492	\$ 9,170,000	\$ 9,221,886	\$ 12,741,886	\$ 12,741,886	\$ 12,741,886
Misc Revenue	9,492	42,819	-	50,000	-	-	-
Transfers In	2,370,000	3,000,000	3,500,000	3,500,000	4,700,000	4,700,000	4,700,000
Total Resources	6,179,492	9,222,311	12,670,000	12,771,886	17,441,886	17,441,886	17,441,886
Requirements							
Materials and Services Contract Services	_	_	500,000	30,000	500,000	500,000	500,000
Total Materials and Services		<u> </u>	500,000	30,000	500,000	500,000	500,000
Capital Outlay Project Contruction Land	<u>-</u>	425 -	9,170,000 3,000,000	<u>-</u> -	12,941,886 4,000,000	12,941,886 4,000,000	12,941,886 4,000,000
Total Capital Outlay		425	12,170,000		16,941,886	16,941,886	16,941,886
Total Requirements	-	425	12,670,000	30,000	17,441,886	17,441,886	17,441,886
Reserved for Future Expenditures	-	-	-	-	-	-	-
Ending Fund Balance	6,179,492	9,221,886	-	12,741,886	-	-	-



Facility Capital Projects Fund

#### Resources

Transfer from General Fund: Amounts from the General Fund to allow for the construction of facilities.

### Expenditures

**Capital Outlay:** 

Land: Purchase of land for future facility location.



# Parks Capital Projects Fund



#### Parks Capital Projects Fund

Manager: Travis Warneke, CPA

The Parks Capital Projects Fund resources consist of a transfer from the Parks Fund. These resources will be available to supplement a Parks SDC project when the time comes. Not all SDC projects are 100% SDC eligible so having dedicated funds set aside will help get a project off the ground smoothly.

#### Revenue

Transfers from the Parks Fund.

#### **Expenditures**

Capital expenditures for parks facilities.

	Prec	eding	Adopted Budget	Budget For Fiscal Year 2022 - 2023			
	2019-20	2020-21	2021-22	Proposed	Approved	Adopted	
Capital Outlay	-	-	4,930,470	9,028,220	9,028,220	9,028,220	
Total	_	-	4,930,470	9,028,220	9,028,220	9,028,220	

**Parks Capital Projects Fund** 

	Preceding 2019-20	Preceding 2020-21	Adopted Budget 2021-22	Estimate 2021-22	Proposed Budget 2022-23	Approved Budget 2022-23	Adopted Budget 2022-23
Resources							
Beginning Fund Balance	\$ -	\$ 4,938,934	\$ 4,963,470	\$ 4,970,220	\$ 9,003,220	\$ 9,003,220	\$ 9,003,220
Intergovernmental Misc Revenue	4,930,470 8,464	- 31,286	-	33,000	- 25,000	- 25.000	- 25,000
Transfers In	· -	-	4,000,000	4,000,000	-	-	, -
Total Resources	4,938,934	4,970,220	8,963,470	9,003,220	9,028,220	9,028,220	9,028,220
Requirements  Capital Outlay							
Projects	-	-	-	-	4,000,000	4,000,000	4,000,000
Land			4,963,470		5,028,220	5,028,220	5,028,220
Total Capital Outlay			4,963,470		9,028,220	9,028,220	9,028,220
Contingency			4,000,000				
Total Requirements	<u>-</u>		8,963,470		9,028,220	9,028,220	9,028,220
Reserved for Future Expenditures	-	-	-	-	-	-	-
Ending Fund Balance	4,938,934	4,970,220	-	9,003,220	-	-	-



Parks Capital Projects Fund

#### Resources

**Transfer from Parks Fund:** Amounts from the Parks Fund to supplement Parks SDC eligible projects.

### Expenditures

**Capital Outlay:** Amount set aside for park improvements in 2022-23, as well as future land purchases or upgrades. The full balance of \$9 million is available to exercise opportunities as they arise.

**SDC Match:** Capital expenditures for parks facilities.



# Reserve for General Operations Fund



Reserve for General Operations Fund

Manager: Travis Warneke, CPA

This reserve fund will hold amounts to be accumulated and expended to offset the cyclical nature of general operation resources. The most recent economic downturn highlighted the cyclical nature of revenues in the General Fund and the impact that has on the ability to ensure service delivery in the event of an economic downturn. The amount to be accumulated in this fund along with the conditions for expenditures are set forth in Policy 13-04 - Budget Reserves & Contingency.

#### Revenue

Transfer from the General Fund for future general operations expenditures.

#### **Expenditures**

Will be used to offset the effects of the cyclical nature of revenue generation in the General Fund in future years based on Policy 13-04 – Budget Reserves & Contingency.

The fund will be reviewed to determine whether it will be continued or abolished each year. When it is determined it is no longer necessary to maintain this reserve fund any unexpended balance in the fund will be transferred to another fund. Any unexpended balance is not required to be held for subsequent expenditure for the purposes for which this fund was established.

	Prece	eding	Adopted Budget	Budget For Fiscal Year 2022 - 2023			
	2019-20	2020-21	2021-22	Proposed	Approved	Adopted	
Materials and Services	1,660,000	-	-	-	-	-	
Reserve for Future Expenditures	-	-	838,974	838,974	838,974	838,974	
Total	1,660,000	-	838,974	838,974	838,974	838,974	

**Reserve for General Operations Fund** 

			Adopted		Proposed	Approved	Adopted
	Preceding 2019-20	Preceding 2020-21	Budget 2021-22	Estimate 2021-22	Budget 2022-23	Budget 2022-23	Budget 2022-23
Resources							
Beginning Fund Balance	\$ 2,498,974	\$ 838,974	\$ 838,974	\$ 838,974	\$ 838,974	\$ 838,974	\$ 838,974
Total Resources	2,498,974	838,974	838,974	838,974	838,974	838,974	838,974
Requirements							
Materials and Services	1,660,000						
Total Requirements	1,660,000						
Reserved for Future Expenditures	-	-	838,974	-	838,974	838,974	838,974
Ending Fund Balance	838,974	838,974	<u> </u>	838,974			



Reserve for General Operations Fund

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Transfer from General Fund: Transfer from the General Fund.

### **Expenditures**

#### Other:

**Reserved for Future Expenditures:** Amount set aside to meet unforeseen circumstances. Will be appropriated based on policy thresholds.

# General Reserve for Replacement Fund



General Reserve for Replacement Fund

Manager: Travis Warneke, CPA

Created to provide a long-term approach to funding the purchase and replacement of equipment and major facility maintenance expenditures. A schedule was established to calculate the amount required annually based on the expected useful life of equipment and facilities. The schedule is reviewed and updated annually based on an assessment of the condition of items along with any additions or deletions of equipment or facilities. The fund will be reviewed to determine whether it will be continued or abolished each year. When it is determined it is no longer necessary to maintain this reserve fund any unexpended balance in the fund will be transferred to another fund. Any unexpended balance is not required to be held for subsequent expenditure for the purposes for which this fund was established. This fund allows the City to save for replacement of all major capital items without having dramatic swings in the General Fund and makes for clear and relevant analysis of operating trends.

#### Revenue

Transfers from the General Fund, PEG revenue, interest.

#### **Expenditures**

Repair and replacement of Items listed on the replacement schedules. The schedules are reviewed periodically throughout the year and annually for the budget process. The assumptions used to create the schedules are reviewed for validity and changed if required. The transfers out are the Library and Street reserve balances to create their own reserve funds. The Public Safety reserve balance was transferred back to the Public Safety fund.

_aager caa. j.			Adopted	Budget For Fiscal Year 2022 - 2023		
		Preceding				
	2019-20	2020-21	2021-22	Proposed	Approved	Adopted
Material and Services	85,510	48,217	650,000	650,000	650,000	650,000
Capital Outlay	272,430	237,840	900,000	900,000	900,000	900,000
Total	357,940	286,057	1,550,000	1,550,000	1,550,000	1,550,000
Reserved for Future Expenditures	-	-	1,211,290	1,318,371	1,318,371	1,318,371

**General Reserve for Replacement Fund** 

	Preceding 2019-20	Preceding 2020-21	Adopted Budget 2021-22	Estimate 2021-22	Proposed Budget 2022-23	Approved Budget 2022-23	Adopted Budget 2022-23
Resources							
Beginning Fund Balance	\$ 1,678,085	\$ 1,886,290	\$ 2,191,290	\$ 2,203,371	\$ 2,298,371	\$ 2,298,371	\$ 2,298,371
PEG revenue	50,994	59,546	60,000	60,000	60,000	60,000	60,000
Misc Revenue	15,151	43,592	10,000	10,000	10,000	10,000	10,000
Transfers In	500,000	500,000	500,000	500,000	500,000	500,000	500,000
Total Resources	2,244,230	2,489,428	2,761,290	2,773,371	2,868,371	2,868,371	2,868,371
Requirements							
Materials and Services							
Equipment - under \$5,000	85,510	48,217	150,000	70,000	150,000	150,000	150,000
Repairs and Maintenance	-	-	500,000	5,000	500,000	500,000	500,000
<b>Total Materials and Services</b>	85,510	48,217	650,000	75,000	650,000	650,000	650,000
Capital Outlay							
Vehicles	-	-	300,000	50,000	300,000	300,000	300,000
Equipment - over \$5,000	272,430	237,840	400,000	250,000	400,000	400,000	400,000
Facility Improvements	-	-	100,000	-	100,000	100,000	100,000
PEG Grants	<u> </u>		100,000	100,000	100,000	100,000	100,000
Total Capital Outlay	272,430	237,840	900,000	400,000	900,000	900,000	900,000
Total Danvisamenta	057.040	000.057	4.550.000	475.000	4 550 000	4.550.000	4 550 000
Total Requirements	357,940	286,057	1,550,000	475,000	1,550,000	1,550,000	1,550,000
Reserved for Future Expenditures	-	-	1,211,290	-	1,318,371	1,318,371	1,318,371
Ending Fund Balance	1,886,290	2,203,371	-	2,298,371	-	-	-



General Reserve for Replacement Fund

#### Resources

Beginning Fund Balance: Funds available but not spent during the previous year.

PEG Revenue: Cable PEG fees collected for Public, Educational and Governmental access.

Misc Revenue: Includes interest income from cash in the Local Government Investment Pool.

**Transfers In:** Amounts from the General Fund per replacement schedules.

#### **Expenditures**

**Materials and Services:** 

**Equipment – under \$5,000:** Equipment per replacement schedules.

Repairs and Maintenance: Repairs and maintenance items per replacement schedules.

**Education Benefits:** Benefits provided to staff for education.

**Capital Outlay:** 

Vehicles: Vehicles per replacement schedules.

**Equipment – over \$5,000:** Equipment per replacement schedules.

Facility Improvements: Facility improvements per replacement schedules.

Park Improvements: Park improvements scheduled for the current budget year per Council direction.

**PEG Grants:** Grants awarded based on criteria.

#### Other:

**Reserved for Future Expenditures:** Amount set aside to meet unforeseen circumstances. Will be appropriated based on policy thresholds.

# Library Reserve for Replacement Fund



Library Reserve for Replacement Fund

Manager: Travis Warneke, CPA

Created to provide a long-term approach to funding the purchase and replacement of equipment and major facility maintenance expenditures associated with the Library. A schedule was established to calculate the amount required annually based on the expected useful life of equipment and facilities. The schedule is reviewed and updated annually based on an assessment of the condition of items along with any additions or deletions of equipment or facilities.

The fund will be reviewed to determine whether it will be continued or eliminated each year. When it is determined it is no longer necessary to maintain this reserve fund any unexpended balance in the fund will be transferred to the Library Fund. Any unexpended balance is not required to be held for subsequent expenditure for the purposes for which this fund was established.

This fund allows the City to save for replacement of all major library capital items without having dramatic swings in the operating Library Fund and makes for clear and relevant analysis of operating trends.

#### Revenue

Transfers from the Library Fund and interest earned on amounts invested in the Local Government Investment Pool and other investments.

#### **Expenditures**

Repair and replacement of Items listed on the replacement schedules. The schedules are reviewed periodically throughout the year and annually for the budget process. The assumptions used to create the schedules are reviewed for validity and changed if required.

	Prec	eding	Adopted Budget	Budget For Fiscal Year 2022 - 2023			
	2019-20	2020-21	2021-22	Proposed	Approved	Adopted	
Material and Services	20,714	980	150,000	150,000	150,000	150,000	
Capital Outlay	91,690	35,314	600,000	600,000	5,718,290	5,718,290	
Total	112,404	36,294	750,000	750,000	5,868,290	5,868,290	
Reserved for Future Expenditures	_	_	4,536,584	5,118,290	_	_	

**Library Reserve for Replacement Fund** 

	Preceding 2019-20	Preceding 2020-21	Adopted Budget 2021-22	Estimate 2021-22	Proposed Budget 2022-23	Approved Budget 2022-23	Adopted Budget 2022-23
Resources							
Beginning Fund Balance	\$ 3,613,988	\$ 4,201,584	\$ 4,686,584	\$ 4,665,290	\$ 5,168,290	\$ 5,168,290	\$ 5,168,290
Transfers In	700,000	500,000	600,000	600,000	700,000	700,000	700,000
Total Resources	4,313,988	4,701,584	5,286,584	5,265,290	5,868,290	5,868,290	5,868,290
Requirements							
Materials and Services							
Equipment - under \$5,000	16,003	-	50,000	2,000	50,000	50,000	50,000
Repairs and Maintenance	4,711	980	100,000	-	100,000	100,000	100,000
<b>Total Materials and Services</b>	20,714	980	150,000	2,000	150,000	150,000	150,000
Capital Outlay							
Equipment - over \$5,000	19,165	-	500,000	-	500,000	500,000	500,000
Facility Improvements	72,525	35,314	100,000	95,000	100,000	5,218,290	5,218,290
Total Capital Outlay	91,690	35,314	600,000	95,000	600,000	5,718,290	5,718,290
Total Requirements	112,404	36,294	750,000	97,000	750,000	5,868,290	5,868,290
Reserved for Future Expenditures	-	-	4,536,584	-	5,118,290	-	-
Ending Fund Balance	4,201,584	4,665,290	-	5,168,290	-	-	-



#### Library Reserve for Replacement Fund

#### Resources

Beginning Fund Balance: Funds available but not spent during the previous year.

**Transfers In:** Amounts from the Library Fund per the replacement schedule.

#### **Expenditures**

**Materials and Services:** 

**Equipment – under \$5,000:** Equipment per replacement schedules.

Repairs and Maintenance: Repairs and maintenance items per replacement schedules.

**Capital Outlay:** 

**Equipment – over \$5,000:** Equipment per replacement schedules.

**Facility Improvements:** Facility improvements per replacement schedules.

#### Other:

**Reserved for Future Expenditures:** Amount set aside to meet unforeseen circumstances. Will be appropriated based on policy thresholds.



# Street Reserve for Replacement Fund



Street Reserve for Replacement Fund

Manager: Travis Warneke, CPA

Created to provide a long-term approach to funding the purchase and replacement of equipment and major facility maintenance expenditures associated with the street maintenance. A schedule was established to calculate the amount required annually based on the expected useful life of equipment and facilities. The schedule is reviewed and updated annually based on an assessment of the condition of items along with any additions or deletions of equipment or facilities.

The fund will be reviewed to determine whether it will be continued or eliminated each year. When it is determined it is no longer necessary to maintain this reserve fund any unexpended balance in the fund will be transferred to the Street Fund. Any unexpended balance is not required to be held for subsequent expenditure for the purposes for which this fund was established.

This fund allows the City to save for replacement of all major street capital equipment items without having dramatic swings in the Street Maintenance Fund and makes for clear and relevant analysis of operating trends.

#### Revenue

Transfers from the Street Fund and interest earned on amounts invested in the Local Government Investment Pool and other investments.

#### **Expenditures**

Repair and replacement of Items listed on the replacement schedules. The schedules are reviewed periodically throughout the year and annually for the budget process. The assumptions used to create the schedules are reviewed for validity and changed if required.

	Preceding		Adopted Budget	Budget For Fiscal Year 2022 - 2023			
	2019-20	2020-21	2021-22	Proposed	Approved	Adopted	
Material and Services	11,833	79,686	125,000	125,000	125,000	125,000	
Capital Outlay	-	-	1,078,446	998,652	998,652	998,652	
Total	11,833	79,686	1,203,446	1,123,652	1,123,652	1,123,652	
Reserved for Future Expenditures	-	-	2,000,000	3,000,000	3,000,000	3,000,000	

**Street Reserve for Replacement Fund** 

•			Adopted		Proposed	Approved	Adopted
	Preceding 2019-20	Preceding 2020-21	Budget 2021-22	_		Budget 2022-23	Budget 2022-23
Resources							
Beginning Fund Balance	\$ 2,521,463	\$ 2,668,466	\$ 3,003,446	\$ 2,988,652	\$ 3,923,652	\$ 3,923,652	\$ 3,923,652
Misc Revenue	58,816	299,872	100,000	900,000	100,000	100,000	100,000
Transfers In	100,000	100,000	100,000	100,000	100,000	100,000	100,000
Total Resources	2,680,279	3,068,338	3,203,446	3,988,652	4,123,652	4,123,652	4,123,652
Requirements							
Materials and Services							
Equipment - under \$5,000	-	-	25,000	-	25,000	25,000	25,000
Repairs and Maintenance	11,833	79,686	100,000	65,000	100,000	100,000	100,000
<b>Total Materials and Services</b>	11,833	79,686	125,000	65,000	125,000	125,000	125,000
Capital Outlay							
Vehicles	-	-	500,000	-	500,000	500,000	500,000
Equipment - over \$5,000	-	-	578,446	-	498,652	498,652	498,652
Total Capital Outlay		<u> </u>	1,078,446		998,652	998,652	998,652
Total Requirements	11,833	79,686	1,203,446	65,000	1,123,652	1,123,652	1,123,652
Reserved for Future Expenditures							
Fee in Lieu	-	-	2,000,000	-	3,000,000	3,000,000	3,000,000
Ending Fund Balance	2,668,446	2,988,652	-	3,923,652	-	-	-



Street Reserve for Replacement Fund

#### Resources

Beginning Fund Balance: Funds available but not spent during the previous year.

**Transfers In:** Amounts from the Street Fund per the replacement schedule.

#### **Expenditures**

**Materials and Services:** 

**Equipment – under \$5,000:** Equipment per replacement schedules.

Repairs and Maintenance: Repairs and maintenance items per replacement schedules.

**Capital Outlay:** 

Vehicles: Vehicles per replacement schedules.

**Equipment – over \$5,000:** Equipment per replacement schedules.



### Parks Reserve for Replacement Fund



Parks Reserve for Replacement Fund

Manager: Travis Warneke, CPA

Created to provide a long-term approach to funding the purchase and replacement of equipment and major facility maintenance expenditures associated with park maintenance. A schedule was established to calculate the amount required annually based on the expected useful life of equipment and facilities. The schedule is reviewed and updated annually based on an assessment of the condition of items along with any additions or deletions of equipment or facilities.

The fund will be reviewed to determine whether it will be continued or eliminated each year. When it is determined it is no longer necessary to maintain this reserve fund any unexpended balance in the fund will be transferred to the Parks Fund. Any unexpended balance is not required to be held for subsequent expenditure for the purposes for which this fund was established.

This fund allows the City to save for replacement of all major park capital equipment items without having dramatic swings in the Parks Fund and makes for clear and relevant analysis of operating trends.

#### Revenue

Transfers from the Parks Fund and interest earned on amounts invested in the Local Government Investment Pool and other investments.

### **Expenditures**

Repair and replacement of items listed on the replacement schedules. The schedules are reviewed periodically throughout the year and annually for the budget process. The assumptions used to create the schedules are reviewed for validity and changed if required.

#### **Budget Summary:**

	Preceding		Adopted Budget	Budget For Fiscal Year 2022 - 2023			
-	2019-20	2020-21	2020-21	Proposed	Approved	Adopted	
Material and Services	-	4,357	60,000	60,000	60,000	60,000	
Capital Outlay	-	71,825	240,000	240,000	240,000	240,000	
Total	-	76,182	300,000	300,000	300,000	300,000	
Reserved for Future Expenditures	-	-	623,000	1,423,818	1,423,818	1,423,818	

Parks Reserve for Replacement Fund

Talke Reserve for Resp				,	Adopted		F	Proposed	Α	pproved	ŀ	Adopted
	eding 9-20	Preceding 2020-21			Budget 2021-22	Estimate 2021-22		Budget 2022-23		Budget 022-23		Budget 2022-23
Resources												
Beginning Fund Balance	\$ -	\$ -		\$	223,000	\$ 223,818	\$	923,818	\$	923,818	\$	923,818
Transfers In	-	300,00	0		700,000	700,000		800,000		800,000		800,000
Total Resources	 -	300,00	0		923,000	923,818		1,723,818		1,723,818		1,723,818
Requirements												
Materials and Services												
Equipment - under \$5,000	-	4,35	7		10,000	-		10,000		10,000		10,000
Repairs and Maintenance	-	-			50,000	-		50,000		50,000		50,000
Total Materials and Services	-	4,35	7		60,000	 -		60,000		60,000		60,000
Capital Outlay												
Equipment - over \$5,000	-	71,82	5		150,000	-		150,000		150,000		150,000
Facility Improvements	-				90,000	 -		90,000		90,000		90,000
Total Capital Outlay		71,82	5		240,000	 -		240,000		240,000		240,000
Total Requirements	 	76,18	2		300,000	 		300,000		300,000		300,000
Reserved for Future Expenditures	-	=			623,000	-		1,423,818		1,423,818		1,423,818
Ending Fund Balance	-	223,81	8		-	923,818		-		-		-



Parks Reserve for Replacement Fund

### Resources

Beginning Fund Balance: Funds available but not spent during the previous year.

**Transfers In:** Amounts from the Parks Fund per the replacement schedule.

### **Expenditures**

**Materials and Services:** 

**Equipment – under \$5,000:** Equipment per replacement schedules.

Repairs and Maintenance: Repairs and maintenance items per replacement schedules.

**Capital Outlay:** 

**Equipment – over \$5,000:** Equipment per replacement schedules.

Facility Improvements: Facility improvements per replacement schedules.



### **Notices and Resolutions**

#### NOTICE OF BUDGET COMMITTEE MEETING

A public meeting of the Budget Committee of the City of Happy Valley, Clackamas County, State of Oregon, to discuss the budget for fiscal year July 1, 2021 to June 30, 2022 will be held at City Hall, 16000 SE Misty Drive, Happy Valley, OR 97086. To comply with social distancing guidelines, this meeting will be open to the public via an online Zoom meeting format. The meeting link and information will be available on the City website. The meeting will take place on May 17th, 2021 at 5:30 PM. The purpose of the meeting is to receive the budget message and to receive comment from the public on the budget. A copy of the budget document may be inspected or obtained on or after May 10th, 2021 on the City's website. This notice and the proposed budget for fiscal year 2021-22 will be posted on the city website: <a href="https://www.happyvalleyor.gov">www.happyvalleyor.gov</a>. This is a public meeting where deliberation of the Budget Committee will take place. Any person may appear at the meeting and discuss the proposed programs with the Budget Committee. Publish May 5, 2021

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#### NOTICE OF BUDGET COMMITTEE MEETING

A public meeting of the Budget Committee of the City of Happy Valley, Clackamas County, State of Oregon, to discuss the budget for fiscal year July 1, 2022 to June 30, 2023 will be held at City Hall, 16000 SE Misty Drive, Happy Valley, OR 97086. To comply with social distancing guidelines, this meeting will be open to the public via an online Zoom meeting format. The meeting link and information will be available on the City website. The meeting will take place on May 11th, 2022 at 6:00 PM. The purpose of the meeting is to receive the budget message and to receive comment from the public on the budget. A copy of the budget document may be inspected or obtained on or after May 4th, 2022 on the City's website. This notice and the proposed budget for fiscal year 2022-23 will be posted on the city website: <a href="https://www.happyvalleyor.gov">www.happyvalleyor.gov</a>. This is a public meeting where deliberation of the Budget Committee will take place. Any person may appear at the meeting and discuss the proposed programs with the Budget Committee.

→ 2022 - 2023 PROPOSED BUDGET

#### NOTICE OF BUDGET COMMITTEE MEETING - URBAN RENEWAL

A public meeting of the Budget Committee of the Happy Valley Urban Renewal Agency, Clackamas County, State of Oregon, to discuss the budget for fiscal year July 1, 2022 to June 30, 2023 will be held at City Hall, 16000 SE Misty Drive, Happy Valley, OR 97086. To comply with social distancing guidelines, this meeting will be open to the public via an online Zoom meeting format. The meeting link and information will be available on the City website. The meeting will take place on May 11th, 2022 at 7:00 PM. The purpose of the meeting is to receive the budget message and to receive comment from the public on the budget. A copy of the budget document may be inspected or obtained on or after May 4th, 2022 on the City's website. This notice and the proposed budget for fiscal year 2022-23 will be posted on the city website: <a href="https://www.happyvalleyor.gov">www.happyvalleyor.gov</a>. This is a public meeting where deliberation of the Budget Committee will take place. Any person may appear at the meeting and discuss the proposed programs with the Budget Committee.

→ 2022 - 2023 PROPOSED URBAN RENEWAL BUDGET

#### NOTICE OF BUDGET HEARING

A public meeting of the City of Happy Valley will be held on June 7, 2022 at 7:00pm at City Hall. The purpose of this meeting is to discuss the budget for the fiscal year beginning July 1, 2022 as approved by the City of Happy Valley Budget Committee. A summary of the budget is presented below. A copy of the budget may be inspected or obtained at City Hall, 16000 SE Misty Drive, Happy Valley. OR between the hours of 8:30 a.m. and 4:30 p.m. or online at www.happyvalleyor.gov. This budget is for an annual budget period. This budget was prepared on a basis of accounting that is the same as the preceding year.

Contact: Travis Warneke, Finance Director

Telephone: 503-783-3800 Email: travisw@happyvalleyor.gov

FINANCIAL SUMMARY - RESOURCES						
TOTAL OF ALL FUNDS	Actual Amount	Adopted Budget	Approved Budget			
	2020-21	This Year 2021-22	Next Year 2022-23			
Beginning Fund Balance/Net Working Capital	61,984,948	61,786,242	80,458,361			
Fees, Licenses, Permits, Fines, Assessments & Other Service Charges	13,080,406	8,045,000	9,585,000			
Federal, State and all Other Grants, Gifts, Allocations and Donations	6,654,476	11,684,000	7,156,000			
Interfund Transfers / Internal Service Reimbursements	5,797,000	10,878,000	8,308,000			
All Other Resources Except Current Year Property Taxes	3,041,690	1,240,000	655,000			
Current Year Property Taxes Estimated to be Received	8,521,013	8,956,500	9,515,000			
Total Resources	99,079,533	102,589,742	115,677,361			

FINANCIAL CUMMARY, DEGULDENTS DV ODUSET CLASSISICATION							
FINANCIAL SUMMARY - REQUIREMENTS BY OBJECT CLASSIFICATION							
Personnel Services	8,406,642	10,195,400	10,706,000				
Materials and Services	8,224,519	15,576,000	12,470,000				
Capital Outlay	13,237,335	47,300,454	70,320,208				
Debt Service	0	0	0				
Interfund Transfers	5,797,000	10,878,000	8,308,000				
Contingencies	0	5,430,040	7,291,990				
Unappropriated Ending Balance and Reserved for Future Expenditure	63,414,037	13,209,848	6,581,163				
Total Requirements	99,079,533	102,589,742	115,677,361				

FINANCIAL SUMMARY - REQUIREMENTS AND FULL-TIN	ME EQUIVALENT EMPLOYEES (FTE) BY ORGANIZ	ATIONAL UNIT OR PROGRAM	*
Name of Organizational Unit or Program			
FTE for that unit or program			
General Administration	3,217,704	5,878,000	3,694,200
FTE	11.00	13.00	13.00
Community Services / Public Safety	5,858,905	7,990,377	8,206,083
FTE	10.00	10.00	10.00
Economic & Community Development	3,289,629	4,045,900	4,089,400
FTE	22.00	24.00	24.00
Public Works	720,631	880,900	895,900
FTE	4.00	4.00	4.00
Parks	1,306,348	2,876,321	3,099,335
FTE	4.50	6.00	6.00
Streets	2,514,745	2,587,281	2,928,684
FTE	4.00	4.00	4.00
Library	3,093,888	4,933,635	4,806,146
FTE	19.00	18.00	18.00
Not Allocated to Organizational Unit or Program	79,077,683	73,397,328	87,957,613
FTE	0.00	0.00	0.00
Total Requirements	99,079,533	102,589,742	115,677,361
Total FTE	66.00	79.00	79.00

#### STATEMENT OF CHANGES IN ACTIVITIES and SOURCES OF FINANCING \*

There were no new funds added in this budet. The total for this budget is \$116 million and includes \$107 million of resources excluding transfers between funds and \$93 millio of expenditures excluding transfers, contingency, and reserves for future expenditures. This budget increased overall by 13% from the 2021-22 budget of \$103 million. This change is due to increases in capital outlay expenditures and reserves as the City collects System Development Charges. Additionally, through General Fund savings over the past several years and including in this approved budget, the City has transferred \$17.4 million to the Facilities Capital Projects Fund, all of which was appropriated as contract services and capital outlay expenditures.

PROPERTY TAX LEVIES						
	Rate or Amount Imposed	Rate or Amount Imposed	Rate or Amount Approved			
	2020-21	This Year 2021-22	Next Year 2022-23			
Permanent Rate Levy (rate limit 67.1 cents per \$1,000)	0.671	0.671	0.671			
Local Option Levy - Public Safety	1.380	1.380	1.380			
Local Option Levy - Parks	.540	.540	0.540			
Levy For General Obligation Bonds	0	0	0			

STATEMENT OF INDEBTEDNESS						
LONG TERM DEBT	Estimated Debt Outstanding	Estimated Debt Authorized, But				
	on July 1.	Not Incurred on July 1				
General Obligation Bonds	\$0	\$0				
Other Bonds	\$0	\$0				
Total	ćo.	ćo				

Publish June 1, 2022 CLK244803

# RESOLUTION ADOPTING THE BUDGET FOR FISCAL YEAR 2022-23, APPROPRIATING FUNDS, IMPOSING AND CATEGORIZING THE TAXES

### ADOPTING THE BUDGET

**BE IT RESOLVED** the CITY OF HAPPY VALLEY hereby adopts the budget for fiscal year 2022-2023 now on file at City Hall in the sum of \$115,677,361.\*

#### MAKING APPROPRIATIONS

**BE IT RESOLVED** the amounts for the fiscal year beginning July 1, 2022, and for the purposes shown below are hereby appropriated as follows:

GENERAL FUND	
Administration	3,694,200
Community Services & Public Safety	1,392,900
Economic & Community Development	4,089,400
Public Works	895,900
Transfers	5,200,000
Contingency	3,923,242
FUND TOTAL	19,195,642
PARKS FUND	
Operations	811,800
Programming	600,000
Non-Departmental	35,000
Transfers	1,045,000
Contingency	607,535
FUND TOTAL	3,099,335
STREET FUND	
Personal Services	426,900
Materials & Services	520,000
Capital Outlay	1,300,000
Transfers	300,000
Contingency	381,784
FUND TOTAL	2,928,684
PUBLIC SAFETY FUND	
Personal Services	121,000
Materials & Services	4,726,000
Capital Outlay	10,000
Transfers	515,000
Contingency	1,441,183
FUND TOTAL	6,813,183

### MAKING APPROPRIATIONS, CONTINUED:

LIBRARY FUND		
Personal Services		1,944,900
Materials & Services		703,000
Transfers		1,220,000
Contingency		938,246
	FUND TOTAL	4,806,146
STORM UTILITY	SDC FUND	
Materials & Services		200,000
Capital Outlay		1,273,963
	FUND TOTAL	1,473,963
TRANSPORTATIO	ON SDC FUND	
Materials & Services		1,000,000
Capital Outlay		8,840,942
	FUND TOTAL	9,840,942
PARKS SDC FUND	)	7 · · · · · · · · · · · · · · · · · · ·
Materials & Services		500,000
Capital Outlay	200	23,367,344
	FUND TOTAL	23,867,344
PEDESTRIAN IMP	PROVEMENT PROJ	ECTS FUN
Materials & Services		30,000
Capital Outlay		1,700,911
Transfers	a 1	28,000
	FUND TOTAL	1,758,911
FACILITY CAPITA	AL PROJECTS FUN	D
Materials & Services		500,000
Capital Outlay		16,941,886
	FUND TOTAL	17,441,886
PARKS CAPITAL	PROJECTS FUND	
Capital Outlay		9,028,220
	FUND TOTAL	9,028,220

### MAKING APPROPRIATIONS, CONTINUED:

Materials & Services	650,000
Capital Outlay	900,000
FUND TOTAL	1,550,000
BRARY RESERVE FOR REPLACE	MENT FUN
BRARY RESERVE FOR REPLACE  Materials & Services	
	150,000 5,718,290

GENERAL RESERVE FOR REPLACEMENT FUND

### STREET RESERVE FOR REPLACEMENT FUND

EUND TOTAL	1 102 (72
Capital Outlay	998,652
Materials & Services	125,000

FUND TOTAL

1,123,652

### PARKS RESERVE FOR REPLACEMENT FUND

300,000
240,000
60,000

#### TOTAL APPROPRIATIONS ALL FUNDS

109,096,198 \*

#### IMPOSING AND CATEGORIZING TAXES

**NOW THEREFORE, BE IT RESOLVED** that the City Council of the City of Happy Valley hereby imposes the taxes provided for in the adopted budget at the rate of \$0.6710 per \$1,000 of the assessed value for operations, at the rate of \$1.3800 per \$1,000 of the assessed value for operations for the Public Safety five year local option levy and at the rate of \$0.5400 per \$1,000 of the assessed value for operations for the Parks five year local option levy; and that these taxes are hereby imposed and categorized for tax year 2022-2023 upon the assessed value of all taxable property within the City.

<sup>\*</sup> Note the total appropriation amount is not equal to the amount of the total adopted budget. This is due to a total of \$6,581,163 categorized as Reserved for Future Expenditures in five of the funds. Reserved for Future Expenditures are not appropriated which accounts for the difference between total appropriations and total budget.

	Subject to the General Government Limitation	Excluded from the Limitation
GENERAL FUND	\$0.6710/\$1,000	\$-0-
PUBLIC SAFETY FUND	\$1.3800/\$1,000	\$-0-
PARKS FUND	\$0.5400/\$1,000	\$-0-

**BE IT RESOLVED** that this resolution is and shall be effective immediately from and after its adoption by the Council.

PASSED by the City Council this 7th day of June 2022.

APPROVED by the Mayor this 7th day of June 2022.

Tom Ellis, Mayor

NWIG

Kara Kerpan, City Recorder



# Glossary



### Glossary

**Accrual basis.** Method of accounting recognizing transactions when they occur without regard toward cash flow timing [ORS 294.311(1)].

**Activity.** That portion of the work of an organizational unit relating to a specific function or class of functions, a project or program, a subproject or subprogram, or any convenient division of these [ORS 294.311(2)].

**Adopted budget.** Financial plan that is the basis for appropriations. Adopted by the governing body [ORS 294.456].

Ad valorem tax. A property tax computed as a percentage of the value of taxable property. See "Assessed Value."

**Appropriation.** Authorization for spending a specific amount of money for a specific purpose during a fiscal year. It is based on the adopted budget, including supplemental budgets, if any. It is presented in a resolution or ordinance adopted by the governing body [ORS 294.311(3)].

**Approved budget.** The budget that has been approved by the budget committee. The data from the approved budget is published in the Financial Summary before the budget hearing [ORS 294.428].

**Assessed value.** The value set on real and personal property as a basis for imposing taxes. It is the lesser of the property's maximum assessed value or real market value. The growth is limited to 3% unless an exception applies (e.g., new or enlarged structure).

Assessment date. The date on which the real market value of property is set—January 1.

**Audit.** The annual review and appraisal of a municipal corporation's accounts and fiscal affairs conducted by an accountant under contract or the Secretary of State [ORS 297.425].

**Audit report.** A report in a form prescribed by the Secretary of State made by an auditor expressing an opinion about the propriety of a local government's financial statements, and compliance with requirements, orders and regulations.

**Bequest.** A gift by will of personal property; a legacy.

Biennial budget. A budget for a 24-month period.

**Billing rate.** A district's tax rate used to compute ad valorem taxes for each property. The billing rate is expressed in dollars per \$1,000 of assessed property value.

**Budget.** Written document showing the local government's comprehensive financial plan for one fiscal year or biennium. It must include a balanced statement of actual revenues and expenditures during each of the last two years, and estimated revenues and expenditures for the current and upcoming year [ORS 294.311(5)].

**Budget committee.** Fiscal planning board of a local government, consisting of the governing body plus an equal number of registered voters appointed from the district [ORS 294.414].

**Budget message.** Written explanation of a local government's budget and financial policies, including any changes from the prior fiscal year. It is prepared and presented under the direction of the executive officer or chairperson of the governing body [ORS 294.403].

**Budget officer.** Person appointed by the governing body to assemble budget material and information and to physically prepare the proposed budget [ORS 294.331].

**Budget period.** For local governments on a biennial budget, the 24-month period beginning July 1 and ending June 30 of the second following calendar year. See also "Fiscal year."

**Budget transfers.** Amounts moved from one fund to finance activities in another fund. They are shown as expenditures in the originating fund and revenues in the receiving fund.



**Capital outlay.** Items which generally have a useful life of one or more years, such as machinery, land, furniture, equipment, or buildings.

**Capital projects fund.** A fund used to account for resources, such as bond sale proceeds, and expenditures to be used for major capital item purchase or construction [OAR 150- 294.352(1)].

**Cash basis.** System of accounting under which revenues are accounted for only when received in cash, and expenditures are accounted for only when paid [ORS 294.311(9)].

**Category of limitation.** The three categories of taxes on property for the purpose of the constitutional limits - education, general government, excluded from limitation [ORS 310.150].

**Compression.** A reduction in taxes required by Measure 5 (1990) property tax limits. Compression is computed on a property-by-property basis, and is first applied towards local option tax levies, then permanent rate levies.

**Consolidated billing tax rate.** The consolidated billing tax rate is the combined total of the billing rates for all taxing districts in a limitation category in the code area but does not include the billing rate for any urban renewal special levies or non-ad valorem taxes, fees, or other charges.

**Constitutional limits.** The maximum amount of tax on property that can be collected from an individual property for education and for other government activities (Art. XI, sect. 11b, Or Const.).

**Contingency.** An amount appropriated in anticipation that some operating expenditures will become necessary which cannot be foreseen and planned in the budget. A general operating fund may contain one line for operating contingency [ORS 294.388].

**Debt service fund.** A fund established to account for payment of general long-term debt principal and interest [OAR 150-294.352(1)].

**Devise.** A gift by will of the donor of real property.

**District.** See "Local government." A local government entity that imposes property taxes (e.g. county, city, K-12 school district).

**Division of tax.** Division of tax refers to the process of, and revenue from, apportioning tax to urban renewal agencies based on the relationship of the excess to frozen value, a.k.a. tax increment revenue.

**Double majority.** A term that refers to an election where at least 50 percent of the registered voters eligible to vote in the election cast a ballot and more than 50 percent voting approve the question. (Any March or September Election)

**Education category.** The limitation category for taxes that will be used to support the public school system and that are not used to pay exempt bonded indebtedness [ORS 310.150(1)(b)].

**Encumbrance**. An obligation chargeable to an appropriation and for which part of the appropriation is reserved [ORS 294.311(13)].

**Enterprise fund.** A fund established to account for operations that are financed and operated in a manner similar to private business enterprises. They are usually self- supporting. Examples of enterprise funds are those for water, gas, and electric utilities, swimming pools, airports, parking garages, transit systems, and ports [OAR 150-294.352(1)].

**Excluded from limitation category.** The category for taxes used to pay principal and interest on exempt bonded indebtedness [ORS 310.150(1)(a)].



**Exempt bonded indebtedness.** 1) Bonded indebtedness authorized by a specific provision of the Oregon Constitution, or 2) bonded indebtedness issued as a general obligation on or before November 6, 1990, incurred for capital construction or capital improvements, or 3) bonded indebtedness issued as a general obligation after November 6, 1990, incurred for capital construction or capital improvements with the approval of the electors of the local government. Bonded indebtedness issued to refund or refinance any bonded indebtedness described above is also included [ORS 310.140(7)(b)].

**Existing plan.** An existing urban renewal plan is defined as a plan that existed in December 1996, and, 1) chose an option and, 2) established a maximum amount of indebtedness by July 1998 and has not been amended to increase the land area or maximum indebtedness [ORS 457.435(4)(a)].

**Expenditures.** Total amount incurred if accounts are kept on an accrual basis; total amount paid if accounts are kept on a cash basis. Does not include amounts budgeted for interfund transfers, contingency, reserved for future expenditure or unappropriated ending fund balance. [ORS 294.311(16)].

**Fiscal year.** A 12-month period to which the annual operating budget applies. The fiscal year is July 1 through June 30 for local governments [ORS 294.311(17)].

**Fund.** A fiscal and accounting entity with self-balancing accounts to record cash and other financial resources, related liabilities, balances and changes, all segregated for specific, regulated activities and objectives.

Fund balance. The excess of the assets of a fund over its liabilities and reserves. [ORS 294.311(18)].

**Fund type.** One of nine fund types: General, special revenue, debt service, capital projects, special assessment, enterprise, internal service, trust and agency, and reserve [OAR 150- 294.352(1)].

**General fund.** A fund used to account for most fiscal activities except for those activities required to be accounted for in another fund [OAR 150-294.352(1)].

**General government category.** The limitation category for taxes used to support general government operations that are not for the purposes of paying exempt bonded indebtedness [ORS 310.150(1)(c)].

**Governing body.** County court or board of commissioners, city council, school board, board of trustees, board of directors, or other managing board of a local government unit [ORS 294.311(20)].

**Grant.** A donation or contribution in cash by one governmental unit to another unit which may be made to support a specified purpose or function, or general purpose [ORS 294.311(21)].

Interfund loan. Loan made from one fund to another and authorized by resolution or ordinance [ORS 294.468].

**Interfund Transfer.** Transfer from an existing appropriation category in one fund to another existing appropriation category in another fund. [ORS 294.463].

**Intrafund Transfer.** Transfer from one existing appropriation category to another within the same fund. [ORS 294.463].

**Internal service fund.** A fund used to account for fiscal activities when goods or services are provided by one organizational unit to another on a cost-reimbursement basis [ORS 294.311(23) and 294.343].

**Levy.** Amount of ad valorem tax certified by a local government for the support of governmental activities.

**Liability.** Debt or other legal obligation arising from transactions in the past which must be liquidated, renewed, or refunded at a future date; does not include encumbrances [ORS 294.311(24)].



**Local government.** Any city, county, port, school district, community college, public or quasi-public corporation (including a municipal utility or dock commission) operated by a separate board or commission; a municipal corporation or municipality [ORS 294.311(26)].

**Local option tax.** Taxing authority approved by voters that is in addition to the taxes generated by the permanent tax rate. Local option taxes can be for general operations, a specific purpose or capital projects. They are limited to five years unless they are for a capital project, then they are limited to the useful life of the project or 10 years, whichever is less.

**Materials and Services.** Expenses for operating costs and supplies and contracted services, such as utilities, rent, liability insurance, repair parts, fuel, accountant's fees, etc.

**Maximum assessed value (MAV).** The maximum taxable value limitation placed on real or personal property by the Article XI, section 11 of the Constitution. It can increase a maximum of 3 percent each year. The 3 percent limit may be exceeded if there are qualifying improvements made to the property, such as a major addition or new construction.

**Maximum authority.** The limitation on the amount of revenue that can be raised each year for an existing urban renewal plan area [ORS 457.435(3)(a)]. Plans that are not existing plans do not have a maximum authority amount. This amount is adjusted each year based on the growth of excess value in the plan area.

**Maximum indebtedness.** The amount of the principal of the indebtedness necessary to complete an urban renewal plan. This does not include indebtedness incurred to refund or refinance existing indebtedness [ORS 457.190(3)(a)]. It is specified in dollars and cents and based on good faith estimates of the scope and costs of the anticipated project or projects. All existing plans are required to have an ordinance which establishes a maximum indebtedness.

**Measure 5.** A constitutional tax rate limitation (Article XI, Section 11b) passed by the voters in 1990 which restricts the amount an individual property can be taxed. Measure 5 limits school taxes to \$5 per \$1,000 of 'real market value'. All other general government taxes are limited to \$10 per \$1,000 of 'real market value'.

**Measure 50.** Initially this measure was passed as Measure 47 in 1996 and was found to be unworkable, so was rewritten and submitted to the voters as Measure 50 in 1997 and passed. M50 reduced every property's 1995-96 assessed value by 10%, and also limited the amount of annual growth of the assessed value to 3 %. M50 also established permanent rate limitations for each taxing district in the state based on the current year tax in 1997, and then reduced 13% for most districts. If a district did not have a tax levy in 1997 and had never levied a tax, they could later request a permanent rate limit by going to the voters through a ballot measure.

Municipal corporation. See "Local government."

Municipality. See "Local government."

**Net working capital.** The sum of the cash balance, accounts receivable expected to be realized during the ensuing year, inventories, supplies, prepaid expenses less current liabilities and, if encumbrance method of accounting is used, reserve for encumbrances [ORS 294.311(27)].

**Object classification.** A grouping of expenditures, such as personnel services, materials and services, capital outlay, debt services, and other types of requirements [ORS 294.311(29)].

**Operating rate.** The rate determined by dividing the local government's tax amount by the estimated assessed value in district. This rate is calculated by the assessor when a local government imposes its operating tax as an amount, rather that a tax rate.

**Ordinance.** A formal enactment by the governing board of a municipality.

**Organizational unit.** Any administrative subdivision of the local government, especially one charged with carrying on one or more specific functions such as a department, office or division. [ORS 294.311(31)].



**Personnel Services.** Expenses related to the compensation of salaried employees, such as health and accident insurance premiums, Social Security and retirement contributions, civil service assessments.

**Permanent rate limit.** The maximum rate of ad valorem property taxes that a local government can impose. Taxes generated from the permanent rate limit can be used for any purpose. No action of the local government or its voters can increase or decrease a permanent rate limit. A district can levy any rate or amount up to their permanent rate authority each year.

Prior years' tax levies. Taxes levied for fiscal years preceding the current one.

**Program.** A group of related activities to accomplish a major service or function for which the local government is responsible [ORS 294.311(33)].

**Property taxes.** An ad valorem tax, another other "tax on property", or fees, charges and assessments that are specifically authorized by statute to be certified to the county assessor by a local government unit.

**Proposed budget.** Financial and operating plan prepared by the budget officer. It is submitted to the public and the budget committee for review.

**Publication.** Public notice given by publication in a newspaper of general circulation within the boundaries of the local government; mailing through the U.S. Postal Service by first class mail to each street address, PO Box and Rural Route within the boundaries of the local government; or hand delivery to each street address, PO Box and Rural Route address within the boundaries of the local government.

**Real Market Value (RMV).** The amount in cash which could reasonably be expected by an informed seller from an informed buyer in an arm's-length transaction as of the assessment date (Jan 1). [ORS 308.205].

**Reserve for Future Expenditure.** An amount budgeted, but not appropriated, that is not anticipated to be spent in the fiscal year, but rather carried forward into future fiscal years. The correct way to "save" money under Local Budget Law.

**Reserve fund.** Established to accumulate money from year to year for a specific purpose, such as purchase of new equipment [ORS 294.346; 280.050].

**Resolution.** A formal order of a governing body; lower legal status than an ordinance.

Resource. Estimated beginning funds on hand plus anticipated receipts [ORS 294.361].

**Special levy.** A special levy is an ad valorem tax imposed for an existing urban renewal plan. It is not a result of a division of tax but rather imposed directly for the plan.

**Special revenue fund.** A fund used to account for the proceeds of specific revenue sources that are legally restricted to expenditure for specific purposes [OAR 150-294.352(1)].

**Special payment.** A budget expenditure category for distributions, pass-through payments, grants made to other organizations and other one-time or unusual expenditures where goods or services are not received in return, and that do not fall into the other categories of personal services, materials and services, capital outlay, etc.

**Supplemental budget.** A revised financial plan prepared to meet unexpected needs or to spend revenues not anticipated when the regular budget was adopted. It cannot be used to authorize additional taxes. [ORS 294.471].

**Tax increment financing.** A financial mechanism for urban renewal plans which captures the tax from the growth in property value within a designated geographical area. AKA urban renewal division of tax.

**Tax on property.** Any tax, fee, charge or assessment imposed by any government unit upon property or upon a property owner as a direct consequence of ownership of that property [ORS 310.140(18)].



**Tax rate.** The amount of tax stated in terms of a unit of tax for each \$1,000 of assessed value of taxable property.

**Tax roll.** The official list showing the amount of taxes imposed against each taxable property.

Tax year. The fiscal year from July 1 through June 30.

**Trust fund.** A fund used to account for fiscal activities of assets held in trust by a local government.

**Unappropriated ending fund balance.** Amount set aside in the budget to be used as a cash carryover to the next year's budget. It provides the local government with operating cash until tax money is received from the county treasurer in November. This amount cannot be transferred by resolution or used through a supplemental budget, unless necessitated by a qualifying emergency [ORS 294.398].